Evaluating Wolf Translocation as a Nonlethal Method to Reduce Livestock Conflicts in the Northwestern United States

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Abstract: Successful nonlethal management of livestock predation is important for conserving rare or endangered carnivores. In the northwestern United States, wolves (Canis lupus) have been translocated away from livestock to mitigate conflicts while promoting wolf restoration. We assessed predation on livestock, pack establishment, survival, and homing behavior of 88 translocated wolves with radiotelemetry to determine the effectiveness of translocation in our region and consider how it may be improved. More than one-quarter of translocated wolves preyed on livestock after release. Most translocated wolves (67%) never established or joined a pack, although eight new packs resulted from translocations. Translocated wolves had lower annual survival (0.60) than other radio-collared wolves (0.73), with government removal the primary source of mortality. In northwestern Montana, where most wolves have settled in human-populated areas with livestock, survival of translocated wolves was lowest (0.41) and more wolves proportionally failed to establish packs (83%) after release. Annual survival of translocated wolves was highest in central Idaho (0.71) and more wolves proportionally established packs (44%) there than in the other two recovery areas. Translocated wolves showed a strong homing tendency; most of those that failed to home still showed directional movement toward capture sites. Wolves that successfully returned to capture sites were more likely to be adults, hard (immediately) rather than soft (temporarily held in enclosure) released, and translocated shorter distances than other wolves that did not return home. Success of translocations varied and was most affected by the area in which wolves were released. We suggest managers translocating wolves or other large carnivores consider soft releasing individuals (in family groups, if social) when feasible because this may decrease homing behavior and increase release-site fidelity.

Key Words: Canis lupus, depredation, livestock, relocation, translocation

Evaluación de la Translocación de Lobos como un Método No Letal para Reducir Conflictos con el Ganado en el Noroeste de Estados Unidos

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Resumen: El éxito del manejo no letal de la depredación de ganado es importante para la conservación de carnívoros raros o en peligro. En el noroeste de Estados Unidos, se han translocado lobos a sitios alejados de ganado con el objetivo de mitigar los conflictos y al mismo tiempo promover la restauración de poblaciones de lobos. Evaluamos la depredación de ganado, el establecimiento de grupos, supervivencia y el comportamiento bogareño de 88 lobos translocados y con radiotelemetría para determinar la efectividad de la translocación en nuestra región y opinar sobre como puede ser mejorada. Más de la cuarta parte de los lobos translocados depredaron ganado después de su liberación. La mayoría de los lobos translocados (67%) nunca establecieron o se unieron a un grupo, aunque se formaron ocbo nuevos grupos después de la translocación. Los lobos translocados tuvieron menor supervivencia anual (0.60) que los demás lobos con radio collares (0.73), con remoción por el gobierno como principal causa de mortalidad. La menor supervivencia (0.41) de lobos translocados y donde más lobos no establecieron grupos (83%) después de su liberación fue en el noroeste de Montana, donde la mayoría de lobos se ban establecido en áreas con población bumana y ganado. La mayor supervivencia anual de lobos translocados fue el centro de Idaho (0.71) y también donde más lobos establecieron grupos (44%) que en las otras áreas de recuperación. Los lobos translocados mostraron una fuerte tendencia bogareña, la mayoría de los que fallaron en regresar a su territorio aun mostraron movimientos dirigidos bacia los sitios donde fueron capturados. Los lobos que regresaron a los sitios de captura fueron adultos con liberación rígida (inmediata), en lugar de blanda (con cautiverio temporal), y translocados a menor distancia que los lobos que no regresaron a su territorio. El éxito de las translocaciones fue variable y principalmente dependió del sitio en que fueron liberados los lobos. Sugerimos a quienes efectúen translocaciones de lobos, u otros carnívoros, que consideren la liberación blanda de individuos (o grupos familiares, si la especie es social) cuando sea posible, porque esto puede reducir el comportamiento bogareño e incrementar la fidelidad al sitio de liberación.

Palabras Clave: Canis lupus, depredación, Ganado, relocación, translocación

Introduction

The effort to conserve and restore large carnivore populations around the world has proven a struggle between conflicting human interests (Treves & Karanth 2003). Some people value large carnivores inherently for cultural or symbolic reasons (Weber & Rabinowitz 1996). Large carnivores, however, have been persecuted for centuries because of human safety concerns, competition for wild game, and preying on livestock. Many species have declined or been extirpated (Fuller 1995), creating concerns for their extinction and resulting implications to ecosystems. Top predators are recognized by conservationists as strong interactors within ecological communities whereby their removal or recovery may cause cascading effects at various trophic levels (Estes 1996; Smith et al. 2003). Efforts to restore large carnivores, however, are often faced with the same concerns that precipitated initial declines. Strategies for balancing carnivore conservation with human concerns are therefore crucial for successful restoration and subsequent management.

Large carnivores prey on domestic livestock in many areas of the world (Kaczensky 1999; Fritts et al. 2003; Treves & Karanth 2003), causing considerable economic concern. These animals are generally not tolerated and are often killed. Finding nonlethal ways to mitigate livestock damage is a common goal of those that seek to conserve carnivores (Mishra et al. 2003; Ogada et al. 2003; Shivik et al. 2003). Some techniques such as compensation programs have proven widely applicable to offset monetary

losses. Still, effective nonlethal methods are needed that directly reduce conflicts.

Translocation has been used for decades as a method to mitigate livestock damage caused by large carnivores such as brown (*Ursus arctos*) and black bears (*U. americana*) (Armistead et al. 1994; Blanchard & Knight 1995), wild felids (Rabinowitz 1986; Stander 1990; Ruth et al. 1998), and wolves (Fritts et al. 1984, 1985; Bangs et al. 1995). Translocations may also augment or establish new populations (Griffith et al. 1989; Wolf et al. 1996). In general, carnivores translocated for conflict management have shown strong homing abilities, poor survival and reproduction, and a tendency to resume predation on livestock (Linnell et al. 1997). Despite high mortality of translocated individuals, public perception of translocation as a nonlethal technique makes this a popular management tool that will most likely continue to be used (Craven et al. 1998), especially for species that are rare or endangered (Linnell et al. 1997).

Wolves are protected under the U.S. Endangered Species Act in parts of the United States and are now recovering in areas of Montana, Idaho, and Wyoming (Bangs et al. 1998), where they were previously extirpated largely because they preyed on livestock (Young & Goldman 1944). Livestock production is a large part of the economy in this region, and wolves invoke considerable controversy when livestock predation occurs (Bangs et al. 1998, 2005). Finding effective methods to mitigate livestock damage has been important in attempts to improve local tolerance while working toward wolf recovery.

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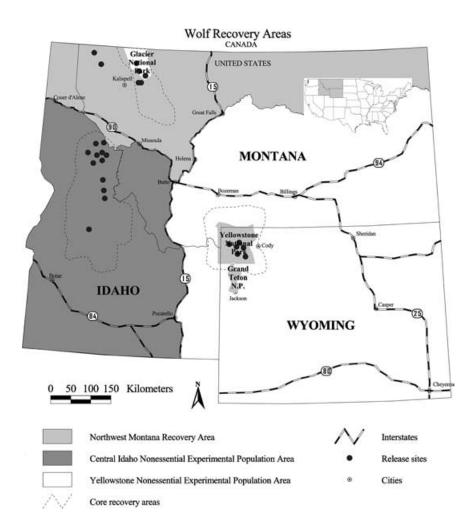


Figure 1. Sites where translocated wolves were released in Montana, Idaho, and Wyoming, 1989-2001. Some release sites were used multiple times.

The U.S. Fish and Wildlife Service (FWS) manages wolves in Montana, Idaho, and Wyoming within three separate areas: northwestern Montana, central Idaho, and the Greater Yellowstone Area (GYA; FWS 1987; Fig. 1). As part of wolf recovery plans (FWS 1987), wolves were encouraged to naturally repopulate northwestern Montana via dispersal from Canada (Ream et al. 1991) and were reintroduced to central Idaho and the GYA in 1995 and 1996 (Bangs & Fritts 1996; Fritts et al. 1997). At the onset of wolf recovery efforts, core areas were identified within each recovery area that provided protected habitat such as national parks and wilderness areas (FWS 1987; Fig. 1). Each core contained minimal livestock and abundant wild game (FWS 1987). In central Idaho and the GYA, core areas proved to provide good habitat because many wolf packs settled within these areas. Most wolves in northwestern Montana, however, settled in habitat outside protected areas and therefore closer to humans and livestock (FWS 1999).

The wolf population grew rapidly after reintroduction. By the end of 2002 wolves reached recovery levels by establishing ≥ 30 breeding pairs (an adult male and female with ≥ 2 pups surviving through the end of the

year) across the three recovery areas for 3 consecutive years (FWS et al. 2004). During this period of wolf recovery, the FWS attempted to manage livestock predation in a way that minimized impacts to wolf packs (FWS 1999).

Translocation was the primary nonlethal method used by the FWS to mitigate livestock damage in the early phases of wolf recovery (Bangs et al. 1995, 1998). Translocation is now less practical because rapid growth and expansion of the wolf population has resulted in fewer available release sites. The goal of translocation was to reduce livestock predation at original conflict sites and to release wolves into areas where they would be most likely to survive and not come into conflict with livestock.

Our primary purpose was to evaluate translocation as a nonlethal method in response to wolf-livestock conflicts and consider how translocation methods may be improved. Translocation and lethal removal help reduce livestock predation only at the original conflict site in the short term (Bradley 2004). Remaining wolf packs or recolonizing packs usually resume depredating within a year (Bradley 2004). Therefore, to adequately evaluate translocation as a nonlethal alternative to lethal removal, we examined the fate of translocated wolves in these areas. We

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evaluated livestock predation events, pack establishment, survival, and homing behavior of all translocated wolves in the northwestern Montana, central Idaho, and GYA recovery areas from 1989 to 2002. We considered how results varied based on the recovery areas in which wolves were released. Our findings should be useful to those involved in conflict management of wolves and may prove broadly applicable for management of large carnivores in other areas of the world.

Methods

Translocation and Monitoring

We compiled data from 1989 to 2002 on all wolves translocated in response to conflicts with livestock. In most cases, wolves were translocated after confirmed livestock predation had occurred, but sometimes they were moved preemptively when conflict appeared imminent. Translocation events involved both individuals and groups of wolves. Some individuals were relocated multiple times.

Wolves were darted from a helicopter or foot-hold trapped, radio collared, transported, and then either hard (immediately) or soft (temporarily held in enclosure) released. We define hard releases as those in which wolves were released ≤ 7 days of capture. All soft-released wolves were held ≥28 days. Holding facilities consisted of approximately 0.4- ha chain link enclosures except for one case where two wolves translocated in northwestern Montana were held at a veterinary clinic before release. Two types of soft release methods were used: standard and modified. Wolves given a standard soft release were released directly from their holding facility, whereas wolves given a modified soft release were transported away from their holding facility before release. Modified soft releases were used with wolves in northwestern Montana and standard soft releases were used with wolves in Yellowstone. Most wolves in central Idaho were hard released.

Release sites were selected in areas with abundant wild ungulates, without livestock, and with no other known wolf packs present. All release sites in Idaho and the GYA were located within core recovery areas (the central Idaho wilderness and Yellowstone National Park). Release sites in northwestern Montana were located both inside (Glacier National Park and the Flathead National Forest) and outside core recovery areas (Fig. 1).

The FWS monitored radio-collared wolves in Montana and Wyoming outside Yellowstone National Park, the National Park Service monitored wolves in Yellowstone, and the Nez Perce Tribe monitored wolves in Idaho. Monitoring was conducted by fixed-wing aircraft and on the ground. Wolves were located two to four times per month but efforts were increased when livestock conflicts occurred and when research data were being collected.

Poor weather conditions and shortage of funding decreased frequency of monitoring at times.

Data Analysis

LIVESTOCK PREDATION AND PACK ESTABLISHMENT

We determined whether translocated wolves killed livestock and established or joined a wolf pack after release. FWS personnel confirmed wolf predation on livestock with standard protocols (Roy & Dorrance 1976; Paul & Gipson 1994). Individual wolves were implicated in livestock predation if they were located close to confirmed predation sites, were found to return to a livestock carcass, or were known members of packs that killed livestock. We defined a wolf pack as ≥ 2 wolves consistently located within a defended territory. Wolves that returned back to original packs were considered established only if they survived and did not kill livestock for ≥ 1 year after release.

SURVIVAL

We estimated and compared annual survival rates of translocated wolves from 1989 to 2002 with all other radio-collared wolves in Montana, Idaho, and Wyoming from 1982 to 2002. Annual survival rates were calculated according to Trent and Rongstad (1974): 1 - (no. of mortalities/radio days)³⁶⁵. We counted radio days of translocated wolves as the number of days between the first day of release and the first day mortality was detected, the last day of location (if missing), or on 31 December 2002 if the animal was still alive. We calculated 95% confidence intervals with the Poisson approximation to the binomial (Krebs 1999).

We determined cause-specific mortality of translocated wolves. All wolf deaths were investigated by FWS law enforcement. Carcasses were necropsied to determine cause of death.

We used the Cox proportional hazards model to examine variables possibly associated with survival of translocated wolves (Cox & Oakes 1984; White & Garrott 1990). This semiparametric model relates survival times of individuals that either died or were censored (still alive or missing) to explanatory covariates with the hazard rate (instantaneous mortality rate). An assumption of this model is that the individual hazard functions for each variable are proportional to each other over time (proportional hazards assumption). We examined the proportional relative risk (RR) of each variable in the model. The RR is the exponentiated coefficient for each variable in the model and estimates the change in hazard associated with a one-unit change in the variable of interest. When RR is > 1, the variable is positively associated with increasing risk and, thus, decreasing survival.

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We considered the following covariates for inclusion in the model: recovery area (northwestern Montana, central Idaho, GYA), age class (pup, yearling, adult), sex, release method (hard, soft), farthest distance moved after release, and year of release. We included only those covariates in the model that met the proportional hazards assumption. Continuous variables must be converted into categories to test this assumption; therefore, we split the distance variable into three groups: 1-49 km, 50-134 km, and 135-363 km. To examine proportionality for each variable, we plotted -ln[-ln(survival)] against time. For variables that did not meet this assumption, we tested for differences in survival with the log-rank test (White & Garrott 1990; Krebs 1999). Release method was correlated with recovery area in central Idaho and the GYA; therefore, we ran a separate model for translocated wolves in northwestern Montana and included release method as the only covariate. Year of release was also correlated with recovery area; therefore, we examined only those years when wolves were translocated in all three recovery areas, divided these into three categories (1996-1997, 1998–1999, 2000–2001), and tested for differences in survival with the log-rank test.

HOMING BEHAVIOR

Successful homing of wolves back to capture sites is generally an undesirable outcome of translocation because of the potential for livestock predation to resume upon return. We therefore sought to determine what factors were associated with homing behavior. We used contingency tables and chi-square tests to compare wolves that homed back to capture sites and those that did not home in relation to the following categorical variables: recovery area (northwestern Montana, GYA, or central Idaho), release method (hard or soft), sex, and age class (adult, >2years old; subadult, <2 years old). We compared translocation distances between wolves that returned home and those that did not return home with the Mann-Whitney U test. We also used the Mann-Whitney U test to examine whether the farthest distance that wolves traveled after release differed between hard and soft-released wolves and between standard soft-released and modified soft-released wolves.

We used circular statistics (Batschelet 1981; Zar 1999), following methods used by Fritts et al. (1984) and Fritts et al. (2001), to determine whether individuals that did not successfully return home showed any tendency to move directionally toward capture sites after release. We recorded the ultimate direction for each translocated wolf (azimuths from release sites to end points). End points included mortality sites, last known locations (if animal was missing or alive but without a defined territory), the site of next capture (if translocated again), or the center of home ranges (if animal was alive with a defined territory). We standardized end-point azimuths for all wolves in relation

to a common homing direction (0°) then tested for uniform distribution of end-point azimuths with the Rayleigh test (White & Garrott 1990; Zar 1999). The Rayleigh test uses a measure of angular dispersion (r), scaled from 0 (high dispersion) to 1 (low dispersion), to determine whether azimuths are concentrated. We then used a V test (Batschelet 1981; Zar 1999) to determine whether end point azimuths were directionally oriented toward the homing direction (0°) . Because we standardized around a single homing direction, reported azimuths do not reflect compass directions.

We also examined and report cases where translocated wolves showed release site fidelity and therefore did not exhibit any homing behavior. We define cases of release site fidelity as those in which wolves established a territory that encompassed the original release site. Sample size was too small to permit statistical analysis.

SAMPLING

Sometimes individuals that were translocated together remained cohesive after release and therefore had the same subsequent fates. Wolves that remained cohesive were therefore not independent of each other in regards to their behavior. For all analyses, we treated groups of cohesive wolves as one individual when their fates were the same, except when measuring survival rates. For analyzing factors related to homing behavior, sex and age class differed within cohesive groups. Therefore, for this analysis, we excluded those cohesive groups in which sexes varied and assigned the age class of adult to those groups that included an adult (all cases) because adults are dominant and known to lead pack behavior (Mech 1970; Packard 2003).

Some individual wolves were relocated multiple times. These wolves were sampled differently for each analysis. We considered whether translocated wolves killed livestock and established a pack, regardless of the number of times individuals were relocated. For survival modeling, we considered factors only as they were for an individual's final translocation event. Wolves that were relocated multiple times may have returned to conflict sites under different circumstances. Therefore, we examined homing behavior for each translocation.

Results

Eighty-eight wolves were translocated, 12 of which were moved multiple times (7 were moved twice and 5 were moved three times). Including multiple relocations of the same individual yielded 42 translocation events involving 105 wolves (range = 1-10 individuals per event, $\bar{x} = 2.5$, Table 1). Thirteen individuals were moved preemptively

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Table 1. Number of translocated wolves and translocation events in response to conflicts with livestock in the northwestern Montana (NWMT), Greater Yellowstone (GYA), and central Idaho (CI) recovery areas, 1989–2001.*

	NWMT		GYA		CI		Total	
Year	wolves	events	wolves	events	wolves	events	wolves	events
1989-1994	9	3	_	_	_	-	9	3
1995	2	1	0	0	0	0	2	1
1996	0	0	8	4	2	2	10	6
1997	3	1	22	7	3	2	28	10
1998	0	0	6	1	4	3	10	4
1999	10	2	0	0	6	5	16	7
2000	0	0	2	1	10	5	12	6
2001	13	2	0	0	5	3	18	5
total	37	9	38	13	30	20	105	42

^{*}Includes 88 individuals, some of which were moved multiple times. No wolves were translocated in 2002. Wolves were not present in the GYA and CI recovery areas from 1989 to 1994.

and the rest reactively in response to livestock conflicts. Wolves were relocated 74–515 km from capture sites.

Livestock Predation and Pack Establishment

We examined 63 individuals and 9 cohesive groups of translocated wolves to determine whether they preyed on livestock or established or joined a pack after release. Nineteen wolves (27%) preyed on livestock after release (Table 2). Thirteen of these wolves (18%) created new conflicts; the remainder returned home and resumed livestock predation in their original territory. Wolves that were preemptively moved appeared no less likely to avoid conflicts. Three of 7 (43%) of these individuals or groups that were preemptively relocated preyed on livestock after release.

Most translocated wolves (67%) did not establish or join a pack (Table 2). This estimate includes 13 wolves that disappeared (5 in northwestern Montana, 1 in the GYA, and 7 in central Idaho) and 26 that died before pack establishment was documented. Of those wolves that established, eight new packs were formed (three in northwestern Montana, three in the GYA, and two in central Idaho) and four preexisting packs were supplemented.

Table 2. Number of wolves translocated because of conflicts with livestock that preyed on livestock or established territories^a after release in the northwest Montana (NWMT), Greater Yellowstone (GYA), and central Idaho (CI) recovery areas, 1989–2002.

	NWMT	GYA	CI	Total (%)
Preyed on livestock				
established	2	5	3	10 (14)
not established	3	5	1	9 (13)
Did not prey on livestock				
established	4	2	8	14 (19)
not established b	26	4	9	39 (54)

^aEither joined or established a pack of ≥ 2 wolves with a defended territory.

All of these packs produced pups and contributed to wolf recovery goals for ≥ 1 year.

Survival

For 88 translocated wolves (58 mortalities; 42,160 radio days) and 399 radio-collared, nontranslocated wolves (214 mortalities; 248,513 radio days) annual survival was lower for translocated (0.60, 95% CI: 0.53–0.68) than for nontranslocated wolves (0.73, 95% CI: 0.70–0.76). Annual survival of translocated wolves differed by recovery area. Survival was lowest in northwestern Montana (0.41, 95% CI: 0.28–0.57) compared with central Idaho (0.71, 95% CI: 0.57–0.82) and the GYA (0.65, 95% CI: 0.54–0.78). Overall, most mortality of translocated wolves was caused by humans, with government control and illegal killing as the first and second leading cause of mortality, respectively (Table 3).

Of 83 individuals included in the Cox proportional hazards model, 57 (69%) died and 31% were censored because of collar failure (n = 2), because of disappearance (n = 13), or because they were still alive at the end of 2002 (n = 11). We included only recovery area and release method in the model because the variables sex, age class, farthest distance moved, and year did not meet the proportional hazards assumption. Recovery area was the only significant variable in the model, although we recognize our ability to detect statistical differences is low because of sample size constraints. Risk was more than two times higher for translocated wolves in northwestern Montana (RR = 2.27, 95% CI: 1.1-4.7, p = 0.025) than in central Idaho. Release method was correlated in central Idaho and the GYA. Therefore, we examined possible effects of this variable on survival for translocated wolves in northwestern Montana only. Risk was higher for hard-released than soft-released wolves in northwestern Montana (RR = 2.7, 95% CI: 1.215-5.984, p = 0.015). We tested for differences in survival for factors we did not include in the model with the log-rank test and found

^bIncludes 13 missing wolves (5 in NWMT, 1 in GYA, 7 in CI).

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Table 3. Number of wolves translocated because of conflicts with livestock that died from human, natural, and unknown causes in the northwest Montana (NWMT), Greater Yellowstone (GYA), and central Idaho (CI) recovery areas, 1989–2002.

Cause of death	NWMT (%)	GYA (%)	CI (%)	Total (%)
Human				
control	4 (15)	7 (39)	4(29)	15 (26)
illegal	10 (38)	1 (6)	3 (21)	14 (24)
legal ^a	5 (19)	2(11)	0(0)	7 (12)
vehicle	1(4)	2(11)	0(0)	3 (5)
other b	2 (8)	1 (5.5)	0(0)	3 (5)
Natural				
starvation	3 (12)	0(0)	0(0)	3 (5)
hunting injury	0 (0)	1 (5.5)	1(7)	2(4)
other ^c	0(0)	4 (22)	0(0)	4(7)
Unknown	1(4)	0 (0)	6^d (43)	7 (12)

^aLegal mortalities include five wolves barvested in Canada (NWMT) and two wolves caught in the act of attacking livestock shot by ranchers as permitted under section 10(j) of the U.S. Endangered Species Act (GYA).

no difference between sexes ($\chi^2_1 = 0.18$, p = 0.67), age classes ($\chi^2_2 = 1.17$, p = 0.56), farthest distance moved after release ($\chi^2_2 = 1.19$, p = 0.55), or year ($\chi^2_2 = 1.82$, p = 0.40).

Homing Behavior

Sixteen (20%) of 81 individuals or cohesive groups (12 individuals, 3 pairs, and 1 group of 6 wolves) successfully returned to capture sites, traveling distances of 74-316 km (median = 147.5 km). More adults (36%) than subadults (11%) returned to capture sites ($\chi^2_1 = 6.88, p = 0.009$). No pups returned on their own. More hard-released (30%) than soft-released (8%) wolves returned home (χ^2 ₁ = 5.83, p = 0.016). Hard-released wolves generally traveled farther after release than soft-released wolves (Z = -2.16, p = 0.03). Standard and modified soft-released wolves did not differ in the farthest distance wolves traveled after release (Z = -0.46, p = 0.65). Fewer wolves returned home in northwestern Montana (6%) than in the GYA (33%) and central Idaho (28%, $\chi^2_2 = 7.87$, p = 0.02). Wolves that were translocated shorter distances were more likely to return home (Z = -2.6, p = 0.009). Sex was the only variable not related to whether a wolf returned home (χ^2_1 = 0.019, p = 0.89).

We examined 67 individuals that did not return home to determine whether their ultimate direction showed directionality toward their capture site. Mean angle of directional movement was 41.7° (angular deviation = 70.4°) in relation to the 0° standardized homing direction. Ulti-

mate directions were not uniformly distributed around a circle (r = 0.245, p = 0.017) and showed directionality toward home (V = 12.26, u = 2.12, p < 0.025).

Most wolves, whether attempting to return home or not, moved away from the release site. Only four translocations resulted in release site fidelity and all involved groups of wolves that were relocated together. Three of these four translocations involved almost complete family groups. These were the only three cases, out of all the translocations we examined, for which nearly complete family groups were relocated together. These packs were three of the eight new packs that were established as a result of translocations.

Discussion

Livestock Predation and Pack Establishment

Wolf translocation was not always effective at reducing predation on livestock. Although most translocated wolves did not kill livestock after release, problems still often persisted at the original conflict site from which wolves were translocated (Bradley 2004). Therefore, those translocated wolves that preyed on livestock in a new area created additional conflicts.

Determining the extent to which translocated carnivores resume livestock killing behavior is critical to evaluating the usefulness of relocation (Linnell et al. 1997), but until now, data on such behavior were sparse (Cobb 1981; Rabinowitz 1986; Stander 1990). We were able to more intensively monitor behavior after translocation than other researchers. We found a higher level of subsequent predation on livestock (27%) by translocated wolves than in Minnesota (13%; Fritts et al. 1985). Still, livestock predation is not always reported or found (Bangs et al. 1998; Oakleaf et al. 2003), and correct verification of wolf-killed livestock can sometimes be difficult (Ciucci & Boitani 1998). Livestock predation rates are therefore inherently underestimated.

Translocations helped further wolf recovery by establishing new packs. This contribution is most notable in northwestern Montana, where the wolf population has grown more slowly than in central Idaho or the GYA (FWS et al. 2004). Most translocated wolves (67%) died or disappeared, however, without ever establishing a territory. Some missing wolves may have disappeared because of collar failure or may have traveled outside the area being monitored. Therefore, survival and pack establishment by these wolves may have been undetected. For the most part, however, these wolves were considered lost from the population.

Survival

We were not surprised to find lower survival for translocated wolves compared with nontranslocated wolves.

^bOther buman mortalities include one wolf that died from a snare wound, one wolf euthanized for a foot injury (NWMT), and one wolf accidentally killed in coyote control operations (GYA).

^cOther natural mortalities include one wolf killed by other wolves and three unknown causes.

^dTwo of these unknown mortalities were thought to be illegal kills, but this could not be proven.

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Translocated wolves could simply be at higher risk because of being released into an unfamiliar environment. Translocated raccoons (*Procyon lotor*) (Rosatte & MacInnes 1989) and grizzly bears (Blanchard & Knight 1995) suffered higher mortality rates than those not relocated. Wolves translocated in Minnesota for depredation management, however, had similar survival rates as resident wolves (Fritts et al. 1985). Mortality of wolves was primarily human caused, as has been found with wolves in Minnesota (Fritts & Mech 1981; Fritts et al. 1985) and other wide-ranging carnivores (Belden & Hagedorn 1993).

Release site selection is considered one of the most important factors affecting translocation success for a variety of species (Griffith et al. 1989; Wolf et al. 1996; Linnell et al. 1997). Recovery area was the most important factor related to survival of translocated wolves. Idaho has the largest area of available and suitable wolf habitat (Oakleaf 2002) and concordantly translocated wolves in central Idaho had the highest survival and pack establishment. The lower survival and pack establishment of wolves in northwestern Montana may reflect more unsuitable habitat in this area. Core habitat in northwestern Montana, as identified by the Wolf Recovery Plan (FWS 1987), seems mostly inadequate because most colonizing wolves have settled outside this area (FWS 1999) and are therefore in closer contact with humans. Illegal killing was a larger source of mortality for translocated wolves in northwestern Montana than in central Idaho and the GYA, perhaps as a result of closer human contact (Table 3). Also, wolves may wander more easily from northwestern Montana into Canada, where wolves are legally hunted (Pletscher et al. 1997).

Soft release appeared to help improve survival of translocated wolves in northwestern Montana, but soft releases were correlated with release location. Many of the first translocated wolves in Montana were hard released in Glacier National Park. These early translocations proved largely unsuccessful (Bangs et al. 1995, 1998; FWS 1999), partly as a result of prey scarcity. Thereafter, release methods were changed. Later translocations occurred at different release sites and often involved soft releases. Therefore we cannot make definitive conclusions about the relationship between soft release and survival of translocated wolves.

Survival between age classes (pup, yearling, adult) of translocated wolves did not differ. Survival of translocated pups, however, may have been influenced by the age at which they were released and the method of release. Two translocation events involving three 5-month-old pups that were hard released in northwestern Montana resulted in their abandonment by adult pack members after release. All three died soon thereafter. In Yellowstone National Park, two 6-month-old pups that were given standard soft releases in separate incidents remained cohesive with adult pack members after release and survived

for several years. Cohesiveness of young pups to adult pack members is likely to be critical to their survival because young pups are less experienced at securing prey on their own. Soft releasing young pups with adult wolves may encourage cohesiveness, although habitat quality of release sites may also play a role. Other pups translocated between 8 to 11 months of age showed a greater ability to survive on their own regardless of the release method used. Therefore, efforts should be made to encourage cohesiveness of young pups ≤ 6 months old with adult wolves or to avoid translocation of young pups altogether.

Homing Behavior

Translocated wolves showed a strong homing tendency. Homing behavior is well documented for wolves (Henshaw & Stephenson 1974; Weise et al. 1975; Fritts et al. 1984, 2001) and other large carnivores (Rogers 1986; Blanchard & Knight 1995; Ruth et al. 1998). Homing urges often result in large postrelease movements that are likely to contribute to reduced survival (Linnell et al. 1997), especially when movement brings an animal in contact with humans and livestock. Translocated wolves in northwestern Montana had to cross more human-dominated land-scapes to return home than the wolves in other two recovery areas, which may have contributed to their lower survival.

Similar to a study of translocated wolves in Minnesota (Fritts et al. 1984), homing behavior was more common in adult wolves, did not occur with pups, and occurred more in wolves translocated shorter distances. Wolves traveled farther distances ($\leq 16~\rm km)$ to return home in our region, however, than did wolves in Minnesota ($\leq 64~\rm km;$ Fritts et al. 1984) and Alaska (282 km; Henshaw & Stephenson 1974). Determining a general threshold distance at which wolves fail to return home is difficult because such thresholds may depend on individual circumstances of translocation and regional differences.

Soft-released wolves were less likely to return to capture sites than hard-released wolves. Soft-released wolves also traveled shorter distances after release than hard-released wolves, as has been found with other species (Davis 1983). Similarly, wolves that were soft released as part of reintroduction efforts in Yellowstone National Park showed less directional movement toward home and traveled shorter distances than wolves that were hard released in central Idaho (Fritts et al. 2001). Therefore, we concur with Fritts et al. (2001) that shorter postrelease movements and reduced homing behavior are likely to be a result of soft release.

Two types of soft release methods were used in our study. Wolves that were transported away from their holding facility before release (modified soft release) could reasonably be expected to travel more widely after release than those that had an opportunity to acclimate to their

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release site by being released directly from their pen (standard soft release). We found no difference for standard and modified soft-released wolves in the farthest distance wolves traveled after release. Because all modified soft releases occurred in northwestern Montana, however, ability of wolves to travel farther distances may have been confounded by other factors affecting the low survival seen in this area.

Physical barriers (lakes, steep topography, large open areas) were sometimes deliberately located between the capture and release sites in hopes of preventing wolves from traveling home. In some cases, however, wolves still proved capable of navigating across difficult terrain and around lakes to return. Therefore, it is difficult to determine whether and when such barriers discourage movements.

Ideally, managers hoped that translocated wolves would stay at release sites and establish packs. This occurred with only four translocations, including the only three cases in which almost complete family groups were relocated together. Almost all family groups that were soft released in Yellowstone National Park as part of reintroduction efforts stayed together and established a territory, and some of them stayed near release sites (Fritts et al. 2001). Family-group translocations may therefore also be a good general strategy for encouraging release-site fidelity for wolves or other social carnivores translocated for depredation management purposes, assuming that the release site provides adequate habitat.

Management Recommendations

Translocation of wolves away from conflict sites had benefits and drawbacks compared with lethal removal. Benefits of translocations included the establishment of new packs and the augmentation of existing packs, which both served to help further wolf recovery. In addition, the general public views translocation and other nonlethal techniques more favorably than lethal removal (Manfredo et al. 1998; Reiter et al. 1999). Some translocated wolves died soon after release, however, and others caused additional conflicts, resulting in their eventual lethal removal. Translocation was most useful in our region during early phases of wolf recovery, when encouraging establishment of new packs was of high priority.

Now that wolf populations are larger, nonlethal efforts may be better focused on preventing and mitigating depredations at the original site of conflict. Such efforts may prove useful not only to reduce conflicts but also to help build a foundation for promoting coexistence within communities over the long term. Nonlethal preventative methods are being developed for application in a variety of situations (Bangs & Shivik 2001; Musiani et al. 2003; Shivik et al. 2003).

Translocation may still be an important tool for populations where the survival of individual animals is critical and other nonlethal management tools are unavailable or impractical. In such cases, we suggest special consideration be given to release sites and release methods. We concur with other researchers who emphasize the importance of selection of release sites (Griffith et al. 1989; Wolf et al. 1996; Linnell et al. 1997) and suggest that the extent of available habitat should be given the highest consideration when translocating wide-ranging animals such as wolves. More specifically, we suggest that translocations involving animals that exhibit homing tendencies may be more successful if habitat quality in the area between the capture and release sites is suitable. Although initially more costly, soft releasing and translocating family groups may be useful strategies that may help reduce homing behavior and increase release-site fidelity. Translocating pups ≥ 6 months of age may increase their chances of survival.

Livestock-carnivore conflicts occur in a variety of systems around the world and involve nonsocial as well as social carnivores. Each situation must be considered individually to determine whether translocation is preferable over other methods. Translocation may be a valuable tool to promote recovery for species that are endangered but may increase rather than decrease conflicts. Therefore, the human dimension and the biology of the species should be carefully considered. Ultimately, conservation efforts should focus on finding the tools that best preserve the species while encouraging human tolerance.

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AN EVALUATION OF WOLF-LIVESTOCK CONFLICTS AND MANAGEMENT IN THE NORTHWESTERN UNITED STATES

by

Elizabeth H. Bradley

B.A. University of California, Santa Barbara 1996

presented in partial fulfillment of the requirements for the degree of

Master of Science

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Approved by:	
Chairperson	
Dean, Graduate School	
Date	

An Evaluation of Wolf-Livestock Conflicts and Management in the Northwestern United States (83 pp)

Director: Daniel H. Pletscher

Abstract:

Wolf (*Canis lupus*) populations are recovering in Montana, Idaho, and Wyoming as a result of dispersal from Canada and reintroduction into Yellowstone National Park and Central Idaho. Wolves sometimes kill livestock, causing much controversy and concern over how best to manage livestock depredations while promoting wolf recovery. In this thesis, I evaluated wolf-livestock conflicts and management methods used by the U.S. Fish and Wildlife Service from 1987-2002.

First, I examined the effects of wolf removal (from lethal control or translocation) on reducing livestock depredations. After partial or complete wolf pack removal, depredations usually ceased for the remainder of the given grazing season. However, most packs that were partially removed (68%) depredated again within the year. Rate of recolonization of territories where entire packs were removed (n = 10) was high (70%) and most recolonizations (86%) occurred within a year of the previous pack's removal. Most recolonized packs depredated (86%). Packs that had alphas removed were no less likely to depredate again within the year than packs with non-alphas removed.

Second, I examined wolf pack establishment, depredations, survival, and homing behavior of translocated wolves to evaluate the effectiveness of translocation as a non-lethal method. Most translocated wolves (67%) failed to establish or join a pack after release and 27% resumed depredating. Still, 8 new packs were established as a result of translocations. Translocated wolves had lower annual survival (0.60) than other radio-collared wolves (0.73). Mortality of translocated wolves was primarily human-caused with government control comprising the largest source of mortality. Release area was the most important factor related to wolf survival. Wolves showed a strong tendency to home.

Third, I examined factors related to wolf depredation of cattle in fenced pastures. I compared 34 pastures that had experienced depredations to 62 nearby pastures that had not experienced depredations in Montana and Idaho. Pastures where depredations occurred were more likely to have elk (*Cervus elaphus*) present, were larger in size, had more cattle, and grazed cattle further from residences than pastures without depredations. Greater vegetation cover, closer proximity to wolf dens, and physical vulnerability of cattle were also likely important factors.

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Figure	1. Cattle ranching communities where interviews were conducted regarding factors related to wolf depredations in the northwest Montana, central Idaho, and Greater Yellowstone wolf recovery areas, 1994-2002
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Chapter 1. Introduction

Wolves (*Canis lupus*) sometimes kill livestock, dogs, and other domestic animals and therefore have come into conflict with humans where their range overlaps areas of human settlement and agriculture (Mech 1995, Fritts et al. 2003). Conflicts with livestock were partly responsible for the heavy persecution of wolves in the contiguous United States which led to their near complete extirpation by the 1930s (Young and Goldman 1944, Curnow 1969). Wolves in Eurasia experienced similar persecution resulting in the fragmentation and reduction of populations across their former range (Boitani 1995). Wolf populations are currently recovering in many areas (Mech 1995, Bangs et al. 1998) and livestock depredations have concurrently increased in areas where recovery areas overlap agricultural lands [Fritts et al. 1992, U.S. Fish and Wildlife Service (USFWS) 2003].

In the contiguous United States, gray wolves were given legal protection under the Endangered Species Act (ESA) of 1973. As part of the recovery plan mandated by the ESA, 3 areas were identified in the northwestern U.S. as suitable recovery areas: northwestern Montana, central Idaho, and the greater Yellowstone area (USFWS 1987). Recovery via dispersal of wolves from Canada began in northwestern Montana in the early 1980s (Ream et al. 1991) and was supported as part of the recovery plan. Wolves were reintroduced in 1995 and 1996 to central Idaho and Yellowstone National Park (Bangs and Fritts 1996, Fritts et al. 1997).

Wolf depredation on livestock has caused considerable controversy and concern.

Many livestock interest groups and livestock producers were strongly opposed to wolf recovery (Fritts et al. 1995). Livestock depredations have occurred less than predicted

but the issue has remained controversial (Bangs et al. 1998, Bangs et al. 2004). Although wolf depredation on livestock composes only a fraction of overall livestock mortality taken by the livestock industry each year, some individual producers may incur significant losses (Bangs et al. 2004).

Wolf recovery goals called for at least 10 breeding pairs of wolves in each of the 3 recovery areas for 3 consecutive years for delisting to occur (USFWS 1987). This has since been changed to a goal of 30 breeding pairs total across the 3 areas for 3 consecutive years (E. E. Bangs, USFWS, personal communication). Wolves reached this goal at the end of 2002 (USFWS 2003*a*) and were subsequently downlisted to threatened status in 2003 (USFWS 2003*b*). The USFWS is currently working toward eventual delisting and transfer of wolf management to the states.

I initiated this research, in cooperation with the USFWS, Yellowstone Wolf
Project, Nez Perce Tribe, Defenders of Wildlife, Turner Endangered Species Fund, and
National Fish and Wildlife Foundation, to evaluate various aspects of wolf-livestock
conflicts and management in Montana, Idaho, and Wyoming, under direction of the
USFWS from 1987-2002. The purpose of this project was to provide information that
could be useful for improving management of wolf-livestock conflicts by both current
federal and future state wolf managers. My thesis includes 3 chapters related to the 3
main management methods used by the USFWS to mitigate wolf-livestock conflicts:
lethal control of depredating wolves, translocation of depredating wolves, and non-lethal
preventative methods. My objectives were: 1) to evaluate lethal control and
translocation as methods to mitigate livestock damage, and 2) to determine factors related
to wolf-depredated cattle pastures that could lend insight into development of non-lethal

preventative methods. Each of these chapters was written in manuscript style for submission to peer-reviewed journals. Therefore, there is some redundancy within chapters, especially in regards to background information.

In Chapter 2, I evaluated the effects of removing wolves (by lethal control or translocation) on reducing livestock depredations. I looked both at cases of partial wolf pack removal and complete pack removal. For partial pack removal, I evaluated whether and to what extent the remaining pack continued depredating after removal. I also examined whether removal of alpha individuals or the remaining pack size affected whether depredations persisted. For cases of complete pack removal, I examined whether territories were reoccupied, how quickly recolonizations occurred, and whether depredations resumed.

In Chapter 3, I evaluated the fate of translocated wolves. I assessed depredations, pack establishment, survival, and homing behavior of translocated wolves to evaluate the effectiveness of translocation as a non-lethal method to mitigate livestock damage. I considered how results differed within each of the 3 wolf recovery areas and discussed how this method may be improved.

In Chapter 4, I present data collected from cattle ranches in Montana and Idaho in areas where wolf depredations had occurred within fenced pastures. I compared various factors related to pastures that experienced depredations to nearby pastures that did not experience depredations. I conducted univariate tests and Classification Tree Analysis to determine what single and combination of variables best described pastures where depredations occurred. My goal was to determine whether such information could lend insight into development of non-lethal preventative methods.

I have included all conclusions and management recommendations within each chapter. All chapters represent a collaborative effort; therefore I have used 'we' instead of 'I' throughout. However, I am responsible for all data analysis and writing and take full responsibility for any mistakes within this thesis.

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Chapter 2. Effects of Wolf Removal on Livestock Depredation in Montana, Idaho, and Wyoming

Abstract: Methods used to mitigate wolf (*Canis lupus*) depredation on livestock in Montana, Idaho, and Wyoming have largely consisted of removing individuals from depredating packs, either by lethal or non-lethal (translocation) means. We examined the effects of partial and complete removal of wolf packs on the persistence of livestock depredations. From 1987-2002, an average of 30% of all packs with livestock in their territory (22% of all packs with or without livestock) were confirmed to have depredated per year; of these, 63% underwent removal of >1 individual. Most packs (68%) depredated again within a year of undergoing partial pack removal though intervals between livestock depredations increased by an average of 270 days after removal actions compared to before. Removing alpha individuals appeared no more effective than removing non-alphas in reducing depredations within the year. Packs that underwent partial removal contributed similar numbers of breeding pairs (defined as an adult male and female raising >2 pups through 31 December) toward recovery goals as depredating packs that did not undergo removal but fewer breeding pairs than non-depredating packs. Rate of recolonization of territories where entire packs were removed (n = 10) was high (70%) and most recolonizations (86%) occurred within a year of the previous pack's removal. Most recolonized packs depredated (86%); intervals between the last depredation of the removed pack and first depredation of the recolonized pack averaged 276 days. Almost all depredations involved >1 previously affected livestock producer. We suggest chronic depredations result more from factors inherent in locality rather than

individual pack behavior. Our findings may be useful for managers seeking to balance objectives of wolf recovery and depredation mitigation.

INTRODUCTION

Depredation on livestock has put wolves (*Canis lupus*) in conflict with humans for centuries and continues to be a major issue facing their persistence and recovery in livestock production areas around the world (Mech 1995, Fritts et al. 2003). Wolves primarily prey on wild ungulates in North America (Tompa 1983, Bjorge and Gunson 1983, Fritts et al. 2003) but livestock are preyed upon frequently by wolves in some areas of Europe and Asia, especially where wild ungulates are scarce or absent (Jhala and Giles 1991, Vos 2000, Fritts et al. 2003). Although conflict intensity varies, intolerance is widespread and effective mitigation of conflicts is therefore a critical component of management programs where wolves and humans coexist.

In Montana, Idaho, and Wyoming, where wolves are protected under the Endangered Species Act (ESA), managing depredation on livestock has been a central focus of wolf recovery efforts (Bangs et al. 1998). Defenders of Wildlife, a non-profit organization, compensate livestock producers for confirmed wolf depredations (Fischer 1989) but effective methods that directly reduce depredations are also necessary. Dealing with conflicts in such a way as to not impede population growth of wolves has been important in attempts to encourage local tolerance while working toward recovery goals.

A variety of non-lethal preventative tools have been used in response to conflicts, but few have been adequately tested and none have proven completely effective (Cluff and Murray 1995, Bangs and Shivik 2001). Removal of depredating wolves, either by

lethal or non-lethal means, has therefore been the primary method used in response to livestock depredations (Bangs et al. 1995, Bangs et al. 1998). Wolves are removed incrementally until depredations at least temporarily stop, but in some chronic situations, entire packs are eliminated. As the wolf population in Montana, Idaho, and Wyoming expands, lethal control is increasingly used because translocation of depredating wolves is more expensive and there are fewer adequate areas in which to release wolves (Chapter 3). Lethal control is considered a necessary component of wolf management (Mech 1995) but is controversial with much of the public (Cluff and Murray 1995, Reiter et al. 1999).

Determining the effectiveness of wolf removal at reducing livestock depredations has proven difficult, although some level of relief does appear to result (Tompa 1983, Bjorge and Gunson 1983, 1985, Fritts et al. 1992). Limitations of working within a management framework have made controlled experiments infeasible, and therefore evaluations of available data are an important means of helping improve existing knowledge. Wolves were downlisted from endangered to threatened status under the ESA in 2003 (United States Fish and Wildlife Service [USFWS] 2003a). Delisting and transfer of responsibilities from federal to state management could occur soon. Knowledge gained under federal management will therefore be beneficial to state managers as well as other wolf management programs that seek to balance objectives of recovery and depredation mitigation. We examined data on livestock depredations and wolf removal conducted under direction of the USFWS from 1987-2002. Our primary objective was to evaluate the effects of partial and complete pack removal on persistence of depredations. For partial pack removals, we considered the effects of alpha removal

and remaining pack size in reducing depredations and the relative contribution of these packs to recovery goals.

WOLF RECOVERY AREAS

Montana, Idaho, and Wyoming are divided into 3 recovery areas for wolf management purposes (USFWS 1987): central Idaho, the Greater Yellowstone area (GYA), and northwest Montana (Figure 1). Wolves were reintroduced into central Idaho and Yellowstone National Park (GYA) in 1995 and 1996 (Bangs and Fritts 1996, Fritts et al. 1997) and were managed as a non-essential experimental population under section 10(j) of the Endangered Species Act (ESA) to allow for more flexibility in managing conflicts with livestock (USFWS 1994). Wolves naturally recolonized northwest Montana via dispersal from Canada (Ream et al. 1991) and had full protection under the ESA as an endangered species during this study.

As part of recovery planning, core recovery areas were identified within each of the 3 areas (Figure 1) that provided some protected habitat for wolves. Each core area included remote areas without livestock: parts of the central Idaho wilderness complex, Yellowstone National Park in the GYA, and Glacier National Park and parts of the Bob Marshall wilderness complex in northwest Montana (USFWS 1987). Wolves settled within core areas in the central Idaho and GYA recovery areas more than in northwest Montana (Figure 1, USFWS 1999).

The wolf population grew rapidly in the central Idaho and GYA areas after reintroduction (Fritts et al. 2001) but more slowly in northwest Montana. At the end of 2002, at least 663 wolves inhabited the 3 recovery areas: 284 in central Idaho, 271 in the



Figure 1. Wolf pack locations in Montana, Idaho, and Wyoming, 2002.

GYA, and 108 in northwest Montana (USFWS 2003*b*). Wolf recovery goals were established based on the number of breeding pairs of wolves, where a breeding pair of wolves is defined as an adult male and female wolf with \geq 2 pups surviving through the end of the year (USFWS 1994). Recovery goals were met at the end of 2002 (USFWS 2003*b*) when there were \geq 30 breeding pairs of wolves across the 3 recovery areas for 3 consecutive years (E. E. Bangs, USFWS, personal communication).

Cattle and sheep were the primary livestock preyed upon by wolves (USFWS 2003*b*, Bangs et al. 2004). Depredations occurred on both private and public lands, where livestock were held in confined pastures and where they were grazed on the open range. Wolf depredation has composed only a small fraction of the total causes of livestock mortality each year, but in some cases, individual livestock producers have experienced significant losses (Bangs et al. 1995, 1998, 2004).

METHODS

Data were compiled on all confirmed wolf depredations on livestock and subsequent removal events in Montana, Idaho, and Wyoming from 1987-2002.

Depredations were confirmed by United States Department of Agriculture Wildlife Services (WS) personnel using standard protocols (Roy and Dorrance 1976, Paul and Gipson 1994) and represent minimum numbers of livestock killed. Other depredations may not have been reported or found, or evidence was insufficient to confirm (Bangs et al. 1998, Oakleaf et al. 2003). Initial depredation events were often followed by an increase in monitoring (USFWS 1999), which likely helped increase detection of further depredations. Depredation and removal data were compiled on established packs only,

which we defined as groups of ≥ 2 wolves with established territories. Wolf packs were radio-collared either before or during control operations. Pack involvement in depredations was determined by proximity of the pack based on radio-telemetry locations or documented return of pack members to the depredation site, or both.

Wolf removal was authorized by the USFWS only when wolf involvement was confirmed (USFWS 1999). Lethal removal and translocation were the primary methods used to remove wolves from packs although, in a few cases, wolves were placed permanently in captivity. Selection of removal methods was based on the number of breeding pairs of wolves present and availability of suitable release sites (USFWS 1999). Lethal removal was primarily conducted by WS personnel, under direction of the USFWS, and usually consisted of trapping or aerial gunning. Landowners in the experimental areas could legally shoot wolves they caught in the act of killing their livestock, and in some cases, were issued shoot-on-site permits (USFWS 1994) that allowed a given number of wolves to be shot by a permittee on their private land within a certain time period. Wolves that were translocated were darted by aircraft or trapped, transported, then either hard (immediately) or soft (temporarily held in enclosure) released in areas with abundant wild ungulates without livestock or other wolf packs. Wolves that returned to depredation sites were not counted as being removed. We define a removal action as a block of ≥ 1 wolf removal events in response to single or multiple depredations that usually occurred within the same area and grazing season.

We measured success of partial wolf pack removal in two ways: first, by whether packs depredated again within a year of the removal action, and second, by determining the extent to which intervals between depredations were longer after removal actions than

before. Intervals between depredations were calculated, in days, before and after removal actions. "Before" intervals were calculated as the number of days between the two depredations immediately preceding the first removal event. "After" intervals were calculated as the number of days between the depredation immediately preceding the last removal event and the following depredation. Days were subtracted from depredation intervals when livestock were seasonally absent from wolves' territories. For cases where packs stopped depredating after the removal action, we truncated "after" depredation intervals at 31 December 2002. Packs that chronically depredated and were eventually completely removed were always partially removed first. We included these cases in our analysis of partial wolf pack removal actions by considering the removal action before the final removal event occurred to avoid biasing the sample toward less chronic situations. "Before" and "after" intervals were compared using the Wilcoxon signed-rank test.

Depredation incidents vary seasonally; we report the total number of cattle and sheep depredation events by month. Cessation of depredations may be due to seasonal changes in availability of livestock. Therefore, we compared "before" and "after" depredation intervals by first weighting days in intervals by the probability of a depredation occurring during that season to determine whether results differed compared to unweighted results. Seasons were defined as 3 periods based on general livestock management trends in the study area: 1) Spring (calving/lambing): 16 February – 31 May (105 days), 2) Summer (open range grazing): 1 June – 31 October (153 days), and 3) Winter: 1 November – 15 February (107 days). The following formula was used to weight days within each season: [No. of days of depredation interval in season / total

days in season (total proportion of depredation events that have occurred in that season between 1987-2002)] \times 365. In this way, days that fell within seasons that had a higher proportion of depredation events were weighted as being longer than those that fell during seasons with a lower proportion of depredation events. We compared "before" and "after" intervals using the Wilcoxon signed-rank test, as above.

We examined whether removal of alpha wolves and the size of the pack after removal had any effect on subsequent depredations after removal actions. Alpha determination was based on physical characteristics that indicated breeding, but alpha males were sometimes difficult to identify. Therefore, cases where we knew at least one alpha was removed were grouped with cases where both alphas were removed. We used a 2x2 contingency table and chi-square to compare packs that had alphas removed to packs that had non-alphas removed in relation to whether those packs depredated or not within a year of the removal action. Pack sizes were estimated based on aerial or ground observations, and in some cases, snow tracking. We compared size of wolf packs after removal to whether or not those packs depredated again within a year but sample size was too small to permit statistical analysis.

Managing depredation on livestock was conducted in such a way as to take the minimal action necessary to mitigate conflicts so as to maximize the number of packs that could potentially contribute breeding pairs toward wolf recovery goals (USFWS 1999). We examined the contribution to recovery goals of wolf packs that had been partially removed and then compared this to 1) packs that had depredated but had not undergone removal; and 2) packs that had not depredated. Breeding pair status was only considered for packs from 1995-2002, because criteria for breeding pairs were not defined until 1994

and prior data was therefore unavailable. For packs that underwent removal, recovery goal contribution was considered for the year following removal. Packs were tallied across years to determine the number of packs counted as breeding pairs. Groups were compared using a 2x2 contingency table and chi-square test.

We evaluated complete removal of wolf packs by examining the reoccupancy of territories where wolves had been removed and subsequent depredation by new packs. For territories that were reoccupied, we examined whether these new packs depredated and if so, if the same livestock producers or ranches incurred depredations. We calculated the time between the last depredation of the pack that was removed and the first depredation by the pack that recolonized. We compared depredation intervals after complete removal of packs to those after partial removal of packs using the Mann-Whitney U test and report P-values. We compared these results with weighted results, as above.

RESULTS

For the sixteen-year period, an average of 22% of all packs depredated annually. Almost half (49%) of all packs had livestock in their territory but did not depredate. Only 29% of all packs did not have livestock within their territory, such as those in Yellowstone National Park and the central Idaho wilderness (Table 1). Some packs depredated in some years and not in others, and therefore fell into alternate categories in different years. For those packs with livestock within their territories, an average of 30% depredated annually.

Table 1. Wolf packs in areas with and without livestock in their territories in Montana, Idaho, and Wyoming, 1987-2002. Packs with livestock in their territories are broken out by whether they killed livestock (depredated) or did not kill livestock (non-depredated). Percentages of packs that underwent removal^a are shown in parentheses.

	Packs v	with livestock	Packs without livestock		
Year	Depredated	Non-depredated		Total	
1987-93	5 (100%)	24		29 (17%)	
1994	2 (50%)	7		9 (11%)	
1995	1 (100%)	9	5	15 (7%)	
1996	5 (80%)	18	6	29 (14%)	
1997	7 (86%)	13	10	30 (20%)	
1998	6 (50%)	18	12	36 (8%)	
1999	10 (70%)	14	13	37 (19%)	
2000	13 (54%)	22	17	52 (13%)	
2001	13 (62%)	31	21	65 (12%)	
2002	20 (50%)	32	27	79 (13%)	
Total	82 (63%)	188	111	381 (14%)	
% of Total	22%	49%	29%	. ,	

^a Removal consisted of lethal control or translocation of depredating wolves.

Of those packs that depredated, 63% underwent removal (Table 1). From 1987-2002, 148 wolves were lethally removed for livestock depredation, 131 of which were from established packs. Some were shot by ranchers caught in the act of killing livestock (n = 4) or with shoot-on-site permits (n = 3) but most (n = 141) were killed by government officials (USFWS 2003b). Translocations involved 88 wolves (Chapter 3), some of which were relocated multiple times. Partial pack removal actions varied in length from 1 to 89 days ($\overline{\times} = 13$) and averaged 1.5 removal events per action. Number of wolves removed per action ranged from 1 to 14 ($\overline{\times} = 3.2$). Twenty-one packs were involved in 34 removal actions: 6 packs in the central Idaho recovery area (11 removal actions), 7 packs in the GYA (9 removal actions), and 8 packs in northwest Montana (14 removal actions). Eleven packs underwent 1 removal action; the remainder underwent 2 (7 packs) or 3 removal actions (3 packs). Packs depredated again within a year in 23 (68%) of the 34 removal actions. Through 2002, only 3 of the 21 packs had not been

implicated in another confirmed depredation after 1 removal action. In northwest Montana and the GYA, 57% and 56% of removal actions were followed by packs depredating again within a year, respectively, compared to 91% in central Idaho.

More depredations occurred during the summer grazing period (n = 170, 65%) than spring (n = 64, 24%) or winter (n = 29, 11%). Cattle depredations peaked in August and September whereas sheep depredations were fairly consistent from June through October (Figure 2). We compared depredation intervals before and after only 22 of the 34 removal actions because 12 were preceded by only 1 depredation event and therefore we could not calculate a "before" interval for comparison. Two cases were truncated at 31 December 2002 because depredations had not occurred before this date. Depredation intervals before and after removal actions differed (Wilcoxon signed-rank test, Z = -2.52, P = 0.012) and increased, on average, by 270 days after ($\overline{\times} = 360$, SD = 432, range = 4-1617) compared to before removal actions ($\overline{\times} = 90$, SD = 127, range = 1-479). Results changed little by weighting days by the seasonal probability of depredation occurrence (Wilcoxon signed-rank test, Z = -2.42, P = 0.016). We found depredation intervals were 282 weighted days longer on average after ($\overline{\times} = 379$, SD = 491, range = 3-1997) than before removal actions ($\overline{\times} = 97$, SD = 127, range = 1-467).

Alpha removal occurred in 17 of 34 removal actions and appeared to have no effect on whether a pack depredated again within a year of the removal action (χ^2 ₁ = 0.134, P = 0.71). Depredations occurred within a year for 12 packs (71%) with \geq 1 alpha removed compared to 11 packs (65%) with non-alphas removed. Effects of pack size on subsequent depredations were even less clear. Packs with 1 wolf remaining or >10

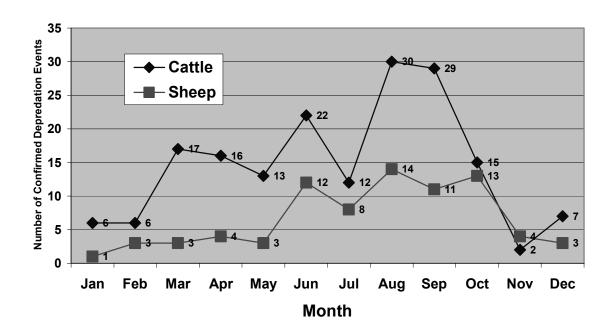


Figure 2. Confirmed cattle and sheep depredation events by wolves in Montana, Idaho, and Wyoming, 1987-2002.

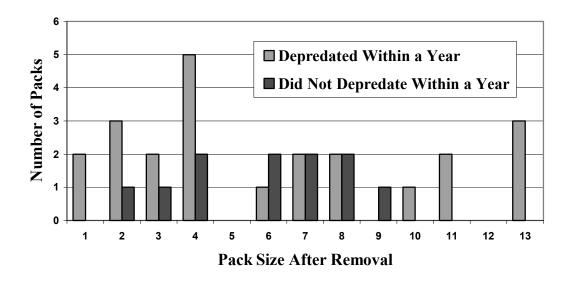


Figure 3. Wolf packs that depredated livestock within a year after part of the pack was removed

wolves all depredated again within a year of the removal action but sample sizes were small (Figure 3).

Across years from 1995-2002, 9 of 25 (36%) packs that underwent removal contributed to recovery goals compared to 11 of 23 (48%) packs that depredated but did not undergo removal and 139 of 241 (58%) non-depredating packs (Table 2). Contribution to recovery goals was similar between packs that underwent removal and packs that depredated but did not undergo removal (χ^2_1 = 0.689, P = 0.41). A greater difference existed between packs that underwent removal and non-depredating packs (χ^2_1 = 4.31, P = 0.038).

Table 2. Wolf packs counted as breeding pairs^a toward recovery goals across years in northwest Montana, the Greater Yellowstone, and central Idaho recovery areas, 1995-2002. Wolf packs are broken out by whether they depredated livestock and underwent removal^b, depredated livestock but did not undergo removal, or did not depredate.

	Depr	edated	Non-Depredated	
Recovery Area	Removal ^c	No Removal		
Northwest Montana				
Breeding Pairs	5	5	32	
Not Breeding Pairs	2	5	34	
Greater Yellowstone				
Breeding Pairs	3	4	57	
Not Breeding Pairs	7	3	26	
Central Idaho				
Breeding Pairs	1	2	50	
Not Breeding Pairs	7	4	42	
Total ^d	25 (36%)	23 (48%)	241 (58%)	

^a An adult male and female and ≥ 2 pups must survive through 31 December to be counted as a breeding pair.

^b Removal consisted of lethal control or translocation of depredating wolves.

^c Packs that underwent removal were considered for breeding pair status for year of breeding season following removal.

^d Includes, in parentheses, the percentage of total packs in each category that contributed breeding pairs toward recovery goals.

Ten packs were entirely removed: 8 packs were intentionally removed and 2 disbanded after multiple removal events. Recolonization of vacant habitat occurred in 7 (70%) of these instances. In one case, 1 pack reoccupied portions of both territories of 2 removed packs. Six recolonizations occurred within 1 year of the previous packs' removal and 1 occurred 5 years later. Six recolonized packs killed livestock, five of which depredated \geq 1 livestock producer or ranch previously affected. Days between the last depredation of the pack that was removed and first confirmed depredation of the pack that recolonized ranged from 99 to 383 days (\propto = 276, SD = 110, n = 5) for all cases but one where recolonization occurred after 5 years and which was an extreme outlier (3190 days). Excluding this outlier, depredation intervals after entire pack removal were similar (Z = -0.4, P = 0.69) to those after partial pack removal (\propto = 324, SD = 364, n = 34). We found similar results after weighting by seasonal probability of depredation occurrence (Z = -0.78, P = 0.44). Weighted depredation intervals after entire pack removal (\propto = 262, SD = 108) were similar to those after partial pack removal (\propto = 325, SD = 424).

DISCUSSION

We found that 22% of all packs and 30% of packs that had livestock within their territory depredated each year but this may be a conservative estimate because not all depredations are found or reported. Oakleaf et al. (2003) found that detection rates for cattle killed by wolves on a grazing allotment in central Idaho could be 1 for every 8 cattle killed. Detection may be more accurate when cattle are held in fenced pastures where they can be more closely monitored (Chapter 4). Little is known regarding the extent to which livestock depredations may be detected but unreported although, potential

for compensation payments creates an incentive for livestock producers to report kills. Overall, on a yearly basis, most packs exposed to livestock did not appear to depredate, which is consistent with findings from Minnesota (Fritts and Mech 1981, Fritts 1982, Fritts et al. 1992), Wisconsin (Treves et al. 2002), and British Columbia (Tompa 1983). However, we did not consider the level of exposure to livestock. Density and distribution of livestock within packs' territories likely plays a role in depredation risk and a closer examination in this regard would be useful.

Most packs (63%) that depredated underwent removal and 68% depredated again within a year. Even though most packs exposed to livestock did not appear to depredate on a yearly basis, most packs, once they depredated, tended to repeat this behavior whether within a year or not. Removal actions in the central Idaho recovery area had a higher percentage of depredation recurrence for packs than the other 2 recovery areas. Idaho has not had more depredations than other areas (USFWS 2003*b*) but rather, packs that depredated exhibited more chronic behavior. Reasons for this are unclear but may include effects of topography and seasonal ungulate movements that may draw wolves into proximity with cattle during calving time. A large number of sheep overlapping wolves' territories in the summer months, specifically in the Stanley Basin area of central Idaho, relative to other areas may also contribute to persistent problems.

Wolf removal in western Canada appeared to help reduce depredations, at least to some degree (Tompa 1983, Bjorge and Gunson 1983, 1985). In Minnesota, depredations appeared to decrease locally at some farms following removals (Fritts 1982, Fritts et al. 1992). Evaluation methods largely consisted of looking at repeated depredation occurrence at farms or conflict areas to determine problem persistence. In British

Columbia, depredations recurred in conflict areas within a year of lethal control in 66% of cases (calculated from Tompa 1983). In Minnesota, 34% of farms where wolves were removed had another depredation within a year (Fritts et al. 1992). Our results are more consistent with British Columbia, perhaps due to depredations having been considered over a broader area, rather than at individual farms. However, our methods differed from both studies in that we followed depredation histories of individual wolf packs.

We also found similarities to western Canada in seasonal cattle losses, with peak depredations occurring in late summer (Dorrance 1982, Gunson 1983, Tompa 1983). Alternatively, most cattle depredations in Minnesota and Wisconsin occur in late spring and early summer (Fritts et al. 1992, Treves et al. 2002). Sheep losses typically occur in July and August in Minnesota (Fritts et al. 1992) whereas we found them to be more evenly distributed through the summer and early fall, similar to Alberta (Gunson 1983). Consistency of our results to those in western Canada may be due to regional similarities in topography, livestock management practices, and seasonality in wild ungulate movements.

Most removal actions ended when depredations appeared to subside, therefore we were not surprised to find depredation intervals longer after removal actions than before. More importantly, depredation intervals were long enough, on average, after removal actions to last the remainder of the grazing season and this may have helped temporarily reduce losses and assuage local tension and animosity, even though most packs still depredated again within the year. Whether wolf removal was a causative factor in reducing depredations in the short-term is unknown. Though we took seasonality into account, we could not control for other factors that could have affected depredations,

such as increased human presence and vigilance, and use of preventative methods. Short-term reductions in livestock losses were also found in British Columbia (Tompa 1983) but depredations were just as likely to continue at depredated farms that underwent wolf removal in Minnesota as those that had not (Fritts et al. 1992). We had no adequate control for comparison, so the possibility remains that depredations would have ceased in the short-term without any action being taken. We also cannot rule out the possibility of undetected depredations that may have resulted in overestimation of length of depredation intervals, but increased monitoring after initial depredations likely helped increase detection.

Discerning whether entire packs or individuals are involved in depredations is difficult (Fritts et al. 1992), but is important for managers deciding which animals should be removed. Problem individuals, if they exist, may still be difficult to target (Linnell et al. 1999). Efforts were sometimes made to identify and target offending individuals by trapping or shooting wolves that returned to livestock carcasses. Radio-collared individuals found close to depredation sites were targeted because their presence could be verified, but this may have resulted in a bias towards removal of radio-collared wolves. Adults and yearlings were preferentially removed over pups because pups are not offending individuals and this was found to be more effective in Minnesota (Fritts et al. 1992). Otherwise, unless individual offenders could be identified, removal was generally non-selective. Alpha individuals, as dominant leaders of a pack, are known to often lead hunts on wild prey (Mech 1988) and therefore could reasonably be expected to lead livestock depredations (Fritts et al. 1992). We found no evidence however, that removing

alphas curbed depredations any more than removing non-alphas, which was consistent with findings in Minnesota (Fritts et al. 1992).

We expected that pack size would also be an important factor in persistence of depredations. Larger packs may be more likely to depredate again sooner simply because higher energy requirements require more frequent predation or, pressure to feed more individuals may lead packs to prey on an easier food source, such as livestock. Also, if certain individuals from the pack were responsible for the depredations, it is less likely, by chance, that they were removed. We found that all packs of ≥ 10 wolves (n = 6)depredated again within a year. But five of these packs were from Idaho, three of which also depredated again when their pack sizes were smaller. Because packs in Idaho proved to be more chronic depredators, it is possible that regional factors could be a greater factor than pack size. Sample size was too small for results to be conclusive. Cases where 1 individual remained (n = 2) also resulted in depredations within a year. Loss of cooperative hunting structure may lead individuals to target easier prey. But individuals are more difficult to detect than packs and situations could have existed where 1 individual remained but did not depredate, and therefore was not detected (available data could be biased towards situations where depredations occurred). These questions should be examined more thoroughly in the future when more data are available.

The lower contribution to recovery goals of packs that underwent removal could be the result of at least 2 factors. The most obvious explanation is that packs that have lost 1 or more breeding individual are less likely to reproduce the following season.

However, packs that underwent removal and contributed to recovery goals (36%) did not

differ greatly from packs that depredated but did not undergo removal (48%). The larger difference existed between packs that underwent removal and non-depredating packs. Non-depredating packs include those in national parks and wilderness areas where livestock were absent and there was less potential for contact with humans. Habitat differences, affecting potential for contact with humans and livestock, may therefore play a larger role in reproductive success than effects of removal.

Bjorge and Gunson (1985) found that in Alberta, vacant wolf territories were filled within 1-2 years. We also found that most territories were recolonized and that most recolonizations occurred within a year. Two packs whose territories were not reoccupied inhabited the Rocky Mountain Front area of western Montana and were removed in 1987 and 1997. After the removal of these packs, immigrant wolves have appeared but depredated and were subsequently removed before new packs were established. Six of seven recolonized packs depredated, suggesting that not only partial removal of packs but complete removal of packs are temporary solutions to livestock depredation. Interestingly, almost all recolonized packs depredated previously affected livestock producers. In all cases, other producers' livestock were available within the packs' territories. We suggest that chronic depredation behavior is not an attribute of individual packs as much as it may be related to factors inherent in these locations that present a higher risk for livestock conflicts. Factors increasing the risk of wolf predation on livestock are little understood but could include topography, vegetation cover (Bjorge 1983, Chapter 4), density of natural prey (Gunson 1983, Treves et al. 2004, Chapter 4), proximity of livestock to the forest/agricultural edge (Gunson 1983, Tompa 1983, Bjorge and Gunson 1985), density and distribution of livestock (Fritts et al. 1992, Mech et al.

2000, Treves et al. 2004, Chapter 4), presence of livestock carrion (Fritts 1982, Fritts et al. 1992, Mech et al. 2000), physical vulnerability of livestock, and proximity of ranches to wolf dens (Chapter 4).

Recolonizations may occur more quickly if other wolf packs live nearby. The recolonization event that took 5 years occurred in northwest Montana in the early 1990s when the wolf population was smaller. This situation is therefore less comparable to recolonizations that occurred further along in recovery when the wolf population was larger. The rapid growth and expansion of the wolf population after reintroduction is a likely factor in explaining the swift reoccupation of these territories. Predicting the probability of recolonization in given areas based on population dynamics may be helpful in determining the most effective wolf removal strategies. Complete removal of packs may be a better strategy, for example, where probability of recolonization is low or unlikely to occur soon.

MANAGEMENT RECOMMENDATIONS

Most depredations appear to stop for at least the remainder of a given grazing season after partial or complete pack removal providing valuable short-term relief.

However, whether wolf removal is the direct cause of such reductions in depredations is unknown and warrants further research. The wolf population in Montana, Idaho, and Wyoming, has grown rapidly despite the use of lethal removal and packs from which wolves were removed contributed similar numbers of breeding pairs toward wolf recovery goals as did other non-depredating packs exposed to livestock. Consequently, lethal removal will likely continue to be used as a management tool, at least, until more

effective non-lethal methods can be implemented. Efforts should therefore focus on improving the efficiency and cost-effectiveness of lethal removal.

We suggest that selectively removing alpha individuals is no better a strategy than removing non-alphas and being less selective in this regard may lower costs. The need for government control may be somewhat reduced by issuing more shoot-on-site permits to landowners, when practical. Such on-site removal may have an advantage over aerial removal (which often occurs off-site) in that other pack members may learn avoidance of an area, potentially decreasing the need for further lethal removal. This may have the combined benefit of reducing government costs, empowering local people, and potentially creating more selective removal if individuals return to depredation sites.

Most packs still depredate again within a year after partial pack removal; therefore other methods need to be explored for mitigating conflicts. Chronic depredation situations that warrant complete removal of packs are particularly challenging because in areas where likelihood of recolonization is high, conflicts may always occur unless methods are found for excluding or at least minimizing the influx of immigrant wolves. Continual removal of wolf packs in these chronic areas is likely to be expensive and controversial. Developing better long-term strategies in these areas is therefore important.

Research should continue to be encouraged toward development of non-lethal preventative tools. Many are currently being tested and developed with the help of the National Wildlife Research Center and non-governmental organizations (Bangs and Shivik 2001, Shivik et al. 2003). Determining what factors predispose some areas to depredation more than others may help in the development of new preventative methods.

A long-term strategy may include emphasis on identification of these factors and prioritization of applicable resources toward use in chronic depredation areas, which has already occurred in some areas, especially Idaho (Shivik and Martin 2001, USFWS 2003*b*). When livestock are grazed on open range in the summer months and often spread widely, depredation problems are more difficult to mitigate than when livestock are contained. As a long-term strategy, some non-governmental organizations are attempting to retire grazing allotments that have proven to be centers of chronic conflict with wolves and other predators.

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Chapter 3. Evaluating Wolf Translocation as a Non-lethal Method to Reduce Livestock Conflicts in the Northwestern United States

Abstract: Successful non-lethal management of livestock depredations is important for conserving carnivores that are rare or endangered. Large carnivores that kill livestock are commonly translocated away from conflict sites in attempts to non-lethally mitigate conflicts. In the northwestern United States, wolves (Canis lupus) have sometimes been translocated with the objective of reducing livestock conflicts while promoting wolf restoration. We assessed depredations, pack establishment, survival, and homing behavior of 88 translocated wolves to determine the effectiveness of this method in our region and consider how it may be improved. Over one-quarter of translocated wolves depredated again after release. Most translocated wolves (67%) never established or joined a pack, although 8 new packs resulted from translocations. Translocated wolves had lower annual survival (0.60) than other radio-collared wolves (0.73) with government removal composing the largest source of mortality. In northwest Montana, where most wolves have settled in human-populated areas with livestock, survival of translocated wolves was lowest (0.41) and more wolves proportionally failed to establish packs (83%) after release. Annual survival of translocated wolves was highest in central Idaho (0.71) and more wolves proportionally established packs (44%) than in the other 2 recovery areas. Translocated wolves showed a strong homing tendency; most of those that failed to home still showed directional movement toward capture sites. Wolves that successfully homed back to capture sites were more likely to be adults, hard-released rather than soft-released, and translocated shorter distances than other wolves that did not home. We conclude that success of translocations varied and was most affected by the

area in which wolves were released. We suggest managers choosing to translocate wolves or other large carnivores consider soft-releasing individuals in family groups when feasible as this may decrease homing behavior and increase release site fidelity.

INTRODUCTION

The effort to conserve and restore large carnivore populations around the world has proven a struggle between conflicting human interests (Treves & Karanth 2003).

Some people value large carnivores inherently, for cultural or symbolic reasons (Weber and Rabinowitz 1996). Large carnivores, however, have been persecuted for centuries because of human safety concerns, competition for wild game, and for preying on livestock. Many species have declined or been extirpated (Fuller 1995), creating concerns for their extinction and resulting implications to ecosystems. Top predators are recognized by conservationists as strong interactors within ecological communities whereby their removal or recovery may cause cascading effects at various trophic levels (Estes 1996, Smith et al. 2003). However, efforts to restore large carnivores are often confronted with the same concerns that precipitated initial declines. Strategies for balancing carnivore conservation with human concerns are therefore crucial for successful restoration and subsequent management.

Large carnivores prey on domestic livestock in many areas of the world (Kaczensky 1999, Fritts et al. 2003, Treves & Karanth 2003), causing considerable economic concern. Depredating animals are generally not tolerated and are often killed. Finding non-lethal ways to mitigate livestock damage is a common goal of those that seek to conserve carnivores (Mishra et al. 2003, Ogada et al. 2003, Shivik et al. 2003).

Some techniques, such as compensation programs, have proven widely applicable to offset monetary losses. Still, effective non-lethal methods are needed that directly reduce conflicts.

Translocation has been used for decades as a method to mitigate livestock damage caused by large carnivores such as brown and black bears (Armistead et al. 1994, Blanchard and Knight 1995), wild felids (Rabinowitz 1986, Ruth et al. 1998), and wolves (Fritts et al. 1984, 1985, Bangs et al. 1995). Translocations may also serve to augment or establish new populations (Griffith et al. 1989, Wolf et al. 1996). In general, carnivores translocated for conflict management have shown strong homing abilities, poor survival and reproduction, and a tendency to resume depredations (Linnell et al. 1997). However, translocation remains popular among wildlife managers and the general public as a non-lethal technique and will likely continue to be used as a management tool (Craven et al. 1998), especially for species that are rare or endangered (Linnell et al. 1997).

Wolves are protected under the Endangered Species Act in the northwestern United States and are now recovering in areas of Montana, Idaho, and Wyoming (Bangs et al. 1998) where they were previously extirpated largely because they threatened livestock (Young & Goldman 1944). Livestock production is a large part of the economy in this region and wolves invoke considerable controversy when they kill livestock (Bangs et al. 1998, 2004). Finding effective methods to mitigate livestock damage has been important in attempts to improve local tolerance while working toward wolf recovery.

Wolves are managed by the United States Fish and Wildlife Service (USFWS) in Montana, Idaho, and Wyoming within three separate areas: northwest Montana, central

Idaho, and the Greater Yellowstone Area (GYA) (USFWS 1987, Figure 1). As part of wolf recovery plans (USFWS 1987), wolves were encouraged to naturally recover northwest Montana via dispersal from Canada (Ream et al. 1991) and were reintroduced to central Idaho and the GYA in 1995 and 1996 (Bangs & Fritts 1996, Fritts et al. 1997). At the onset of wolf recovery efforts, core areas were identified within each recovery area that provided protected habitat such as national parks and wilderness areas (USFWS 1987, Figure 1). Each core contained minimal livestock and abundant wild game (USFWS 1987). In central Idaho and the GYA, core areas proved to provide good habitat, as many wolf packs settled within these areas. However, most wolves in northwest Montana settled in habitat outside protected areas and therefore closer to humans and livestock (USFWS 1999).

The wolf population grew rapidly after reintroduction. By the end of 2002, wolves reached recovery levels (USFWS 2003) by establishing \geq 30 breeding pairs (an adult male and female with \geq 2 pups survive through the end of the year) across the 3 recovery areas for 3 consecutive years (E. E. Bangs, USFWS, personal communication). During this period of wolf recovery, the USFWS attempted to manage livestock depredations in a way that minimized impacts to wolf packs (USFWS 1999).

Translocation was the primary non-lethal method used by the USFWS to mitigate livestock damage in the early phases of wolf recovery (Bangs et al. 1995, 1998).

Translocation is now less practical because rapid growth and expansion of the wolf population has resulted in fewer available release sites. The goal of translocation was to reduce livestock depredations at original conflict sites and to release wolves into areas where they would be most likely to survive and not come into conflict with livestock.

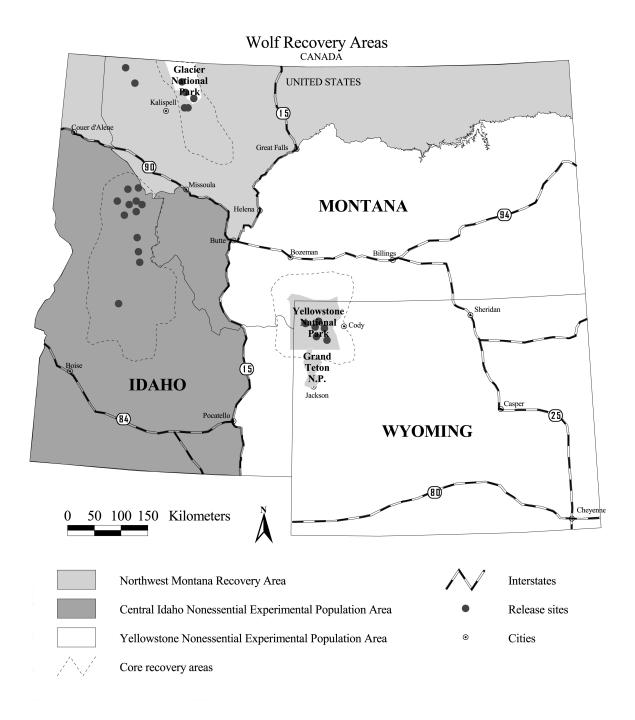


Figure 1. Sites where translocated wolves were released in Montana, Idaho, and Wyoming, 1989-2001. Some release sites were used multiple times.

Our primary purpose was to evaluate translocation as a non-lethal method in response to wolf-livestock conflicts and consider how translocation methods may be improved. Bradley (Chapter 2) found that depredations usually resumed at original conflict sites within a year after wolves were removed in the northwest Montana, central Idaho, and GYA recovery areas. Therefore, we sought to examine the fate of translocated wolves in these areas. We evaluated depredations, pack establishment, survival, and homing behavior of all translocated wolves in the northwest Montana, central Idaho, and GYA recovery areas from 1989-2002. We considered how results varied based on the recovery areas in which wolves were released. Our results are useful for conflict management of wolves in our region and may prove useful for management of wolves and other wild canids elsewhere.

METHODS

Translocation and Monitoring

We compiled data from 1989-2002 on all wolves translocated in response to conflicts with livestock. In most cases, wolves were translocated after confirmed livestock depredations had occurred but sometimes were moved preemptively when conflict appeared imminent. Translocation events involved both individuals and groups of wolves. Some individuals were relocated multiple times.

Wolves were darted from a helicopter or foot-hold trapped, radio-collared, transported, and then either hard (immediately) or soft (temporarily held in enclosure) released. We define hard releases as those where wolves were released ≤ 7 days of capture. All soft released wolves were held ≥ 28 days. Two types of soft release methods were used: 1) standard soft release, and 2) modified soft release. Wolves given

a standard soft release were released directly from their holding facility whereas wolves given a modified soft release were transported away from their holding facility before release. Modified soft releases were used with wolves in northwest Montana and standard soft releases were used with wolves in Yellowstone. Most wolves in central Idaho were hard released.

Release sites were selected in areas with abundant wild ungulates, without livestock, and with no other known wolf packs present. All release sites in Idaho and the GYA were located within core recovery areas (the central Idaho wilderness and Yellowstone National Park). Release sites in northwest Montana were located both inside (Glacier National Park and the Flathead National Forest) and outside core recovery areas (Figure 1).

The USFWS monitored radio-collared wolves in Montana and Wyoming outside Yellowstone National Park, the National Park Service monitored wolves in Yellowstone, and the Nez Perce Tribe monitored wolves in Idaho. Monitoring was conducted by fixed-wing aircraft and on the ground. Wolves were located 2-4 times per month but efforts increased when livestock conflicts occurred and when research data were being collected. Poor weather conditions and shortage of funding decreased frequency of monitoring at times.

Data Analysis

DEPREDATIONS AND PACK ESTABLISHMENT

We determined whether translocated wolves ever depredated livestock and established or joined a wolf pack after release. Wildlife Services (WS) personnel confirmed wolf depredation on livestock using standard protocols (Roy & Dorrance

1976, Paul & Gipson 1994). Wolves were considered to have depredated if they were located in close proximity to confirmed depredation sites or were known members of depredating packs. Because wolves are territorial, we assumed that packs were responsible for those depredations that were confirmed within their territory. We define a wolf pack as ≥ 2 wolves consistently located within a defended territory. Wolves that homed back to original packs were considered established only if they survived and did not depredate for ≥ 1 year post-release.

SURVIVAL

We estimated and compared annual survival rates of translocated wolves from 1989-2002 with all other radio-collared wolves in Montana, Idaho, and Wyoming from 1982-2002. Annual survival rates were calculated according to Trent & Rongstad (1974) by [1 – (no. of mortalities/radio-days)³⁶⁵]. We calculated 95% confidence intervals using the Poisson approximation to the binomial (Krebs 1999). Radio-days of translocated wolves were counted beginning the day of release and ending the first day mortality was detected, the last day of location (if missing), or on 31 December 2002 if the animal was still alive.

We report cause-specific mortality of translocated wolves. USFWS law enforcement investigated all wolf deaths. Carcasses were necropsied either by the Montana Department of Fish, Wildlife and Parks Wildlife Investigations Laboratory in Bozeman, Montana, or by the USFWS National Fish and Wildlife Forensics Laboratory in Ashland, Oregon to determine cause of death.

The Cox proportional hazards model was used to examine variables possibly associated with survival of translocated wolves (Cox & Oakes 1984, White & Garrott 1990). This semiparametric model relates survival times of individuals that either died or

are censored (alive or missing) to explanatory covariates using the hazard rate (instantaneous mortality rate). An assumption of this model is that the individual hazard functions for each variable are proportional to each other over time (proportional hazards assumption). We examined the proportional relative risk (RR) of each variable in the model. The RR is the exponentiated coefficient for each variable in the model and estimates the change in hazard associated with a one unit change in the variable of interest. When RR is > 1, the variable is positively associated with increasing risk, and thus, decreasing survival.

We considered the following covariates for inclusion in the model: recovery area (northwest Montana, central Idaho, GYA), age class (pup, yearling, adult), sex, release method (hard, soft), and furthest distance moved after release. We only included those covariates in the model that met the proportional hazards assumption. Continuous variables must be converted into categories to test this assumption; therefore, we split the distance variable into 3 groups: 1) = 1-49 km, 2) = 50 - 134 km, 3) = 135 - 363 km. For each variable, we plotted -ln[-ln(survival)] against time to examine proportionality. For variables that did not meet this assumption, we tested for differences in survival using the log-rank test (White and Garrott 1990, Krebs 1999). Release method was correlated with recovery area in central Idaho and the GYA, therefore we ran a separate model for translocated wolves in northwest Montana and included release method as the only covariate.

HOMING BEHAVIOR

Successful homing of wolves back to capture sites was generally an undesirable outcome of translocation, because of the potential to resume depredations upon return.

We therefore sought to determine what factors were associated with homing behavior.

We used contingency tables and chi-square tests to compare wolves that homed back to capture sites and those that did not home in relation to the following categorical variables: recovery area (northwest Montana, GYA, or central Idaho), release method (hard or soft), sex, and ageclass (adult = > 2 years old, sub-adult = < 2 years old). We compared translocation distances (km) between wolves that homed and those that did not home using the Mann-Whitney U test. We also used the Mann-Whitney U test to examine whether the furthest distance that wolves traveled after release differed between hard and soft released wolves, and between standard soft released and modified soft released wolves.

We used circular statistics (Batschelet 1981, Zar 1999), following methods used by Fritts et al. (1984) and Fritts et al. (2001), to determine if individuals that did not successfully home showed any tendency to move directionally toward capture sites after release. We recorded the ultimate direction for each translocated wolf (azimuths from release sites to end points). End points included mortality sites, last known locations (if animal was missing or alive but without a defined territory), the site of next capture (if translocated again), or the center of home ranges (if animal was alive with a defined territory). We standardized end point azimuths for all wolves in relation to a common homing direction (0°) then we tested for uniform distribution of end point azimuths using the Rayleigh test (White and Garrott 1990, Zar 1999). The Rayleigh test uses a measure of angular dispersion (r), scaled from 0 (high dispersion) to 1 (low dispersion), to determine whether azimuths are concentrated. We then used a V test (Batschelet 1981, Zar 1999) to determine whether end point azimuths were directionally oriented toward

the homing direction (0°) . Because we standardized around a single homing direction, reported azimuths do not reflect compass directions.

We also examined and report cases where translocated wolves showed release site fidelity and therefore did not exhibit any homing behavior. We define cases of release site fidelity as those where wolves established a territory that encompassed the original release site. Sample size was too small to permit statistical analysis.

SAMPLING

Sometimes individuals that were translocated together remained cohesive after release and therefore were tied in their subsequent fates. Wolves that remained cohesive were therefore not independent from each other in regards to their behavior. For all analyses, we treated groups of cohesive wolves as 1 individual when their fates were tied, except when measuring survival rates. For analyzing factors related to homing behavior, sex and ageclass differed within cohesive groups. Therefore, for this analysis, we excluded those cohesive groups where sexes varied and assigned the ageclass of adult to those groups that included an adult (all cases) because adults are dominant and known to lead pack behavior (Mech 1970, Packard 2003).

Some individual wolves were relocated multiple times. These wolves were sampled differently for each analysis. We considered whether translocated wolves ever depredated and established a pack, regardless of the number of times individuals were relocated. For survival modeling, we only considered factors as they were for an individual's final translocation event. Wolves that were relocated multiple times may have homed back to conflict sites under different circumstances. Therefore, we examined homing behavior for each translocation.

RESULTS

Eighty-eight wolves were translocated, 12 of which were moved multiple times (7 wolves were moved twice and 5 wolves were moved three times). By including these multiple relocations of the same individual, wolves were translocated in 42 events involving 105 wolves (range = 1-10 individuals per event, $\overline{\times}$ = 2.5, Table 1, Appendix I). Thirteen individuals were moved preemptively and the rest reactively in response to livestock conflicts. Wolves were relocated 74 – 515 km from capture sites.

Table 1. Number of translocated wolves and translocation events in response to conflicts with livestock in the northwest Montana (NWMT), Greater Yellowstone (GYA), and central Idaho (CI) recovery areas, 1989-2001. Wolves were not present in the GYA and CI recovery areas from 1989-94.

	NWI	MT	GYA		CI		Total	
Year	Wolves	Events	Wolves	Events	Wolves	Events	Wolves	Events
1989-94	9	3	_	-	_	-	9	3
1995	2	1	0	0	0	0	2	1
1996	0	0	8	4	2	2	10	6
1997	3	1	22	7	3	2	28	10
1998	0	0	6	1	4	3	10	4
1999	10	2	0	0	6	5	16	7
2000	0	0	2	1	10	5	12	6
2001	13	2	0	0	5	3	18	5
Total	37	9	38	13	30	20	105	42

^a Includes a total of 88 individuals, some of which were moved multiple times. No wolves were translocated in 2002.

Depredation and Pack Establishment

We examined 63 individuals and 9 cohesive groups of translocated wolves to determine whether they depredated or established/joined a pack after release. Nineteen wolves (27%) depredated after release (Table 2). Thirteen of these wolves that depredated (18%) created new conflicts; the remainder returned home and resumed

depredating in their original territory. Wolves that were preemptively moved appeared no less likely to avoid conflicts; 3 of 7 (43%) of these individuals or groups that were preemptively relocated depredated after release.

Table 2. Number of wolves translocated due to conflicts with livestock that depredated livestock and/or established territories^a after release in the northwest Montana (NWMT), Greater Yellowstone (GYA), and central Idaho (CI) recovery areas, 1989-2002.

	NWMT	GYA	CI	Total (%)
Depredated				
Established	2	5	3	10 (14%)
Not Established	3	5	1	9 (13%)
Did Not Depredate				
Established	4	2	8	14 (19%)
Not Established b	26	4	9	39 (54%)

^a Either joined or established a pack of ≥ 2 wolves with a defended territory

Most translocated wolves (67%) were never known to establish or join a pack (Table 2). This estimate includes 13 wolves that disappeared (5 in northwest Montana, 1 in the GYA, and 7 in central Idaho) and 26 that died before pack establishment was documented. Of those wolves that established, 8 new packs were formed (3 in northwest Montana, 3 in the GYA, and 2 in central Idaho) and 4 pre-existing packs were supplemented. All of these packs produced pups and contributed to wolf recovery goals for ≥ 1 year.

Survival

We examined annual survival for 88 translocated wolves (mortalities = 58, radiodays = 42,160) and 399 radio-collared, non-translocated wolves (mortalities = 214, radio-

b Includes 13 missing wolves (5 in NWMT, 1 in GYA, 7 in CI).

days = 248,513) and found survival was lower for translocated (0.60, 95% CI: 0.53 – 0.68) than non-translocated wolves (0.73, 95% CI: 0.70 – 0.76). Annual survival of translocated wolves differed by recovery area; survival was lowest in northwest Montana (0.41, 95% CI: 0.28 – 0.57) compared to central Idaho (0.71, 95% CI: 0.57 – 0.82) and the GYA (0.65, 95% CI: 0.54 – 0.78). Overall, most mortality of translocated wolves was human-caused, with government control and illegal killing composing the first and second leading cause of mortality, respectively (Table 3).

Table 3. Number of wolves translocated due to conflicts with livestock that died from human, natural, and unknown causes in the northwest Montana (NWMT), Greater Yellowstone (GYA), and central Idaho (CI) recovery areas, 1989-2002.

Cause	NWMT	GYA	CI	Total
Human				
Control Illegal Legal ^a Vehicle Other ^b	4 (15%) 10 (38%) 5 (19%) 1 (4%) 2 (8%)	7 (39%) 1 (6%) 2 (11%) 2 (11%) 1 (5.5%)	4 (29%) 3 (21%) 0 (0%) 0 (0%) 0 (0%)	15 (26%) 14 (24%) 7 (12%) 3 (5%) 3 (5%)
Natural				
Starvation Hunting injury Other ^c	3 (12%) 0 (0%) 0 (0%)	0 (0%) 1 (5.5%) 4 (22%)	0 (0%) 1 (7%) 0 (0%)	3 (5%) 2 (4%) 4 (7%)
Unknown	1 (4%)	0 (0%)	6 ^d (43%)	7 (12%)

^a Legal mortalities include 5 wolves harvested in Canada (NWMT) and 2 wolves caught in the act of attacking livestock shot by ranchers as permitted under section 10(j) of the ESA (GYA).

^b Other human mortalities include 1 wolf that died from a snare wound, 1 wolf euthanized for a foot injury (NWMT), and 1 wolf that pulled an M44 (GYA).

^c Other natural mortalities include 1 wolf killed by other wolves, and 3 unknown causes.

^d Two of these unknown mortalities were thought to be illegal kills but could not be proven.

Of 83 individuals included in the Cox proportional hazards model, 57 (69%) died and 31% were censored due to collar failure (n = 2), disappearance (n = 13), or because they were still alive at the end of 2002 (n = 11). We only included recovery area and release method in the model because the variables sex, age class, and furthest distance moved did not meet the proportional hazards assumption. Recovery area was the only significant variable in the model. Risk was over two times higher for translocated wolves in northwest Montana (RR = 2.27, 95% CI: 1.1 - 4.7, P = 0.025) than in central Idaho. Release method was correlated in central Idaho and the GYA. Therefore, we examined possible effects of this variable on survival for translocated wolves in northwest Montana only. Risk was higher for hard released than soft released wolves in northwest Montana (RR = 2.7, 95% CI: 1.215 - 5.984, P = 0.015). We tested for differences in survival for factors that we did not include in the model using the log-rank test and found no difference between sexes ($\chi^2_1 = 0.18$, P = 0.67), age classes ($\chi^2_2 = 1.17$, P = 0.56), or furthest distance moved after release ($\chi^2_2 = 1.19$, P = 0.55).

Homing Behavior

Sixteen (20%) of 81 individuals or cohesive groups (12 individuals, 3 pairs, and 1 group of 6 wolves) successfully homed back to capture sites. More adults (36%) than sub-adults (11%) homed back to capture sites ($\chi^2_1 = 6.88$, P = 0.009). No pups were found to home on their own. More hard released (30%) than soft released (8%) wolves homed ($\chi^2_1 = 5.83$, P = 0.016). Hard released wolves generally traveled further distances after release than soft released wolves (Z = -2.16, P = 0.03). We found no difference between standard and modified soft released wolves in regards to the furthest distance wolves traveled after release (Z = -0.46, P = 0.65). Fewer wolves homed in northwest

Montana (6%) compared to the GYA (33%) and central Idaho (28%, $\chi^2_2 = 7.87$, P = 0.02). Wolves that were translocated shorter distances were more likely to home (Z = - 2.6, P = 0.009). Wolves traveled distances of 74 – 316 km (Median = 147.5 km) to return home. Sex was the only variable not related to homing ($\chi^2_1 = 0.019$, P = 0.89).

We examined 67 individuals that did not successfully home to determine whether their ultimate direction showed directionality toward their capture site. Mean angle of directional movement was 41.7° (angular deviation = 70.4°) in relation to the 0° standardized homing direction. Ultimate directions were not uniformly distributed around a circle (r = 0.245, z = 4.02, P = 0.017) and showed directionality toward home (V = 12.26, u = 2.12, P < 0.025).

Most wolves, whether attempting to home or not, moved away from the release site. Only 4 translocations resulted in release site fidelity. All 4 of these translocations involved groups of wolves that were relocated together and 3 of these 4 translocations involved almost complete family groups. These were the only 3 cases, out of all the translocations we examined, where family groups were relocated together. In one case, a male and female that were hard released at the same site in separate groups found each other and pair bonded. Two other cases involved situations where family groups were soft released together and remained cohesive. These packs composed 3 of the 8 new packs that were established as a result of translocations.

DISCUSSION

Depredation and Pack Establishment

Wolf translocation was not always effective at reducing depredations. Although most translocated wolves did not depredate after release, depredations still often persisted

at the original conflict site from which wolves were translocated (Chapter 2). Those translocated wolves that depredated in a new area, therefore, created additional conflicts. This incurred additional expense, evidenced by the fact that government control was the largest source of mortality of translocated wolves.

We found a higher level of subsequent depredation (27%) by translocated wolves than in Minnesota (13%, Fritts et al. 1985). This is not surprising because depredation rates in Minnesota were based on recapture of translocated wolves during subsequent control actions (Fritts et al. 1985). All translocated wolves in our study were radio-collared and periodically monitored, which helped improve our estimate. However, depredations are not always reported or found (Bangs et al. 1998, Oakleaf et al. 2003); therefore, depredation rates are inherently under-estimated.

Most translocated wolves (67%) died or disappeared without ever establishing a territory. Some missing wolves may have disappeared due to collar failure or may have traveled outside the area being monitored. Therefore, survival and pack establishment by these wolves may have been undetected. For the most part, however, these wolves were considered lost from the population.

Translocated wolves helped further wolf recovery by establishing 8 new packs and supplementing an additional 4 packs, all of which contributed toward wolf recovery goals. This contribution is most notable in northwest Montana, where the wolf population has grown more slowly than in central Idaho or the GYA (USFWS 2003). These results concur with data in Minnesota that showed that wolves translocated for depredation management were capable of becoming functioning members of the wolf population again (Fritts et al. 1985, Fritts 1992).

Survival

We were not surprised to find lower survival for translocated wolves compared to non-translocated wolves. Translocated wolves could simply be at higher risk because of being released into an unfamiliar environment. However, wolves translocated in Minnesota (also protected by the ESA) for depredation management had similar survival rates as resident wolves (Fritts et al. 1985). Our survival estimate may be more precise because we had a larger sample size of radio-collared wolves, or regional differences could have affected survival. However, mortality is predominantly human-caused for both translocated and non-translocated wolves in the northwestern U.S. (Bangs et al. 1998) and Minnesota (Fritts and Mech 1981, Fritts et al. 1985).

Release site selection is considered one of the most important factors affecting translocation success for a variety of species (Griffith et al. 1989, Wolf et al. 1996, Linnell et al. 1997). Although we did not look specifically at characteristics of release sites, we found that recovery area was the most important factor related to survival of translocated wolves. Translocated wolves in central Idaho had the highest rate of survival (0.71) and pack establishment (52%) than the other 2 recovery areas.

Concordantly, Idaho has the largest area of available and suitable wolf habitat (Oakleaf 2002). Translocated wolves in northwest Montana had lower survival (0.41) and pack establishment (17%) than those in central Idaho. Interestingly, core habitat in northwest Montana, as identified by the Wolf Recovery Plan (USFWS 1987), seems to have proven mostly inadequate because most colonizing wolves have settled outside this area (USFWS 1999) and therefore in closer contact with humans. Illegal killing was a larger source of mortality for translocated wolves in northwest Montana than in central Idaho

and the GYA, perhaps as a result of closer human contact (Table 3). Also, wolves may wander more easily from northwest Montana into Canada where wolves are unprotected and legally hunted (Pletscher et al. 1997).

Soft releasing appeared to help improve survival of translocated wolves in northwest Montana, but we found that soft releases were correlated with release location. Many of the first translocated wolves in northwest Montana were hard released in Glacier National Park. These early translocations proved largely unsuccessful (Bangs et al. 1995, 1998, USFWS 1999) and several wolves starved (likely as a result of prey scarcity within the area of release). Thereafter, release methods were changed. Later translocations occurred at different release sites and often involved soft releases. Therefore we cannot make definitive conclusions about the relationship between soft release and survival of translocated wolves.

Homing Behavior

Translocated wolves showed a strong homing tendency in our region, which often brought them back into conflict with livestock. Homing behavior is well documented for wolves and other large carnivores. At least 8 of 104 wolves (8%) translocated for depredation management in Minnesota were known to successfully home (Fritts et al. 1984), as did 1 of 4 adult wolves released from captivity in Alaska (Henshaw and Stephenson 1974). Individuals reintroduced in Michigan, central Idaho, and Yellowstone all showed directional inclinations toward home (Weise et al. 1975, Fritts et al. 2001). Other large carnivores such as cougars (Ruth et al. 1998) and black (Rogers 1986) and brown bears (Blanchard and Knight 1995) have also demonstrated homing ability.

Similar to a study of translocated wolves in Minnesota (Fritts et al. 1984), we found that adult wolves were more likely to home, pups did not home, and wolves that homed were translocated shorter distances than other wolves. However, we found that wolves traveled further distances (≤ 316 km) to return home in our region than those in Minnesota (≤ 64 km, Fritts et al. 1984) and Alaska (282 km, Henshaw and Stephenson 1974). Dispersing wolves, on the other hand, have been known to travel as far as 886 km (Mech and Boitani 2003).

We found that soft released wolves were less likely to return to capture sites than hard released wolves. Soft released wolves also traveled shorter distances after release than hard released wolves. Similarly, wolves that were soft released as part of reintroduction efforts in Yellowstone National Park showed less directional movement toward home and traveled shorter distances than wolves that were hard released in central Idaho (Fritts et al. 2001). Therefore, we concur with Fritts et al. (2001) that shorter post-release movements and reduced homing behavior are likely a result of the soft release method.

However, two types of soft release methods were used in our study. Wolves that were transported away from their holding facility before release (modified soft release) could reasonably be expected to travel more widely after release than those that had an opportunity to acclimate to their release site by being released directly from their pen (standard soft release). Interestingly, we found no difference for standard and modified soft released wolves in the furthest distance wolves traveled after release. However, because all modified soft releases occurred in northwest Montana, ability of wolves to travel further distances may have been confounded by other factors affecting the low

survival seen in this area. Therefore, more information is needed to fully evaluate differences between the two soft release methods.

Wolves showed strong homing behavior; therefore, overall translocation success may have been affected by habitat quality between capture and release sites. All but one translocation in northwest Montana had large areas of human habitation and livestock production between the original capture site and the release site. Homing urges may therefore have brought wolves into closer contact with humans and may have partly accounted for the lower success of translocations in northwest Montana. In Idaho, where translocation success was highest, most translocated wolves were relocated from the southern outskirts of the central Idaho wilderness north into the wilderness area.

Consequently, habitat between capture and release points was predominantly wilderness and there was less potential for contact with humans and livestock if wolves traveled toward home

Ideally, managers hoped that translocated wolves would stay at release sites and establish packs. We found that this only occurred for 4 translocations, resulting in 3 new packs. However, all of these translocations involved groups of wolves and these included the only 3 cases where family groups were relocated together. Almost all family groups that were soft released in Yellowstone National Park as part of reintroduction efforts, stayed together and established a territory, some of which stayed near release sites (Fritts et al. 2001). Therefore, releasing family groups together may also be a good strategy for encouraging release site fidelity for wolves that are translocated for depredation management purposes, given that the release site provides adequate habitat.

MANAGEMENT RECOMMENDATIONS

Translocating wolves away from conflict sites had both benefits and drawbacks in comparison to lethal removal. Benefits of translocations included the establishment of new packs and the augmentation of existing packs, which both served to help further wolf recovery. In addition, the public generally considers translocation of predators a more desirable management option than lethal removal by the government (Montag et al. 2003). On the other hand, translocated wolves sometimes caused additional conflicts with livestock that incurred extra expense and often resulted in their eventual lethal removal. Translocation was most useful in our region during early phases of wolf recovery, when encouraging establishment of new packs was of high priority.

Now that wolf populations are higher, non-lethal efforts may be better focused on prevention and mitigation of depredations at the original site of conflict. Such efforts may prove useful, not only to reduce conflicts, but to help build a foundation for promoting co-existence within communities in the long-term. Non-lethal preventative methods are being developed for application in a variety of situations (Bangs and Shivik 2001, Musiani et al. 2003, Shivik et al. 2003).

Translocation may still be an important tool for populations where the survival of individual animals is critical and other non-lethal management tools are unavailable or impractical. In such cases, we suggest special consideration be given to release sites and release methods. We found that translocation success depended most on the area in which wolves were released. We concur with other researchers who emphasized the importance of release site selection (Griffith et al. 1989, Wolf et al. 1996, Linnell et al.

1997) and suggest that the extent of available habitat should be given the highest consideration when translocating wide-ranging animals such as wolves. More specifically, we suggest that translocations involving animals that exhibit homing tendencies may be more successful if habitat quality between the capture and release sites is suitable. Homing tendencies may otherwise bring animals into close contact with humans, which could result in higher mortality and further conflicts with livestock.

Adequate release sites and available habitat are often limited. In these cases, efforts should especially be focused on using release methods with the greatest chance of limiting post-release movements and homing behavior. Though initially more costly, soft releasing and translocating family groups may be useful strategies that may help reduce homing behavior and increase release site fidelity.

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Chapter 4. Assessing Factors Related to Wolf Depredation of Cattle in Fenced Pastures in Montana and Idaho

Abstract: Managing wolf (*Canis lupus*) depredation on livestock is expensive and controversial, therefore managers seek to improve and develop new methods to mitigate conflicts. Determining which factors put ranches at higher risk to wolf depredation may provide ideas for ways to reduce livestock and wolf losses. We sampled cattle pastures in Montana and Idaho that experienced confirmed wolf depredations (n = 34) from 1994-2002 and compared landscape and selected animal husbandry factors with cattle pastures on nearby ranches where depredations did not occur (n = 62). Pastures where depredations occurred were more likely to have elk (*Cervus elaphus*) present, were larger in size, had more cattle, and grazed cattle further from residences than pastures without depredations. Using classification tree analysis, we found that a higher percentage of vegetation cover was also associated with depredated pastures in combination with the variables above. We found no relationship between depredations and carcass disposal methods, calving locations, calving times, breed of cattle, or the distance cattle were grazed from the forest edge. Most pastures where depredations occurred during the wolf denning season (April 15 – June 15) were located closer to wolf dens than nearby cattle pastures without depredations. Physical vulnerability, especially of calves, may also increase risk of depredation.

INTRODUCTION

Recovery of wolves to the northwestern United States has brought about much controversy and concern regarding impacts to livestock producers (Fritts et al. 2003, Bangs et al. 2004). Historically, wolves were persecuted largely due to conflicts with

livestock (Young and Goldman 1944) but now, under protection from the Endangered Species Act, have made a comeback via dispersal from Canada into northwest Montana (Ream et al. 1991) and reintroduction into Yellowstone National Park and the central Idaho wilderness in 1995 and 1996 (Bangs and Fritts 1996, Fritts et al. 1997). The rapid growth, and recent downlisting of the wolf population to threatened status [United States Fish and Wildlife Service (USFWS) 2003] has initiated efforts to facilitate transition from federal to state management. Wolf depredation on livestock remains a central issue of contention within this process.

Finding effective strategies to reduce wolf depredation on livestock is beneficial for both livestock producers and wolves. Ranchers are compensated by Defenders of Wildlife for confirmed losses to wolves (Fischer 1989), but not all depredations are found or leave enough evidence to confirm cause of death (Bangs et al. 1998, Oakleaf et al. 2003). Depredating wolves are often killed by the USFWS when other options are unavailable or impractical. Lethal control is expensive and unpopular with wolf supporters but is believed necessary to offset dissention in ranching communities (Mech 1995, Bangs et al. 2004). Although lethal control may provide short-term relief, better long-term solutions are needed if wolves and humans are to co-exist in some areas (Chapter 2).

A number of different non-lethal management tools are being tested and developed by the USFWS and non-governmental organizations (Bangs and Shivik 2001, Shivik et al. 2003). Translocation of depredating wolves has been discontinued (Chapter 3); therefore current non-lethal research has largely focused on implementation of on-site wolf deterrents (Musiani et al. 2003, Shivik et al. 2003). Depredations appear to affect

some livestock producers more than others (Mech et al. 2000, Chapter 2). Therefore, effective implementation of such methods would benefit from a better understanding of why depredations occur where they do.

Depredations involve primarily cattle and sheep in Montana, Idaho, and Wyoming (Bangs et al. 2004). Though a greater overall number of sheep have been killed (Bangs et al. 2004), more conflicts involve cattle (Chapter 2). Depredations occur both in fenced pastures and on open range and as such, require different approaches to non-lethal management. Livestock are usually monitored less when grazed on open range, making depredations more difficult to detect (Oakleaf et al. 2003) or prevent, whereas depredations are likely detected more frequently when cattle are held in confined pastures. We focused our research on cattle depredations that occurred within confined pastures to provide information we thought would most facilitate development of non-lethal preventative methods.

Researchers in Canada and Minnesota have suggested that ranches may be more vulnerable to wolf depredation when they have greater vegetation cover (Fritts 1982, Bjorge 1983, Fritts et al. 1992) and when cattle are grazed closer to the forest edge (Gunson 1983, Tompa 1983, Bjorge and Gunson 1985). Remote calving locations, presence of livestock carrion (Fritts 1982, Tompa 1983, Fritts et al. 1992), low relative abundance of natural prey, and greater number of livestock (Gunson 1983) were also suggested as predisposing factors.

Treves et al. (2004) and Mech et al. (2000) compared variables between depredated and non-depredated sites. Treves et al. (2004) examined landscape level variables in areas with and without depredations in Minnesota and Wisconsin at 2 scales

(townships and farms) to build a predictive model of where depredations were likely to occur. They found that townships with depredations had a higher proportion of pasture and higher densities of deer, and lower proportions of crop lands, coniferous forest, herbaceous wetlands, and open water; farms with depredations were larger, had lower road density, and fewer crop lands (Treves et al. 2004). Mech et al. (2000) compared characteristics and management practices of cattle farms in Minnesota with and without chronic depredations and found that depredated farms were larger in size, had more cattle, and grazed cattle further from human dwellings. Effects of carcass disposal methods remained equivocal.

Researchers have not examined how cattle management and pasture characteristics might work together to increase depredation risk. Some variables could also be dependent on the time (year or season) in which they occurred. Such factors as proximity of pastures to wolf dens and potential physical vulnerability of depredated animals have not been previously examined. Conditions are different in the western U.S. than in the Midwest in that there is greater topography, seasonality in ungulate movements, and larger ranches (Fritts et al. 1992). Therefore, different factors may be important in explaining depredation sites. We sought to further elucidate factors potentially related to cattle depredations by measuring factors as they were at the time of the depredation event and then examining which factors best described pastures that experienced depredations.

METHODS

To determine what factors may be related to wolf depredation of cattle in fenced pastures, we compared pastures at ranches that experienced confirmed depredations to pastures at nearby ranches that had not experienced depredations. United States

Department of Agriculture Wildlife Services personnel are contracted by the USFWS to investigate and confirm wolf depredations using standard protocols (Roy and Dorrance 1976, Paul and Gipson 1994). In some cases, evidence for confirmation may be lacking (Bangs et al. 1998, Oakleaf et al. 2003) or livestock producers may choose not to report losses to the government. Because of these concerns, we questioned each rancher we interviewed regarding any unconfirmed wolf depredations they may have experienced.

Areas were sampled within each of the 3 wolf recovery management areas in the northwestern United States designated by the USFWS (USFWS 1987): northwest Montana, central Idaho, and the Greater Yellowstone recovery areas. We selected communities within these areas that had experienced multiple conflicts between 1994-2002. These included: Grave Creek, Pleasant Valley (and surrounding area), the East Front, and Deerlodge areas in northwest Montana; the Bitterroot Valley, Stanley Basin, Clayton, Salmon, and Bighole Valley areas in the central Idaho recovery area; and Paradise Valley in the Greater Yellowstone area (Figure 1).

Cattle ranches in our study area often had multiple pastures where cattle were grazed and cattle were often moved to different pastures during different times of the year. Thus, conditions changed depending on the pasture in which cattle were confined. For this reason, we treated the pasture as the sampling unit and recorded variables as they were at the time the depredation occurred. Adjacent pastures that were grazed

simultaneously on the same ranch were treated as one pasture. Some ranchers experienced multiple depredations by the same or different wolf packs, and in different seasons or years when conditions had changed and cattle were in different pastures. We sampled pastures as they were during each depredation scenario as long as: 1) the pasture (sampling unit) had changed, or 2) different wolf packs were involved in the depredation events.

Ranchers were contacted and in-person interviews were conducted to gather data on characteristics of pastures. For each ranch where a depredation occurred, we sought out up to 5 nearby ranches that had not experienced depredations and collected data on applicable pastures that were grazed at the time of the depredation event. We selected ranches that also ran cattle, did not have any claimed wolf depredations, and were located within the depredating wolf pack's known home range (based on radio-telemetry). We included ranches that claimed to have had wolves on their property that were within reasonable traveling distance for a wolf in cases where radio-telemetry data were unavailable. In such cases, we cross-referenced by contacting local wildlife officials regarding pack activity.

Ranchers at both depredated and non-depredated ranches were questioned regarding the following factors as they were at the time of the depredation: 1) location of grazed pastures, 2) total number of cattle grazed, 3) breed of cattle grazed (Angus, Hereford, Angus/Hereford cross, Charolais, or a mix of these and other breeds), 4) type of cattle grazed (cow/calf pairs, yearlings, or mix), and 5) whether elk were present or absent, in and around pastures. In addition, we asked ranchers how they generally disposed of livestock carcasses (removed or not). We considered carcasses that were

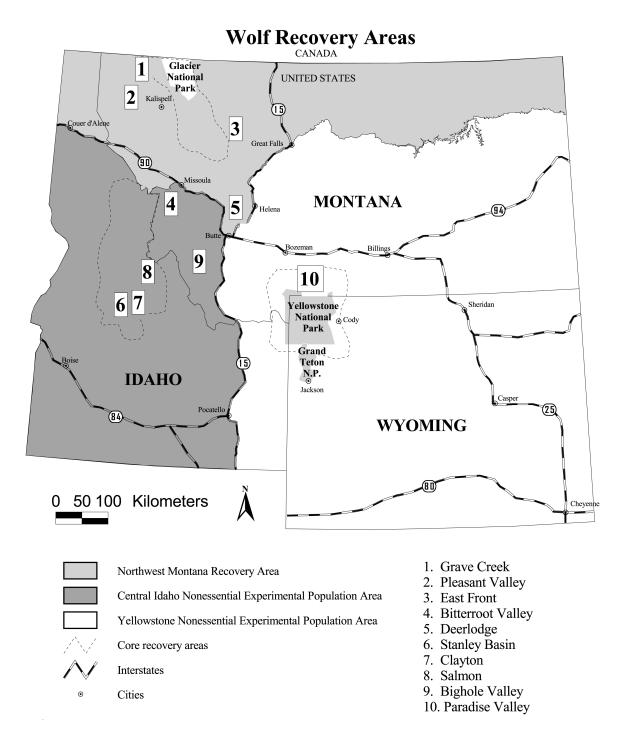


Figure 1. Cattle ranching communities where interviews were conducted regarding factors related to wolf depredations in the northwest Montana, central Idaho, and Greater Yellowstone wolf recovery areas, 1994-2002.

buried as removed unless ranchers indicated that predators had been known to excavate carcasses. We also questioned ranchers as to any extenuating circumstances they may have been aware of at the time of the depredation that may have increased the vulnerability of the depredated animal.

We used aerial photos of ranches to draw pasture boundaries during interviews then digitized these pastures as polygons using ArcView (Environmental Systems Research Institute, Redlands, California, USA). Using these digitized pasture and aerial photo layers, we calculated the maximum distance cattle were grazed from human residences (m), minimum distance cattle were grazed from contiguous forest edge (m), and percent of tree/brush cover in each pasture. We assumed that vegetation visible on aerial photos would be sufficient to provide cover for a wolf. We predicted that ranches with larger pastures, more tree/brush cover, greater numbers of cattle, cattle grazed further away from residences, and with cattle grazed closer to the forest edge would be more vulnerable to wolves. We also predicted that presence of elk and livestock carcasses could draw wolves into cattle pastures, increasing the risk for depredations.

Some variables we measured were applicable only to those ranches that experienced depredations during certain seasons. For those ranches that experienced calf depredations during the calving season, and for associated non-depredated ranches, we asked questions pertaining to: 1) calving locations (out in pastures or in corrals/sheds), 2) date calving began, and 3) duration of calving (days). We predicted that those ranches that calved out in pastures rather than in corrals or sheds, started calving earlier, and calved for a longer period of time would be more vulnerable to wolf depredation. Locations of wolf dens were mapped and distances (km) between dens and pastures were

calculated for those depredations that occurred during the denning season (April 15 – June 15). We predicted that pastures experiencing depredations were closer to dens than pastures without depredations.

To determine which individual variables were related to pastures experiencing depredations, we conducted univariate tests. For continuous variables, we used the Mann-Whitney U test to compare pastures with and without depredations. For categorical variables, we used contingency tables and chi-square tests.

We used classification tree analysis (Breiman et al. 1984, Venables and Ripley 1997) to provide descriptive information on what combination of variables best classified pastures as depredated and non-depredated. A classification tree is a non-parametric method used to classify observations using a decision tree-like framework. Both categorical and continuous variables can be used to construct a dichotomous key, or tree, for classification. The splits, or branches of the tree are determined by searching for splits that minimize overall model error. Thus, the variables and associated split levels are selected that best classify pastures as depredated or not. We set a minimum of 15 observations to be used to create a new split in the tree, where each division at a split must contain a minimum of 5 observations. This is somewhat larger and thus, more conservative than thresholds of 10 and 5, respectively, suggested as default values by Venables and Ripley (1997). Such thresholds serve as a means to decrease the complexity of the tree and the potential for overfitting the data.

RESULTS

We sampled 31 ranches with 34 pastures where depredations occurred and 51 ranches with 62 pastures where no depredations occurred. Although interviews were conducted with 58 ranchers without confirmed depredations, 7 (12%) ranchers claimed unconfirmed losses to wolves and were excluded from the analysis. Of the 31 ranches we sampled that had experienced confirmed depredations, 15 (48%) claimed to have had additional unconfirmed depredations. Response rate was high (99%); only 1 rancher that experienced a depredation refused to be interviewed.

Sampling was distributed fairly evenly between the 3 recovery areas. We sampled 13, 13, and 8 pastures that experienced depredations, and 18, 22, and 22 pastures without depredations in the northwest Montana, central Idaho, and the Greater Yellowstone recovery areas, respectively. We found nearby ranches that had not experienced depredations for all but 4 depredated ranches. Three ranches were located together in northwest Montana and the only 2 cattle ranches located nearby both claimed unconfirmed wolf losses. Another ranch was located in central Idaho and although other cattle were grazed nearby, none were held in fenced pastures.

Pastures that experienced depredations were larger (Z = -2.3, P = 0.02), had more cattle (Z = -2.1, P = 0.03), and had cattle grazed further from human residences (Z = -2.3, P = 0.02) than pastures without depredations (Table 1). These 3 ranch size-related factors were correlated (r = 0.4 – 0.64, P < 0.01). We also found that pastures with depredations were more likely to have elk present (χ^2 ₁ = 9.03, P = 0.003) than pastures without depredations. There was insufficient evidence to conclude that pastures with and without depredations were different in regards to distance from the forest edge (Z = -

0.58, P = 0.56) (Table 1), percent vegetation cover (Z = -1.5, P = 0.13) (Table 1), cattle breed ($\chi^2_4 = 5.78$, P = 0.22), cattle type ($\chi^2_2 = 4.4$, P = 0.11), and carcass disposal ($\chi^2_1 = 0.46$, P = 0.5).

Table 1. Mean values (\pm 95% confidence limits) of characteristics of 34 pastures that experienced depredations (depredated) and 62 pastures^a that did not experience depredations (non-depredated) in Montana and Idaho, 1994-2002.

	Depredated	Non-Depredated
Pasture size (ha)	201 ± 66	124 ± 35
Number of cattle	585 ± 207	358 ± 99
Furthest distance cattle		
grazed from residences (m)	1849 ± 383	1314 ± 183
Closest distance from pasture		
to forest edge (m)	1071 ± 519	1582 ± 537
Percent vegetation cover	15 ± 7	10 ± 4
Date calving begins (julian date) ^a	46 ± 11	43 ± 9
Duration of calving (days) ^a	74 ± 7	73 ± 8

^a Sample size for calving practices (date calving begins and duration of calving) = 14 depredated and 23 non-depredated pastures.

Ranchers reported extenuating circumstances for 7 of the 34 (21%) depredation scenarios that we measured. All 7 depredations involved calves: 3 were killed during snowstorms (1 of these calves was already weak), 3 had been separated from mother cows (1 calf was also sick), and 1 had been grafted onto a mother cow that had already lost its calf to predation earlier that spring. Based on these anecdotal reports, we suggest physical vulnerability as an additional factor likely related to wolf depredation.

To determine whether calving practices were related to depredations, we more closely examined 14 ranches where calves were depredated during the calving season and 23 ranches that ran cow/calf pairs that did not experience depredations. We found no differences between ranches for calving locations ($\chi^2_1 = 0.32$, P = 0.58), calving duration (Z = -0.46, P = 0.65), and the date that calving began (Z = -0.46, P = 0.65) (Table 1).

However, 5 of these 14 (36%) ranches were involved in the 7 extenuating circumstances as described above. Thus, individual vulnerability of calves may play a bigger role than calving practices in increasing the risk of depredation.

Nine pastures experienced depredations during the wolf denning season.

Information on den site locations was available for all but 2 of these cases. We found that 5 of 7 pastures where depredations occurred during the wolf denning season were located closer to wolf dens than nearby grazed pastures on ranches without depredations (Table 2).

Table 2. Distance (km) between pastures and wolf dens for cattle ranches that experienced depredations during the wolf denning season (April 15 – June 15) and nearby cattle ranches that did not have depredations (Non-Dep)^a, in the northwest Montana, central Idaho, and Greater Yellowstone wolf recovery areas, 1994 – 2002.

	Depredated	Non-Dep	Non-Dep	Non-Dep	
Northwest Montana					
Den #1	3.8	1.7	4.3	4.3	
Central Idaho					
Den #2	4.4	9.9	17.8	18.9	
Den #3	0.9	2.9	6.7	-	
Den #4	2.3	3.0	-	-	
Greater Yellowstone					
Den #5	3.6	4.2	4.2	5.2	
Den #6	6.6	6.9	7.6	8.8	
Den #7	12.7	5.2	12.5	14.5	

^a 2 ranches that had depredations during the denning season were not included because den location information was unavailable.

Using classification tree analysis, pastures were correctly classified as depredated or not depredated in 80 (83%) of 96 cases. Pastures predicted to experience depredations (n = 18) were those that had elk present, > 310 head of cattle, and that were far (> 1,487.5 m) from human residences (Figure 2). If there was < 310 head of cattle, then pastures with depredations were predicted to have yearlings (n = 5), or otherwise were predicted to have vegetation cover > 20.5% (Figure 2). Pastures that did not have elk present were predicted to experience depredations if vegetation cover was > 13.5% and size of the pasture was > 56 ha (Figure 2). If these conditions were not satisfied, then pastures were predicted not to experience depredations.

DISCUSSION

Elk presence was the single variable most related to pastures with depredations and was also the best predictive variable in classification tree analysis of pastures with depredations in combination with other variables. Elk are an important prey species for wolves in northwest Montana (Boyd et al. 1994, Kunkel et al. 1999), central Idaho (Husseman 2002), and the Greater Yellowstone area (Mech et al. 2001, Smith et al. 2004). Wolves are likely attracted to areas with large numbers of elk. Elk and other wild ungulates often overlap areas of cattle production in the winter and early spring to seek forage within and around cattle pastures.

Similar to Mech et al. (2000) and Treves et al. (2004), we found that factors related to ranch size appeared to differentiate ranches that experienced depredations from those that had not. We found that pastures that were larger, had more cattle, and had cattle grazed further from residences were more likely to have depredations. We also found that these 3 variables were correlated, as did Mech et al. (2000). Larger herds of

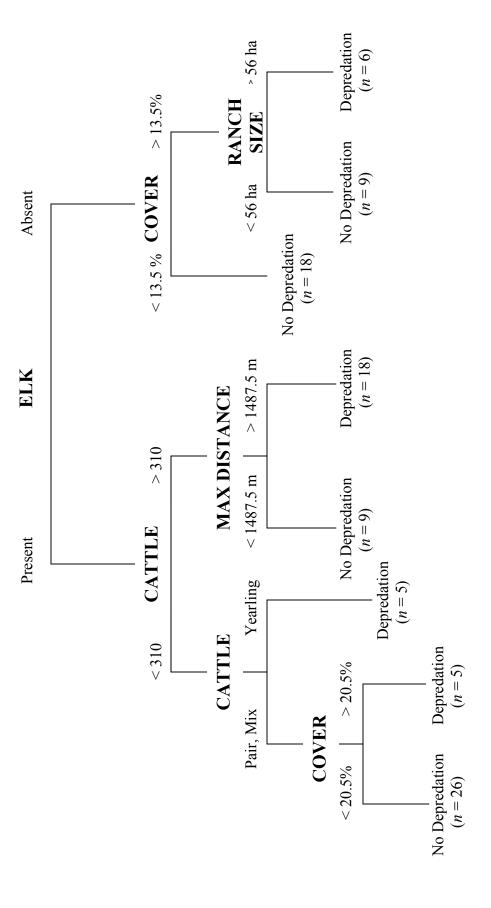


Figure 2. Classification tree relating characteristics of cattle pastures to whether they experienced depredations by wolves or not, in Montana and Idaho, 1994-2002.

cattle could serve as a greater attractant to wolves, or increase the probability that some individuals within the herd may be more physically vulnerable than others. Larger pastures could increase the risk of contact with wolves. Mech et al. (2000) was skeptical that grazing cattle further from residences was a causative factor because depredations were known to occur near houses in Minnesota. We found that depredations also sometimes occurred near houses for those ranches that we sampled and therefore, the distance cattle were grazed from residences may not have been a causative factor in our study, either.

We found no evidence that improper carcass disposal was related to depredation problems. However, we were only able to ascertain how ranchers generally disposed of carcasses. Some ranches (especially small operations) did not always have carcasses to dispose. We believe the question of proper carcass disposal could be better addressed by having information as to carcass presence or absence near the time of the depredation, and more specifically, whether wolves had fed on carcasses. Such fine scale information was impossible to reconstruct and therefore would need to be collected at the time the depredation occurred.

Farmers with chronic depredations in Minnesota surprisingly reported proper carcass disposal more than farmers without depredations (Mech et al. 2000). These equivocal results, along with a disparity between sources, raised the question of whether false reporting had occurred (Mech et al. 2000). Unlike Minnesota, proper carcass disposal is not a legal issue in Montana and Idaho. However, the USFWS would not implement lethal control of depredating wolves if livestock carcasses were not removed (USFWS 1999). Therefore, false reporting on carcass disposal methods remains a

possibility, because we had no adequate means of cross-validating responses. We found no other reasons, however, to suspect that ranchers had incentives to report false information on other variables we measured.

Using classification tree analysis, we found that a higher percent of vegetation cover and presence of yearling cattle also classified pastures with depredations. Cover has been shown to increase livestock depredation risk by other carnivores as well (Nass et al. 1984, Quigley and Crenshaw 1992). Yearlings have been suggested as potentially more vulnerable to predation than adult cattle because of inherent curiosity and skittishness. However, most ranchers shipped calves off in the fall and did not keep yearlings, therefore our sample is too small to adequately address this question.

Values from which continuous variables were split within the classification tree should be interpreted carefully because they are descriptive of our data set as a whole and may not be accurate for other situations. While classification tree analysis provided a useful descriptive tool for our data, inference is limited to pastures that we sampled. We concentrated our effort on areas that had experienced multiple conflicts and thus non-randomly subsampled from a population of ranches that is inherently incomplete because as mentioned earlier, not all depredations may be detected, reported, or confirmed.

Occurrence of unconfirmed wolf depredations could have affected our data by reducing the probability that we would have found differences between pastures with and without depredations. We therefore questioned ranchers as to whether they claimed any unconfirmed losses to wolves. Based on these responses, we cannot determine for certain whether these losses were actually caused by wolves. However, we believed that ranchers would be more likely to suspect wolf depredation as a cause of mortality when

other losses had occurred nearby. By excluding those ranchers that suspected wolf depredations, we believe we reduced the risk of such error. That ranchers with confirmed depredations claimed more unconfirmed depredations than ranchers with no confirmed depredations is interesting. This could reflect higher vulnerability of such ranches, effects of learned behavior of wolves, or a higher tendency to suspect wolves because of previous problems.

Wild ungulates preyed upon by wolves tend to be disproportionately young or old or in poor physical condition (Boyd et al. 1994, Mech et al. 1995, Kunkel et al. 1999, Mech and Peterson 2003). Therefore it would be reasonable to expect that such factors could also increase the vulnerability of cattle to depredation. Not surprisingly, calves are killed more often than adult cattle in Montana, Idaho, and Wyoming (Bangs et al. 2004), Minnesota (Fritts 1982, Fritts et al. 1992), and Canada (Dorrance 1982, Bjorge 1983, Gunson 1983). Oakleaf et al. (2003) found that wolves on public grazing allotments in Idaho selected the smallest calves. Reports we received from ranchers suggested that some depredated calves were physically vulnerable. Such situations may sometimes have been undetected, therefore could be biased low in our sample. Still, ranchers are likely more aware of such conditions when cattle are in fenced pastures than when grazed on open range. Wolves, however, are still capable of killing healthy adult wild ungulates and cattle.

Oakleaf et al. (2003) found on a grazing allotment in central Idaho, that the livestock permittee whose cattle had the highest level of spatial overlap with a wolf pack home range, also had the most depredations. Similarly, we found that those pastures that were larger, and thus likely had more cattle exposed to wolves, incurred more

depredations. Although we sampled pastures located within wolf home ranges, it is possible that pastures with depredations fell within areas of higher wolf use. This is also supported by our findings that pastures with depredations were more likely to have elk present and be located closer to wolf dens. Thus, pastures that experience depredations may simply be best characterized as those that are located within good wolf habitat where cattle are more exposed to wolves.

MANAGEMENT RECOMMENDATIONS

Calves tend to be most vulnerable to wolf predation, thus efforts may be best focused on their protection. Those individuals that show known physical weakness or other vulnerability might be best temporarily kept in barns or sheds, if possible, especially when wolves are in the vicinity. Hay supplies could be better protected (with electric fences or other means) that may otherwise serve to draw elk, and thus wolves, into pastures during early spring when cattle are calving. Hazing elk out of calving pastures could also be helpful. Such methods may be time consuming and unaffordable for most livestock producers, thus successful implementation will likely require outside resources

Improved monitoring and management of wolf denning activity may also prove useful. Wolf dens that are located close to ranches can be filled in subsequent years to encourage denning elsewhere. Such a tactic was successfully implemented in Paradise Valley, Montana in 2001 to keep a wolf pack from denning close to livestock again. In this case, wolves moved to an alternative den site in Yellowstone National Park. Cattle could also be moved away from wolf dens if other pasture is available.

We believe that depredation problems still represent unique situations that require consideration on a case-by-case basis to determine the best course of action. Even by focusing our research on cattle depredations in fenced pastures, we found depredations to be complex events that may result from a number of factors. Ranches should be individually assessed to determine which methods are most applicable given the time of year and sites where depredations occurred. Larger cattle operations may be more likely to have persistent conflicts; therefore finding non-lethal ways of reducing depredations on these ranches may provide a better long-term cost-effective strategy than lethal control (Chapter 2).

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Appendix I. Wolves translocated in response to conflicts with livestock in the northwest Montana, Greater Yellowstone, and central Idaho wolf recovery areas, 1989-2001.

Table 4.1 Wolves translocated in response to conflicts with livestock in the northwest Montana wolf recovery area, 1989-2001.

Release Site	al Park	al Park	al Park	al Park				sa, Montana	
Relea	Glacier National Park	Glacier National Park	Glacier National Park	Glacier National Park	Spotted Bear	Spotted Bear	Spotted Bear	Lake Koocanusa, Montana	Yaak
Capture Site	Marion, Montana	Ninemile Valley, Montana	Augusta, Montana	Boulder, Montana	Browns Meadow, Montana	Pleasant Valley, Montana	Bass Creek, Montana	Boulder, Montana	Gravelly Mtns, Montana
Release Method	Hard	Hard	Hard	Soft (Modified)	Hard	Hard	1999 Soft (Modified)	2001 Soft (Modified)	2001 Soft (Modified)
Year	1989	1661	1994	1995	1997	1999	1999	2001	2001
Wolf #s	2, 53, 64, 71	109, 1211, 1513	4445, 4647	19, 20	58, 79, 2425	115, 117, 119, 128	45, 46, 48, 49, 50, 57	276, 278, 280, 284, 286	204, 206, 229, 230, 231, 232, 233, 234
Wolf Pack	Marion	Ninemile	Sawtooth	Boulder	Browns Mdw	Pleasant Valley	Bass Creek	Boulder	Gravelly

Table 4.2. Wolves translocated in response to conflicts with livestock in the Greater Yellowstone Area wolf recovery area, 1989-2001.^a

Wolf Pack	Wolf #s	Year	Release Method	Capture Site	Release Site
Disperser	3	1996	1996 Soft (Standard)	Paradise Valley, Montana	Yellowstone National Park
Soda Butte	13, 14, 24, 43, 44	9661	1996 Soft (Standard)	Fishtail, Montana	Yellowstone National Park
Soda Butte	15	9661	1996 Soft (Standard)	Fishtail, Montana	Yellowstone National Park
Dispersers	29, 37	1996	1996 Soft (Standard)	Paradise Valley, Montana	Yellowstone National Park
Disperser	47	1996	Soft (Standard)	Fishtail, Montana	Yellowstone National Park
Sawtooth	63, 64, 65, 66, 67, 68, 69, 70, 71, 72	1996	1996 Soft (Standard)	Augusta, Montana	Yellowstone National Park
Disperser	27	1997	1997 Soft (Standard)	Fishtail, Montana	Yellowstone National Park
Disperser	48	1997 Hard	Hard	Fishtail, Montana	Yellowstone National Park
Disperser	89	1997	Hard	Pinedale, Wyoming	Yellowstone National Park
Disperser	63	1997 Hard	Hard	Fishtail, Montana	Yellowstone National Park
Nez Perce	29, 37, 67, 70, 72, 92	1997	Hard	Dillon, Montana	Yellowstone National Park
Nez Perce	29, 37, 67, 70, 72, 92	1997	1997 Soft (Standard)	Dillon, Montana	Yellowstone National Park
Chief Joseph	34, 198	2000	Hard	Paradise Valley, Montana	Yellowstone National Park

^a Some individuals were relocated multiple times.

Table 4.3. Wolves translocated in response to conflicts with livestock in the central Idaho wolf recovery area, 1989-2001.^a

Wolf Pack	Wolf #s	Year	Release Method	Capture Site	Release Site
Disperser	B20	1996	Hard	McCall, Idaho	Clearwater National Forest
Bighole	B11	1996	Hard	Bighole Valley, Montana	Selway-Bitterroot Wilderness
Bighole	B7	1997	Soft (Standard)	Bighole Valley, Montana	Selway-Bitterroot Wilderness
Bighole	B7, B11	1997	Soft (Modified)	Bighole Valley, Montana	Clearwater National Forest
Boulder	B43	1998	Soft (Standard)	Deerlodge, Montana	Selway-Bitterroot Wilderness
Moyer Basin	B51	1998	Hard	Moyer Creek, Idaho	Selway-Bitterroot Wilderness
Jureano	B52, B54	1998	Hard	Salmon, Idaho	Selway-Bitterroot Wilderness
Disperser	B40	1999	Hard	Salmon, Idaho	Payette National Forest
Disperser	132	1999	Hard	May, Idaho	Selway-Bitterroot Wilderness
Whitecloud	B64, B65	1999	Hard	Clayton, Idaho	Clearwater National Forest
Stanley Basin	B68	1999	Hard	Stanley Basin, Idaho	Selway-Bitterroot Wilderness
Disperser	B45	1999	Hard	John Day, Oregon	Clearwater National Forest
Twin Peaks	B18, B35	2000	Hard	Clayton, Idaho	Selway-Bitterroot Wilderness
Whitecloud	B36, B63, B85, B86	2000	Hard	Clayton, Idaho	Clearwater National Forest
Jureano	B80, B81	2000	Hard	Carmen, Idaho	Selway-Bitterroot Wilderness
Stanley Basin	B98	2000	Hard	Stanley Basin, Idaho	Clearwater National Forest
Stanley Basin	B27	2000	Hard	Stanley Basin, Idaho	Clearwater National Forest
Wildhorse	B103	2001	Hard	Copper Basin, Idaho	Clearwater National Forest
Dispersers	B63, B100	2001	Hard	Bighole Valley, Montana	Selway-Bitterroot Wilderness
Dispersers	B80, B114	2001	Hard	Bighole Valley, Montana	Selway-Bitterroot Wilderness
a C	. 1 1 1	4:			

^a Some individuals were relocated multiple times.



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Assessing factors related to wolf depredation of cattle in fenced pastures in Montana and Idaho

Elizabeth H. Bradley and Daniel H. Pletscher

Abstract Managing wolf (Canis lupus) depredation on livestock is expensive and controversial; therefore, managers seek to improve and develop new methods to mitigate conflicts. Determining which factors put ranches at higher risk to wolf depredation may provide ideas for ways to reduce livestock and wolf losses. We sampled cattle pastures in Montana and Idaho that experienced confirmed wolf depredations (n = 34) from 1994-2002 and compared landscape and selected animal husbandry factors with cattle pastures on nearby ranches where depredations did not occur (n=62). Pastures where depredations occurred were more likely to have elk (Cervus elaphus) present, were larger in size, had more cattle, and grazed cattle farther from residences than pastures without depredations. Using classification tree analysis, we found that a higher percentage of vegetation cover also was associated with depredated pastures in combination with the variables above. We found no relationship between depredations and carcass disposal methods, calving locations, calving times, breed of cattle, or the distance cattle were grazed from the forest edge. Most pastures where depredations occurred during the wolf denning season (April 15-June 15) were located closer to wolf dens than nearby cattle pastures without depredations. Physical vulnerability, especially of calves, also may increase risk of depredation.

Key words Canis lupus, cattle, depredation, livestock, pasture, ranch, wolf

Wolf (Canis lupus) recovery to the northwestern United States has brought controversy and concern regarding impacts to livestock producers (Fritts et al. 2003, Bangs et al. 2005). Historically, wolves were persecuted largely due to conflicts with livestock (Young and Goldman 1944). Wolves are now recolonizing some of their historical range, under protection from the Endangered Species Act, via dispersal from Canada into northwest Montana (Ream et al. 1991) and reintroduction into Yellowstone National Park and the central Idaho wilderness in 1995 and 1996 (Bangs and Fritts 1996, Fritts et al. 1997). Federal recovery goals were met in 2002 (United States Fish and Wildlife Service [USFWS] et al. 2003), and efforts are underway to transition from federal to state management. Wolf depredation on livestock remains a central issue of contention within this process.

Finding effective strategies to reduce wolf depredation on livestock is beneficial for both livestock producers and wolves. Ranchers are compensated by Defenders of Wildlife for confirmed losses to wolves (Fischer 1989), but not all depredations are found or leave enough evidence to confirm cause of death (Bangs et al. 1998, Oakleaf et al. 2003). Depredating wolves often are killed by the USFWS when other options are unavailable or impractical. Lethal control is expensive and unpopular with wolf supporters but is believed necessary to offset dissention in ranching communities (Mech 1995,

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Bangs et al. 2005). Although lethal control may provide short-term relief, long-term solutions are needed if wolves and humans are to co-exist in some areas (Bradley 2004).

Various nonlethal management tools are being tested and developed by the USFWS, United States Department of Agriculture (USDA), and nongovernmental organizations (Bangs and Shivik 2001, Shivik et al. 2003). Translocation of depredating wolves has been discontinued (Bradley 2004); therefore, current nonlethal research has largely focused on implementation of on-site wolf deterrents (Musiani et al. 2003, Shivik et al. 2003). Depredations appear to affect some livestock producers more than others (Mech et al. 2000, Bradley 2004). Effective implementation of such methods could benefit from a better understanding of the circumstances in which depredations occur.

Depredations primarily involve cattle and sheep in Montana, Idaho, and Wyoming (Bangs et al. 2005). Although a greater overall number of sheep have been killed (Bangs et al. 2005), more incidents involve cattle (Bradley 2004). Depredations occur in fenced pastures and on open range, requiring different approaches to non-lethal management. Livestock usually are monitored less when grazed on open range, making depredations more difficult to detect (Oakleaf et al. 2003) or prevent, whereas depredations likely are detected more frequently when cattle are held in fenced pastures. focused our research on cattle depredations that occurred within fenced pastures to provide information we thought would most facilitate development of nonlethal preventative methods.

Researchers in Canada and Minnesota have suggested that ranches may be more vulnerable to wolf depredation when they have greater vegetation cover (Fritts 1982, Bjorge 1983, Fritts et al. 1992) and when cattle are grazed closer to the forest edge (Gunson 1983, Tompa 1983, Bjorge and Gunson 1985). Remote calving locations, presence of livestock carrion (Fritts 1982, Tompa 1983, Fritts et al. 1992), low relative abundance of natural prey, and greater number of livestock (Gunson 1983) also were suggested as predisposing factors.

Mech et al. (2000) and Treves et al. (2004) compared variables between depredated and non-depredated sites. Treves et al. (2004) examined landscape-level variables in areas with and without depredations in Minnesota and Wisconsin at 2 scales (townships and farms) to build a predictive model of where depredations were likely to occur.

They found that townships with depredations had a higher proportion of pasture, higher densities of deer (*Odocoileus* spp.), and lower proportions of croplands, coniferous forest, herbaceous wetlands, and open water. Farms with depredations were larger and had lower road density and fewer croplands (Treves et al. 2004). Mech et al. (2000) compared characteristics and management practices of cattle farms in Minnesota with and without chronic depredations and found that depredated farms were larger in size, had more cattle, and grazed cattle farther from human dwellings. Effects of carcass disposal methods remained equivocal.

Researchers have not examined how cattle management and pasture characteristics might work together to increase depredation risk. Some variables also could be dependent on the time (year or season) in which depredations occurred. Proximity of pastures to wolf dens and potential physical vulnerability of depredated animals have not been previously examined. Conditions leading to depredations may be different in the western United States than in the Midwest due to greater topography, seasonality in ungulate movements, and larger ranches (Fritts et al. 1992). Different factors, therefore, may be important in explaining depredation sites. We sought to elucidate factors potentially related to cattle depredations by measuring factors as they were at the time of depredation events and examine which factors best described pastures that experienced depredations.

Methods

To determine what factors may be related to wolf depredation on cattle in fenced pastures, we compared pastures at ranches that had experienced confirmed wolf depredations to pastures at nearby ranches without depredations. United States Department of Agriculture Wildlife Services personnel are contracted by the USFWS to investigate and confirm wolf depredations using standard protocols (Roy and Dorrance 1976, Paul and Gipson 1994). In some cases evidence for confirmation may be lacking (Bangs et al. 1998, Oakleaf et al. 2003) or livestock producers may choose not to report losses to the government. To address these concerns, we asked each rancher whether they had had any unconfirmed wolf depredations.

We sampled ranches within each of the 3 wolf recovery management areas in the northwestern United States designated by the USFWS (USFWS 1987): northwest Montana, central Idaho, and the Greater Yellowstone recovery areas. We selected ranching communities within these areas that experienced multiple conflicts between 1994–2002. These included Grave Creek, Pleasant Valley (and surrounding area), the East Front, and Deerlodge areas in northwest Montana; the Bitterroot Valley, Stanley Basin, Clayton, Salmon, and Bighole Valley areas in the central Idaho recovery area; and Paradise Valley in the Greater Yellowstone area (Figure 1).

Cattle ranches often had multiple cattle pastures and cattle often were moved to different pastures during different times of the year. Thus, conditions changed depending on the pasture where cattle were confined. For this reason, we treated the pasture as the sampling unit and recorded variables at the time depredations occurred. Adjacent pastures grazed simultaneously on the same ranch were treated as one pasture. Some ranchers experienced multiple depredations by the same or different wolf packs and in different seasons or years when conditions had changed and cattle were in different pastures. We sampled pastures as they were during each depredation scenario as long as 1) the pasture (sampling unit) had changed, or 2) different wolf packs were involved in the depredation events.

We contacted ranchers and conducted in-person interviews to gather data on pasture characteristics. For each ranch where a depredation occurred, we located up to 5 nearby ranches without depredations and collected data on applicable pastures grazed at the same time. We selected ranches that also ran cattle, did not have any claimed wolf depredations, and were located within the depredating wolf pack's known home range (based on radiotelemetry). We included ranches that claimed to have had wolves on their property and were within reasonable traveling distance for a wolf in cases where radiotelemetry data were unavailable. In such cases, we cross-referenced by contacting local wildlife officials regarding pack activity.

We questioned ranchers at both depredated and nondepredated ranches regarding the following factors at the time of the depredation: 1) location of grazed pastures, 2) total number of cattle grazed, 3) breed of cattle (Angus, Hereford, Angus-Hereford cross, Charolais, or a mix of these and other breeds), 4) type of cattle grazed (cow-calf pairs, yearlings, or mix), and 5) whether elk (*Cervus elaphus*) were present or absent in and around pastures. In addition, we asked ranchers how they gen-

erally disposed of livestock carcasses (removed or not). We considered carcasses that were buried as removed unless ranchers indicated that predators had excavated carcasses. We also questioned ranchers regarding extenuating circumstances of which they were aware at the time of the depredation that may have increased vulnerability of the depredated animal.

We used aerial photos of ranches to draw pasture boundaries during interviews then digitized pastures as polygons using ArcView (Environmental Systems Research Institute, Redlands, Calif.). From digitized pasture and aerial photo layers, we calculated the maximum distance cattle were grazed from human residences (m), minimum distance cattle were grazed from contiguous forest edge (m), and percent of tree-brush cover in each pasture. We assumed that vegetation visible on aerial photos would be sufficient to provide cover for a wolf. We hypothesized ranches with larger pastures, more tree-brush cover, greater cattle numbers, cattle grazed farther from residences, and cattle grazed closer to the forest edge would be more vulnerable to wolves. We also hypothesized that livestock carcasses and presence of elk could draw wolves into cattle pastures, increasing the risk for depredation.

Some variables we measured were applicable only to ranches that experienced depredations during certain seasons. For ranches with calf depredations during the calving season and associated nondepredated ranches, we asked questions pertaining 1) calving locations (in pastures corrals-sheds), 2) date calving began, and 3) duration of calving (days). We hypothesized that ranches that calved in pastures rather than in corrals or sheds, started calving earlier, and calved for a longer period would be more vulnerable to wolf depredation. We mapped locations of wolf dens and calculated distances (km) between dens and pastures for depredations that occurred during the denning season (April 15-June 15). We hypothesized that pastures experiencing depredations were closer to dens than pastures without depredations.

To determine which individual variables were related to pastures experiencing depredations, we conducted univariate tests. For continuous variables, we used the Mann-Whitney U test to compare pastures with and without depredations. For categorical variables, we used contingency tables and χ^2 tests.

We used classification tree analysis (Breiman et al. 1984, Venables and Ripley 1997) to provide

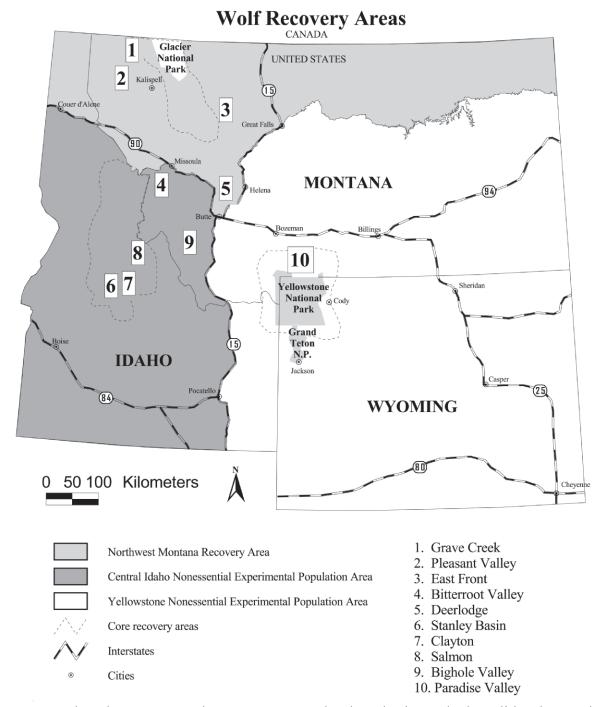


Figure 1. Cattle ranching communities where interviews were conducted regarding factors related to wolf depredations in the northwest Montana, central Idaho, and Greater Yellowstone wolf recovery areas, 1994–2002.

descriptive information on what combination of variables best classified pastures as depredated and nondepredated. A classification tree is a nonparametric method used to classify observations using a decision tree-like framework. Both categorical and continuous variables can be used to construct a dichotomous key, or tree, for classification. Splits, or branches, are determined by searching for splits that minimize overall model error. Thus, variables and associated split levels are selected that best

classify pastures as depredated or not. We set the minimum of observations used to create a new split in the tree at 15, where each division must contain a minimum of 5 observations. This is somewhat larger and thus more conservative than thresholds of 10 and 5, respectively, suggested as default values by Venables and Ripley (1997). Such thresholds serve as a means to decrease complexity of the tree and the potential for overfitting the data.

Table 1. Mean values (±95% confidence limits) of characteristics for pastures with depredations and without depredations in Montana and Idaho, 1994-2002.

	Depredation $N = 34$	No depredation $N = 62$	Z statistic	<i>P</i> -value
Pasture size (ha)	201 ± 66	124 ± 35	-2.3	0.02
Number of cattle	585 ± 207	358 ± 99	-2.1	0.03
Furthest distance cattle grazed from residences (m) Closest distance from pasture	1,849 ± 383	1,314 ± 183	2.3	0.02
to forest edge (m)	1,071 ± 519	$1,582 \pm 537$	-0.58	0.56
Percent vegetation cover	15 ± 7	10 ±4	-1.5	0.13
Date calving begins (julian date)a	46 ± 11	43 ± 9	-0.46	0.65
Duration of calving (days) ^a	74 ± 7	73 ± 8	0.46	0.65

^a Sample size for calving practices (date calving begins and duration of calving) = 14 depredated and 23 nondepredated pastures.

Results

We sampled 31 ranches with 34 pastures where depredations occurred and 51 ranches with 62 pastures where no depredations occurred. Although interviews were conducted with 58 ranchers without confirmed depredations, 7 (12%) ranchers claimed unconfirmed losses to wolves and these ranches were excluded from the analysis. Of 31 ranches with confirmed depredations, 15 (48%) claimed to have additional unconfirmed depredations. Response rate was high (99%); only 1 rancher with a depredation refused to be interviewed.

Sampling was distributed fairly evenly between the 3 recovery areas. We sampled 13, 13, and 8 pastures with depredations, and 18, 22, and 22 pastures without depredations in the northwest Montana, central Idaho, and the Greater Yellowstone recovery areas, respectively. We found nearby ranches without depredations for all but 4 depredated ranches. Three ranches were located together in northwest Montana, and the only 2 cattle ranches located nearby both claimed unconfirmed wolf losses. One ranch was located in central Idaho, and although other cattle were grazed nearby, none were held in fenced pastures.

Pastures with depredations were larger (Z=-2.3, P=0.02), had more cattle (Z=-2.1, P=0.03), and were located farther from human residences (Z=-2.3, P=0.02) than pastures without depredations (Table 1). These 3 ranch-size-related factors were correlated (r=0.4-0.64, P<0.01). We also found that pastures with depredations were more likely to have elk present (χ_1^2 =9.03, P=0.003) than pastures without depredations. We found no differences

between pastures with and without depredations in regard to distance from the forest edge (Z= -0.58,P=0.56,Table 1), percent vegetation cover (Z =-1.5,P=0.13,Table 1), cattle breed (χ_4^2 =5.78,P=0.22), cattle type (χ_2^2 =4.4,P=0.11), and carcass disposal (χ_1^2 =0.46,P=0.5).

Ranchers reported extenuating circumstances for 7 of the 34 (21%) depredation scenarios we measured. All 7 depredations involved calves. Three calves (1 already weak) were killed during snowstorms, 3 (1 already sick) had been separated from mother cows, and 1 had been grafted onto a mother cow that had already lost its calf to predation earlier that spring.

To determine whether calving practices were related to depredations, we more closely examined 14 ranches with calves depredated during the calving season and 23 ranches that ran cow/calf pairs without depredations. We found no differences between ranches for calving locations (χ_1^2 =0.32, P=0.58), calving duration (Z=-0.46, P=0.65), and the date calving began (Z=-0.46, P=0.65, Table 1). However, 5 of these 14 (36%) ranches were involved in the 7 extenuating circumstances described above.

Nine pastures experienced depredations during the wolf denning season. Information on den-site locations was available for all but 2 of these cases. We found that 5 of 7 pastures where depredations occurred during the wolf denning season were closer to wolf dens than grazed pastures on ranches without depredations (Table 2).

Using classification tree analysis, pastures were correctly classified as depredated or not depredated in 80 (83%) of 96 cases. Pastures predicted to

Table 2. Distance (km) between pastures and wolf dens for cattle ranches with depredations during the wolf denning season (April 15–June 15) and nearby cattle ranches without depredations^a, in the northwest Montana, central Idaho, and Greater Yellowstone wolf recovery areas, 1994–2002.

	With depredation		Without depredation	Without depredation
Northwest Montana				
Den #1	3.8	1.7	4.3	4.3
Central Idaho				
Den #2	4.4	9.9	17.8	18.9
Den #3	0.9	2.9	6.7	
Den #4	2.3	3.0		
Greater Yellowstor	ne			
Den #5	3.6	4.2	4.2	5.2
Den #6	6.6	6.9	7.6	8.8
Den #7	12.7	5.2	12.5	14.5

^a Two ranches with depredations during the denning season were not included because den location information was unavailable.

experience depredations had elk present, had >310 head of cattle, and were far (>1,487.5 m) from human residences (Figure 2). For pastures with <310 head of cattle, pastures with depredations were predicted to have yearlings, or otherwise

were predicted to have vegetation cover >20.5% (Figure 2). Pastures without elk present were predicted to have depredations if vegetation cover was >13.5% and pasture size was >56 ha (Figure 2). Without these conditions, pastures were predicted to not have depredations.

Discussion

Elk presence was the variable most related to pastures with depredations and was the best predictive variable in classification tree analysis of pastures with depredations in combination with other variables. Elk are an important prey species for wolves in northwest Montana (Boyd et al. 1994, Kunkel et al. 1999), central Idaho (Husseman 2002), and the Greater Yellowstone area (Mech et al. 2001, Smith et al. 2004). Wolves likely are attracted to areas with large numbers of elk. Elk and other wild ungulates often overlap areas of cattle production in the winter and early spring to seek forage within and around cattle pastures.

Similar to Mech et al. (2000) and Treves et al. (2004), we found that factors related to ranch size appeared to differentiate ranches with depredations from those without. We found pastures that were larger, had more cattle, and were located farther from residences were more likely to have

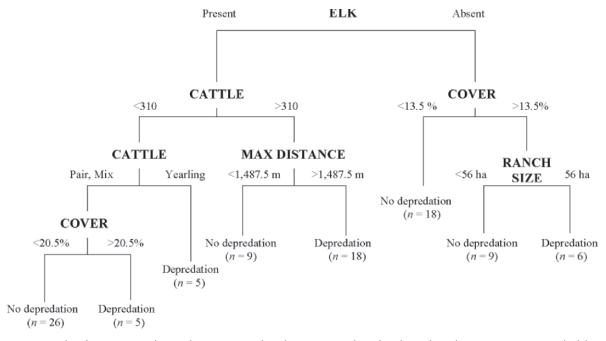


Figure 2. Classification tree relating characteristics of cattle pastures with and without depredations in Montana and Idaho, 1994–2002.

depredations. We also found that these 3 variables were correlated, as did Mech et al. (2000). Larger herds of cattle could serve as a greater attractant to wolves, or increase the probability that a herd will contain highly vulnerable individuals. Larger pastures could increase the risk of contact with wolves. Mech et al. (2000) was skeptical that grazing cattle farther from residences was a causative factor because depredations were known to occur near houses in Minnesota. We also found that depredations sometimes occurred near houses and therefore distance cattle were grazed from



This study examined factors related to wolf depredation of cattle in fenced pastures. Photo by D. Robinett.

residences may not have been a causative factor in our study.

We found no evidence that carcass disposal method was related to depredation problems. However, we were able to ascertain only how ranchers generally disposed of carcasses. Some ranches (especially small operations) did not always have carcasses to dispose. We believe the question of carcass disposal would best be addressed with information on carcass presence or absence near the time of depredation, and, more specifically, whether wolves had fed on the carcasses. Such fine-scale information would best be collected at the time depredations occurred.

Surprisingly, farmers with chronic depredations in Minnesota reported proper carcass disposal more than farmers without depredations (Mech et al. 2000). These equivocal results, along with a disparity between sources, raised the question of whether false reporting had occurred (Mech et al. 2000). Unlike Minnesota, proper carcass disposal was not a legal issue in Montana and Idaho. However, the USFWS does not implement lethal control of depredating wolves if livestock carcasses were not removed (USFWS 1999). Therefore, false reporting on carcass disposal methods remains a possibility because we had no adequate means of

cross-validating responses. We found no other reasons, however, to suspect ranchers had incentives to report false information on other variables we measured.

Using classification tree analysis, we found that a higher percent of vegetation cover and presence of yearling cattle also characterized pastures with depredations. Cover has been shown to increase livestock depredation risk by other carnivores (Nass et al. 1984, Quigley and Crenshaw 1992). Yearlings may be potentially more vulnerable to predation than adult cattle because of inherent curiosity and skittishness. However, most ranchers shipped calves in the autumn and did not keep yearlings. Therefore, our sample was too small to adequately address this question.

Values for continuous variables that were split within the classification tree should be interpreted cautiously because they are descriptive of our data as a whole and may not be accurate for individual situations. Rather, the classification tree provided a useful descriptive tool to examine how different variables worked together. Inference is limited to the pastures we sampled. We concentrated our effort on areas with multiple conflicts and thus nonrandomly subsampled from a population of ranches that is inherently incomplete because not

all depredations were detected, reported, or confirmed.

Occurrence of unconfirmed wolf depredations could have reduced the probability of finding differences between pastures with and without depredations. We questioned ranchers as to whether they claimed any unconfirmed losses to wolves, but based on these responses, we cannot conclusively determine whether these losses were actually caused by wolves. However, we believe ranchers would be more likely to suspect wolf depredation as a mortality cause when other losses had occurred nearby. By excluding ranchers that suspected wolf depredations, we believe we reduced the risk of such error. The fact that ranchers with confirmed depredations claimed more unconfirmed depredations than ranchers with no confirmed depredations is interesting. This could reflect higher vulnerability of such ranches, effects of learned behavior of wolves, or a higher tendency to suspect wolves because of previous problems.

Wild ungulates preyed upon by wolves tend to be disproportionately young or old or in poor physical condition (Boyd et al. 1994, Mech et al. 1995, Kunkel et al. 1999, Mech and Peterson 2003). Thus, it is reasonable to expect that such factors could also increase vulnerability of cattle to depredation. Not surprisingly, calves are killed more often than adult cattle in Montana, Idaho, and Wyoming (Bangs et al. 2005), Minnesota (Fritts 1982, Fritts et al. 1992), and Canada (Dorrance 1982, Bjorge 1983, Gunson 1983). Oakleaf et al. (2003) found that wolves on public grazing allotments in Idaho selected the smallest calves. Reports we received from ranchers suggested some depredated calves were physically vulnerable. Such situations may sometimes have been undetected and therefore could have biased our estimate low. Still, ranchers likely are more aware of such conditions when cattle are in fenced pastures than when grazed on open

In central Idaho Oakleaf et al. (2003) found that the livestock permittee whose cattle had the highest level of spatial overlap with a wolf pack home range also had the most depredations. Similarly, we found that pastures that were larger and thus likely had more cattle exposed to wolves incurred more depredations. Although we sampled pastures within wolf home ranges, it is possible pastures with depredations fell within areas of higher wolf use. This also is supported by our findings that pastures with depredations were more likely to have elk

present and be located closer to wolf dens. Thus, pastures with depredations may simply be characterized as those located within good wolf habitat where cattle are more exposed to wolves.

Management recommendations

Protecting hay supplies with electric fences or other means, especially during spring when cattle are calving, may minimize attractiveness to elk and thus wolves. Such methods may be time consuming and unaffordable for many livestock producers; thus successful implementation will likely require outside resources. More information is needed to determine whether protecting cattle with known physical vulnerabilities would help decrease depredations.

Improved monitoring and management of wolf denning activity may be useful. Wolf dens located close to ranches can be filled in subsequent years to encourage denning elsewhere. Such a tactic was successfully implemented in Paradise Valley, Montana in 2001 to keep a wolf pack from denning close to livestock again (USFWS 2003). In this case wolves moved to an alternative den site in Yellowstone National Park. Cattle could also be moved away from wolf dens if other pasture is available.

We believe depredation problems still represent unique situations requiring consideration on a case-by-case basis to determine the best course of action. We found depredations to be complex events that may result from a number of factors. Ranches should be individually assessed to determine which methods are most applicable given the time of year and sites where depredations occurred. Larger cattle operations may be more likely to have persistent conflicts; therefore, finding nonlethal ways of reducing depredations on these ranches may provide a better long-term cost-effective strategy than lethal control (Bradley 2004).

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in wildlife biology from Kansas State, and a Ph.D. in forestry from Yale University. He has served as President of the Montana Chapter of The Wildlife Society, chaired the steering committee for the 1999 International Wildlife Management Congress in Hungary, and served as President of the National Association of University Fisheries and Wildlife Programs from 2001–2003. His research interests focus on predator–prey dynamics and endangered species.

Associate editor: Whittaker

Wolf-livestock conflict in Huckleberry pack, 2014

Last updated: Sept 4, 2014



Background:

The producer grazes about 1,800 domestic sheep (lambs and ewes) on a lease with a private timber company. The sheep are grazed as one large flock. The flock is managed by a shepherd (or the producer) and four guard dogs. They are allowed to graze over the landscape during the day and are gathered by the shepherd and his dogs each night for safe keeping. The herder manages the flock by moving among the sheep during the day, routinely removing sick or injured sheep, and removing dead sheep from the range, when feasible.

The land is predominantly managed for timber production and is in various stages of timber harvest and regeneration. The terrain is rugged, with steep canyons, partially forested areas, and brushy draws. Given the rugged terrain, the sheep are not always in a single concentrated group during the night; sometimes small groups of sheep are bedded in close proximity to each other. There are also some stragglers that do not come into the bedding area in a timely manner. In morning, the sheep transition out into feeding areas.

Department staff communicated with the producer regularly over the past couple of years and he was aware that the area included in his grazing lease was included in the Huckleberry pack territory. There were no confirmed wolf depredations on his sheep during the 2013 grazing season on this allotment. The producer found several dead sheep in late-June but could not determine the cause of death. On August 10th, the producer found several dead sheep that he thought were killed by cougar. These and other sheep discovered upon investigation were confirmed by WDFW to be caused by wolves.



Figure 1. Photo of actual sheep grazing area showing brushy terrain (Photo courtesy of King 5 News).

Plan Consistency:

Washington's Wolf Conservation and Management Plan states that lethal removal may be used to stop repeated depredation if it is documented that livestock have been clearly killed by wolves, non-lethal methods have been tried but failed to resolve the conflict, depredations are likely to continue, and there is no evidence of intentional feeding or unnatural attraction of wolves by the livestock owner. The Department, with review by a citizen-stakeholder Wolf Advisory Group, has further defined the conditions for the use of lethal action through the development of a checklist that identifies the non-lethal methods required and a protocol (and flow-chart) describing the process for considering such an action. A chronology of the depredation events and response by WDFW are captured in the following table.

Date	Preventative Measures	Depredation Event and Observations	Lethal	Comments
June 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 	4 dead sheep; unknown cause of death	None	Prior to notifying WDFW
Sunday Aug 10, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 	5 dead sheep; reported as cougar to WDFW	None	WDFW deploys hound hunter to remove cougar on Monday
Monday Aug 11, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 	CONFIRMED DEPREDATION #1 - Hound hunter reports finding 12 dead sheep (these include the 5 previously reported by the producer)	None	Hound hunter reports large canid tracks in area, no cougar sign
Tuesday Aug 12, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 	CONFIRMED DEPREDATION #2 - Hound hunter reports finding 2 dead sheep	None	
Wednesday Aug 13, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible Verbally sharing wolf location data 		None	WDFW confirms wolf tracks and initiates investigation of the dead sheep
Thursday Aug 14, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 		None	WDFW confirms that the depredations on Aug 11 & 12 were caused by wolves WDFW deploys staff and

Friday	 4 WDFW staff: hazing, herding, night patrol 1 range rider (working with WDFW staff, not on horseback) Verbally sharing wolf location data I herder 		None	contracted range rider to site
Aug 15, 2014	 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible Verbally sharing wolf location data 			
Saturday Aug 16, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible Verbally sharing wolf location data 		None	
Sunday Aug 17, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible Verbally sharing wolf location data 		None	
Monday Aug 18, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 1 range rider Verbally sharing wolf location data 		None	
Tuesday Aug 19, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 4 WDFW staff: hazing, herding, night 	CONFIRMED DEPREDATION #3 - 1 sheep depredation (dead)(likely killed evening of Aug 18)	None	Night penning was discussed internally and with producer. Night penning was not an option due to the rough terrain and re-growth in the clear cuts

Wednesday Aug 20, 2014	patrol 1 range rider Verbally sharing wolf location data I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 3 WDFW staff: hazing, herding, night patrol 2 range riders (1 on horseback, 1 on foot) Verbally sharing wolf location data	CONFIRMED DEPREDATION #4 - 1 sheep depredation (dead)(found evening of Aug 19, likely killed Aug 16-18)	Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	WDFW Issued a News Release Night penning was discussed internally and with producer. Night penning was not an option due to the rough terrain and re-growth in the clear cuts Wolf Advisory Group and Interested Parties forwarded News Release
Thursday Aug 21, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 4 WDFW staff: hazing, herding, night patrol 2 range riders (1 on horseback, 1 on foot) Verbally sharing wolf location data 		Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	
Friday Aug 22, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 4 WDFW staff: hazing, herding, night patrol 2 range riders (1 on horseback, 1 on foot) Verbally sharing wolf location data 	1 dead sheep, cause of death unknown CONFIRMED DEPREDATION #5 - 1 sheep depredation (dead) (found evening of Aug 21, likely killed Aug 20-21)	Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep Late afternoon, Director	

			authorizes lethal removal of up to 4 wolves using a helicopter	
Saturday Aug 23, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 2 WDFW staff: hazing, herding, night patrol Verbally sharing wolf location data 	CONFIRMED DEPREDATION #6 - 9 sheep depredations (5 dead & 4 injured)	Lethal removal of up to 4 wolves began using a marksman from a helicopter 1 female wolf removed using helicopter marksman Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	Wolf Advisory Group and Interested Parties updated via email
Sunday Aug 24, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 2 WDFW staff: hazing, herding, night patrol Verbally sharing wolf location data 	1 potential injured sheep observed by aerial team	Continued lethal removal effort of up to 3 more wolves using a marksman from a helicopter Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity	

			of sheep	
Monday Aug 25, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 3 WDFW staff: hazing, herding, night patrol Verbally sharing wolf location data 	Ground team attempted to approach 1 "potential injured" sheep from Aug 25; sheep was observed and ran away when approached	Continued lethal removal effort of up to 3 more wolves using a marksman from a helicopter Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	WDFW Issued a News Release Wolf Advisory Group and Interested Parties forwarded News Release
Tuesday Aug 26, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 4 WDFW staff: hazing, herding, night patrol Verbally sharing wolf location data 	CONFIRMED DEPREDATION #7 - 1 sheep depredation (dead; likely injured sheep from Aug 25)	Morning helicopter operation only Traps set to remove up to 3 more wolves Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	
Wednesday Aug 27, 2014	 I herder 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 4 WDFW staff: hazing, herding, night 	3 Injured sheep observed 1 injured lamb was taken to producer's camp to treat wounds.	Traps set to remove up to 3 more wolves Kill authority for up to 2 wolves to producer and	Wolf Advisory Group and Interested Parties updated via email

	patrolVerbally sharing wolf location data		agency staff for wolves in vicinity of sheep	
Thursday Aug 28, 2014	 2 herders (producer and 1 herdsman) 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 4 WDFW staff: hazing, herding, night patrol 1 range rider Verbally sharing wolf location data 	CONFIRMED DEPREDATION #8 - 2 sheep depredations (1 dead; 1 injured and euthanized)(both likely injured Aug 24-Aug 26) 1 injured sheep observed on Aug 27 not found	Traps set to remove up to 3 more wolves Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	Wolf Advisory Group and Interested Parties updated via email
Friday Aug 29, 2014	 2 herders (producer and 1 herdsman) 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 3 WDFW staff: hazing, herding, night patrol Verbally sharing wolf location data 		Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	
Saturday Aug 30, 2014	 2 herders (producer and 1 herdsman) 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 3 WDFW staff: hazing, herding, night patrol Verbally sharing wolf location data 		Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	
Sunday Aug 31, 2014	 2 herders (producer and 1 herdsman) 4 guard dogs Remove sick/injured livestock when feasible Remove dead sheep when feasible 14 volunteers and 3 WDFW staff assist in 	1 confirmed coyote depredation CONFIRMED DEPREDATION #9 – 4 injured sheep spotted	Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	Sheep were herded and all penned on Sunday; 5 miles from the grazing allotment in preparation for transfer to fall/winter grazing location

Monday Sept 1, 2014	rounding up the sheep and pushing them five miles towards Hunters to pens on a different landowner's property • Verbally sharing wolf location data	while herding sheep into pen, 3 confirmed as wolf attacks (likely occurred several days ago), 1 was injured by natural conditions (stick). A single lamb was found at the bottom of the bedding ground while herding sheep to main road and later investigated by WDFW. The lamb was killed by a coyote. WDFW took lamb to penning area and discussed with producer; who agreed with WDFW on determination.	Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity	WDFW staff spent several hours searching for remaining straggling sheep
Tuesday Sept 2, 2014			of sheep Kill authority for up to 2 wolves to producer and agency staff for wolves in vicinity of sheep	Initiated transfer of sheep from pens to fall/winter grazing location Wolf Advisory Group and Interested Parties updated via email
Wednesday Sept 3, 2014			Kill authority for up to 2 wolves to producer and agency staff for	Completed moving sheep from penning area to fall/winter grazing location. WDFW called producer to

	wolves in v of sheep	assistance in looking for additional sheep that may be on the grazing allotment. producer said he would think about it and contact WDFW if he needed
Thursday	Kill authori	assistance. As of Thursday September 4, 2014 13:45, WDFW has not heard from producer requesting information.
Thursday Sept 4, 2014	Kill authori up to 2 wo producer a agency sta wolves in v of sheep	lves to removed on August 23, nd 2014.
		Wolf Advisory Group and Interested Parties forwarded News Release

Management of HABITUATED WOLVES

YELLOWSTONE NATIONAL PARK

September 12, 2003



Wyoming



These two Druid wolf pups commonly approached cars and people during February and March 2002.



Management of Habituated Wolves in Yellowstone National Park

Yellowstone National Park Wyoming

September 12, 2003

Recommended/Approved by:		
Douglas W. Smith, Wolf Project Leader, YCR	Date	
Glenn Plumb, Supervisory Wildlife Biologist, YCR	Date	
Tom Olliff, Chief, Branch of Natural Resources, YCR	Date	
John D. Varley, Director, YCR	Date	
Suzanne Lewis, Superintendent, YNP	 Date	



Two Druid Peak pack wolves approaching a garbage can and a parked vehicle. These wolves are the same two pictured on the inside cover.

PROBLEM STATEMENT

Wolves are among the shiest of all wildlife and are generally suspicious of humans. Historically, problem wolves are rare and have an almost zero probability of attacking a human. However, some wild wolves have shown aggressive behavior towards humans, and it is the purpose of this plan to acknowledge that possibility in Yellowstone National Park (YNP) and take steps to prevent such an occurrence.

Wolves are intelligent animals that learn quickly, so changing the behavior of a problem wolf is difficult. Also, because problem wolf behavior is rare, there is little published information and management strategies on this topic, and the common solution is wolf removal. Unlike other aspects of wolf management, where a plethora of information exits, there was little information upon which to draw for formulation of this management plan.

Our management objectives discussed in this plan are to: 1) maintain a wild population of wolves in YNP; 2) prevent the development of habituated wolves; 3) reduce wolf–human contact; 4) prevent human injury due to an habituated wolf; 5) educate the public about proper wolf viewing so as to prevent habituation; and 6) gather more information on habituated wolves to help manage future situations that may develop. We intend to achieve these goals through human education and intolerance of fearless wolves that may pose a threat to human safety. Should cases of problem wolves occur, and non-lethal management actions are unsuccessful in eliminating the problem, then removal of the problem wolf will take place. We recommend, however, that wolf removal be considered on a case-by-case basis.

Our strategy is two pronged, involving management of both people and wolves. Since wolves have not been recorded to attack people on their first encounter with humans, and require exposure to humans before attacking, we will use a graded response. It should be noted, however, that YNP wolves have more exposure to people than is typical, hence sometimes more aggressive actions may be necessary. Our first response to a report of a habituated or unafraid wolf would be to warn and educate the public, increase our monitoring intensity, and visit the site where problems were reported. This would primarily be to gather more data, allowing formulation of future responses if necessary (see Appendix 1). If the problem continues we would negatively condition the animal with cracker shells, bean bag rounds, or rubber bullets, all proven to be non-injurious deterrents. If hazing fails, then the final step would be wolf removal. A diagrammatic representation of this management approach is represented in Figure 1.

Before we describe the plan in detail, a review of what is known about problem wolves and a characterization of them is important for perspective, plan design, and implementation. Also, discussion of problem wolves in YNP is necessary to justify this management plan and any proposed action.

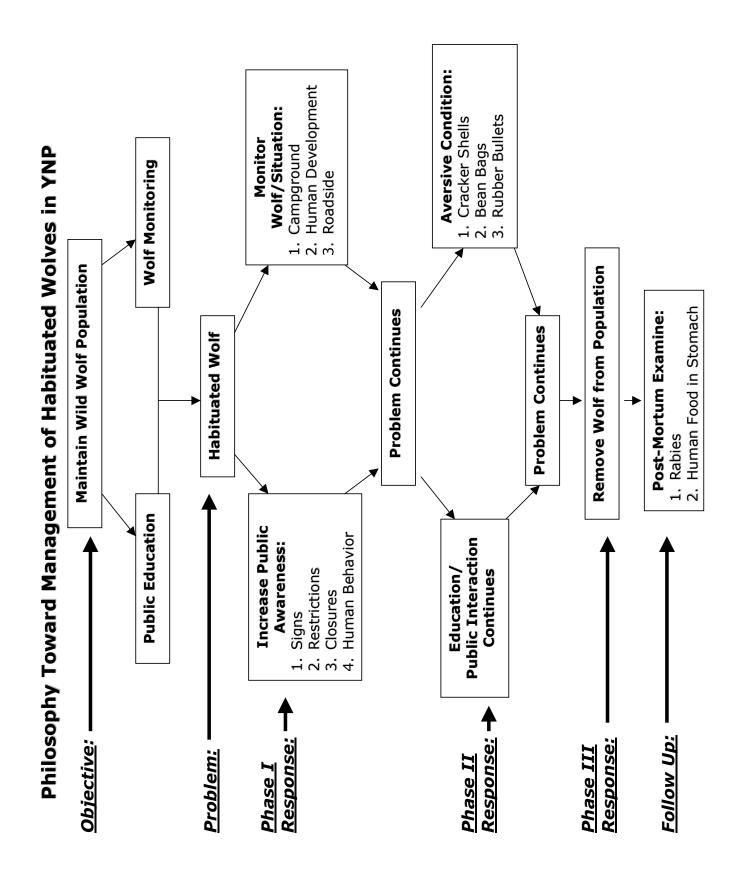


Figure 1. Flow chart depicting the philosophical, step-by-step approach to management of habituated wolves in Yellowstone National Park.



A wolf approaching a car in Lamar Valley. The windshield is visible in the lower part of this photo.

BACKGROUND ON HABITUATED WOLVES

Almost all of the wolves that have shown aggression towards humans have lost their wildness by being repeatedly exposed to humans and losing their fear as a consequence (Linnell et al. 2002, McNay 2002a, Carnes and Van Ballenberghe personal communication). McNay (2002a) defines habituation as "the loss of an animal's fear response to people arising from frequent non-consequential encounters." Wolves in YNP are probably non-consequently exposed to people more than any other place in North America. Habituation appears to be a prerequisite for an aggressive act towards a human, and food rewards most commonly promote habituation, but there are cases of non-food-conditioned wolves attacking humans (McNay 2002b). The main objective of this plan is to prevent and reverse wolf habituation.

Second to habituation, humans who act in a non-threatening manner appear to be a key factor in wolf aggression towards people. Most aggressive behavior by wolves toward humans has been on adults lying prone on the ground or children. Wolves are threatened by people, and merely holding one's ground and standing tall can deter even a habituated wolf. This is effective in deterring captive wolves, which are more dangerous than wild wolves, because they have repeated experience with people and often are not afraid of them. Yet a confident, tall human, or flaring one's jacket if not tall, is often all that is needed to deter a captive wolf.

Another factor in wolf habituation is the age of the wolf. The majority of habituated wolves are young. Young wolves are curious, learning, and often not involved with killing prey and other important pack activities, so are attracted to novel stimuli like humans. Reinforced by food, wolves may quickly learn that humans are an easier source of food rather than working through the dominance hierarchy of the pack (pups are the lowest ranking wolves in the pack and often eat last at a fresh kill). Yearling wolves are also susceptible, and the two most problematic wolves in YNP to date have been yearling males. Other areas also report that young wolves are usually the ones that grow accustomed to humans. The Mexican Wolf Project in the American southwest and Banff National Park in Alberta, Canada, also report problems with pup and yearling wolves. Adult wolves tend to avoid human contact, but still can pose a problem as seen in the incident in Icy Bay, Alaska, when an adult wolf attacked a child (Mc-Nay 2002b). Wolves born in the Lamar Valley of YNP in 1997, and exposed to large numbers of humans their whole life, avoid people. It therefore appears that there is a critical period of time during which wolves can become habituated, after which they are not as susceptible, or revert to more people-aversive behaviors after they mature.

Many people fear that the expansion of wolf range, mostly into areas of higher human population density, will increase the number of wolf-human encounters and lead to aggressive behavior toward humans. Recent studies summarizing wolf-human encounters worldwide have concluded that wolves are among the least dangerous wildlife species for their size and predatory potential (Linnell 2002, McNay 2002a). In rare cases where wolves have killed people, most attacks were made by rabid wolves. Predatory attacks were aimed mainly at children, while aggression towards humans in general was unusual and episodic. In the 20th century, confirmed and suspected wolf attacks were rare and occurred mainly in Europe, Asia, and Russia, many of which were considered due to rabies or predatory attacks. Since 1900, there have been a total of 273 attacks by wolves in all of Europe (>80% by rabid wolves), resulting in 27 deaths. Combined reports from India, Afghanistan, Iran, China, and Russia yield a total of 1,579 attacks (70% by rabid wolves) resulting in 539 deaths. In North America, 21 aggressive encounters towards humans by presumably healthy wolves were confirmed in the 20th century (Carnes and Van Ballenberghe, personal communication;

McNay 2002a, has 27 attacks), none of which resulted in death, whereas 6 attacks by confirmed rabid wolves were documented (1900–1950s), resulting in two deaths.

Aggression Toward Humans by Other Wildlife

It is important to put wolf aggression towards humans into context by comparing them with attacks by other large carnivores and wildlife species (as seen by the following review from Linnell et al. 2002). For example, between 1890 and 2001, 17 fatal and 72 non-fatal attacks by cougars have been reported in North America. In this same time period, 71 people have been killed by grizzly bears with an average of 4 attacks annually in North America. Outside of North America in the 20th century, tigers, lions, leopards, and Eurasian bears have killed a combined total of 6,297 people. Attacks by other wildlife species are much more common than large carnivore attacks. An average of 27,000 people in the United States are bitten by rodents annually, 750 by skunks, and 500 by foxes. Between 1978 and 1992 alone, bison in YNP injured 56 people, whereas only 12 people were injured by black and grizzly bears within the same time period. Domestic dogs attack an estimated one million people annually in the United States. Carbyn (1989) reported several attacks on people by coyotes in YNP.

Conditions Leading to Wolf Aggression Toward Humans

Despite the rarity of wolf aggression toward humans in North America, it is important to understand how documented incidents relate to managing wolf—human interactions in places like Yellowstone National Park. Of the 21 aggressive acts towards humans by healthy wild wolves, three occurred during aggressive encounters between a wolf and a domestic dog in the presence of a human. The remaining 18 incidents were caused by habituated wolves. Five of these attacks occurred in Algonquin Provincial Park, Ontario, Canada, between 1987 and 1998 by four different wolves, again mostly on children. All four of the Algonquin wolves had been closely associating with humans for weeks or months leading

up to the attacks, and it is likely that some (but not all) of these wolves had obtained food from humans during that time. In 2000, on Vargas Island, British Columbia, Canada, habituated wolves attacked sleeping campers severely enough to require stitches. Habituated wolves on Ellesmere Island, Nunavut, have also injured people. In 2001, Denali National Park closed a campground because wolves were unafraid of people, became a nuisance, and stole shoes and cookware. Two wolves were killed in Banff National Park because one killed a dog in a person's yard, and another was fed and approached humans (behavior such as this has already been recorded in YNP). Despite the concern that range expansion of wolves will lead to more wolf-human encounters resulting in aggression towards humans, it is important to note that none of the recently recorded interactions were from areas where wolves were newly established.

Human behavior was the primary factor contributing to human injuries in North American incidents. Therefore, management of wolf-human encounters ultimately means managing human behavior to prevent wolf habituation. The objective of this plan is to acknowledge the possibility of habituated wolves in YNP, and manage both wolves and humans to prevent wolf habituation, human injury, and wolf removal.

Habituated Wolves in Yellowstone National Park

Interest in humans by wolves was first recorded in Lamar Valley in 1999. A yearling male (#163) in the Druid Peak pack showed little fear of humans and walked near people on several occasions. It was unknown if #163 had obtained human food, but he was observed visiting a garbage can and eating a plastic wrapper. The wolf was closely monitored, harassed by a ranger on one occasion, but dispersed that winter and died of natural causes (possibly killed by a cougar).

In 2001 another yearling male (#224), again from the Druid Peak pack, closely approached several humans.

He was observed slowly walking by people at close range even while his pack mates hurriedly left the scene. On one occasion, Wolf Project personnel ran and yelled at the wolf, which caused it to flee. This wolf was only a problem in the spring and summer when roadside viewers were at their maximum. The wolves left their den in midsummer and moved away from the road, reducing contact with humans and eliminating the problem. He dispersed from the pack and Lamar Valley in early 2002. He was later killed in a control action for showing bold and unafraid behavior near a ranch in Paradise Valley.

During the winter of 2001 and 2002 numerous cases of wolves closely approaching humans were reported. In December 2001 a wolf was reported "within 1 foot" of a visitor on the side of the road, who then "attempted to pet the wolf," but the wolf jumped back. This wolf was looking for food on the side of the road and apparently ingested some candy and sandwich meat. In December 2001 and in January 2002, wolves walked up to observers in stopped vehicles. In another case, wolves crossing the road stopped on the pavement and walked toward observers, who were not in their vehicles. In February 2002, Wolf Project staff tried to scare off two wolf pups, but the wolves ignored the approaching person, who then threw a snowball, which the wolves chased. In February, a visitor in a vehicle was observed throwing food and photographing two wolves at the roadside. Later, near the same spot, a wolf approached a visitor within nine feet. All of the above reports were from the Druid Peak pack, and were likely the same two pups each time.

Besides the Druid Peak pack, one other pack of wolves has closely approached humans. Numerous reports from the Gibbon Meadow area detailed wolves walking near snowmobiles and snow coaches during the winter of 2001–2002. These individuals, descendents of wolves originally from British Columbia, Canada, were initially afraid of snowmobiles, but during the winter of 2001–2002 were seen more commonly as compared to previous winters when they were not reported being observed.

LEGAL AUTHORITY AND COMPLIANCE

The U.S. Fish and Wildlife Service (USFWS) has legal authority over management of endangered species (Endangered Species Act 1973). The USFWS under the authority of the nonessential experimental status of wolves in YNP {17 CFR 32(3)(x)} has permitted and trained park staff to haze wolves with rubber bullets and bean bag rounds (Dominic Domenici, USFWS, Law Enforcement, Special Agent from Casper, WY, conducted the training). Further, the USFWS has also granted YNP the authority to remove wolves should it be necessary and deemed appropriate by park staff. The USFWS has authorization for this under {17 CFR 84(3)(v)}, "The Service (USFWS), or agencies authorized by the Service, may promptly remove (place in captivity or kill) any wolf the Service or agency designated by the Service determines to present a threat to human life or safety." The USFWS also encourages active management to prevent habituation of wolves in YNP to prevent human injury, "As allowed by the experimental population regulations, I encourage Yellowstone National Park to continue to actively manage wolves in the Park to reduce the chances of habituation to humans and the potential threat to human safety that habituation may cause. If a wolf behaves in an habituated manner toward humans, the Service recommends that less-than-lethal munitions be utilized initially but that if the habituated behavior continues that the individual wolf be lethally removed, as soon as possible" (Appendix I, Memorandum from Wolf Recovery Coordinator, Ed Bangs, 10 July 2003). Finally, Section 7

consultation was done during the original wolf EIS and is not required to haze or remove wolves in YNP (Ed Bangs, USFWS Wolf Recovery Coordinator, personal communication).

Management of wolves in this fashion is consistent with historic management of the threatened grizzly bear in YNP. Bear aversive conditioning and hazing is a common practice in YNP and has occurred since 1983 under the authority of the 1983 Environmental Impact Statement (Gunther 1996). As with wolves, the USFWS transferred the authority to the superintendent of YNP to decide on the methods for repelling and/or removing bears (Gunther 1996). Therefore, this plan is consistent with management practices and policy setting precedents established for other threatened or endangered species in YNP.

Park regulations also provide for the conditioning and/or removal of animals that pose a threat to human safety. "Removal of nuisance animals may be undertaken to reduce a threat to public health or safety (NPS 77, Native Animal Management, Nuisance Animals: 17). Further, section 4.4.2.1 of Management Policies (2001) states, "Where visitor use or other human activities cannot be modified or curtailed, the Service may directly reduce the animal population by using several animal population management techniques..." that include "destruction of animals by NPS personnel or their authorized agents."



Two cases of wolves obtaining human food along the roadside have been recorded. In one case, a wolf was observed approaching a vehicle, similar to the wolf in this photo, and the passenger threw it food to take a photograph.

MANAGEMENT OF HABITUATED WOLVES

The general approach toward prevention of habituation and response to habituated wolves will be one of ever-increasing management intervention: from relatively benign intervention to non-injurious harassment to removal (*Fig. 1*). However, reviewers of this plan strongly recommended an aggressive strategy (e.g., rapid negative conditioning for a habituated wolf or even questionably habituated one) to prevent wolf aggression towards a human. Reviewers stressed that the unusually high exposure wolves have to people in YNP increases the likelihood of unpredictable wolf behavior. Also, it would be hard to know when an individual wolf has been exposed enough

to humans to make it a likely candidate for aggressive behavior.

Two basic strategies will underlie the approach: 1) educate the public about their behavior when viewing wolves from the roadside or encountering wolves in the backcountry, and 2) understand and work with the natural behavior of wolves to prevent habituation. Recourse to more aggressive management will take place on a case-by-case basis and if preventive measures fail. Area closures may be warranted in some cases, until appropriate action has taken place to address a problem. Education measures should target all wildlife, not just wolves, as most safe hu-

man behaviors that apply to general wildlife observation also apply to wolves.

A) Human Behavioral Modification and Public Education

Wolves have quickly become among the most popular of all wildlife viewing opportunities in the park. From being observed only occasionally, wolves are now being observed every day of the year. The Druid Peak pack dens 400 m from the road in Lamar Valley, and the wolves cross the road daily in summer close to visitors. Through 2002, approximately 100,000 people have seen wolves in YNP. The proximity of wolves to people in Lamar has necessitated monitoring and management of visitor activity in response to wolf activity so as to prevent habituation. As a result of this program, both human and wolf safety are enhanced (see Smith et al. 2000, Smith et. al. 2001, and Smith et. al. 2002 for details on the Druid Road Project). Enthusiastic wolf watchers often drive and park hazardously, and in their zeal to see a wolf, they have interfered with natural wolf behavior (e.g., prevented them from crossing the road). Active management has allowed the wolves more natural behavior and increased the orderliness and safety for wolf viewers. This tremendous attention and exposure to humans has caused some wolves to lose their natural fear of humans. Most of the close human approaches by wolves involve animals from the Druid Peak pack. Through staff already on the scene, as well as interpreters directing visitors to wolf viewing opportunities, wolf-viewing etiquette should be emphasized and stressed. Educating people about how their actions affect wolves and other wildlife is essential to successful modification of human behavior to avoid wildlife habituation. The points below will be stressed.

Maintain a safe viewing distance from wolves at all times.

Wolf viewing situations will sometimes involve humans and wolves in close proximity. Visitors should not encourage or allow wolves to get close to them. Anticipating wolf travel and retreating or getting into a vehicle are ways to prevent encounters and avoid

blocking wolf travel routes. Encounters may also occur during backcountry outings, even in well-established human use areas. As with road or near-road wolf encounters, visitors in the backcountry should not approach wolves, or allow wolves to get close to them. Allowing wolves to move through the area or hiking around or away from them will help reduce encounters. Visitors should not allow wolves to approach them within 50 meters. Should a wolf move within this distance, humans should respond as described below. Closure to visitor access may be necessary if a certain situation becomes unmanageable.

2) If a wolf does approach.

If avoiding a wolf is unsuccessful, or a safe retreat is unavailable, visitors should not run from the wolf. Visitors should group together to give the appearance of a bigger threat, and should raise their hands, clap their hands, throw rocks, flare any loose clothing such as a jacket, yell, and stand their ground, as running may elicit a response by the wolf to chase. If the wolf approaches, the visitors should continue to stand their ground and strike at the wolf with a stick or pole should one be available. Small children can be susceptible, as they are less threatening; do not leave them alone. Many of the same precautions for a close bear or mountain lion encounter apply for a wolf as well. This message will be proactively disseminated to the public when a habituated wolf situation has been reported or is ongoing.

3) Do not feed wolves.

Education must reinforce to the public that feeding wildlife can lead to the death of an animal and human injury. As with bears and some other wildlife, wolves that learn how to get human foods even once may attempt to do so again. Visitors will be reminded that both

actively feeding wolves, as well as indirectly providing food through careless food handling in designated picnic areas, campsites, pull-outs, or backcountry sites, is strictly prohibited and punishable by law.

4) Dogs may attract wolves.

In YNP, dogs are not allowed in the back-country, and are restricted to developed areas and roadsides, provided they are on a leash. The public will be informed that dogs may attract wolves, unprotected dogs may be attacked, and interfering in a dog—wolf interaction may result in injury. Walking a dog may be an attractant to a wolf; small children should not walk dogs alone. If a wolf approaches, follow the same steps under #2 above, although expect greater difficulty in deterring the wolves.

B) Wolf Behavioral Modification

Wolves show a high degree of behavioral flexibility, and adapt very readily to novel situations, whether it is human or non-human-influenced conditions in their environments. Central to wolf habituation management is an understanding of wolf behavior, especially what constitutes normal versus abnormal. Overall, wolves are naturally wary and elusive, and avoidance of humans by healthy wild wolves is the norm. Wolves living in fragmented habitats, or areas with partial to frequent human presence, generally show a high degree of tolerance towards human activity and infrastructure, but still exhibit avoidance and fear in direct encounters. In such areas, wolves traveling near human developments, using roads as travel corridors, and showing a certain level of curiosity towards human activity, should all be considered "normal" wolf behavior, because these behaviors reflect wolves' natural ability to adapt to their surroundings. In contrast, wolves that do not show some degree of fear towards humans when encountered, and associate humans with food, exemplify "abnormal" behavior.

Limits of "normal" or acceptable behavior will be set considering some YNP wolves may experience moderate to high exposure to human activity and infrastructure, especially in places such as Lamar Valley. As a result, we expect to see YNP wolves show a high degree of tolerance towards humans. The Druid Peak pack's behavior of hunting, raising pups, and behaving like normal wild wolves, while seemingly ignoring large crowds of humans watching from the roads throughout the year, is one such example. This degree of tolerance will not be viewed as a problem itself, but managers will quickly respond to any of the following activities:

- a) continuously approaching people without signs of fear,
- b) frequently entering human developments without fear,
- becoming habituated to humans and human food items,
- d) acquiring human foods at least once, and
- e) attacking or injuring a human.

These behaviors should be considered abnormal and dealt with as soon as they are recognized.

1) Increase monitoring and data gathering on the situation.

Given that wolves are reluctant to attack humans (McNay 2002a) our initial response to a habituated wolf will be to gather more information. Knowledge of the situation circumstances, (e.g., was food involved, what age/sex was the wolf?) will be gathered as soon as a problem situation develops and a course of action taken. The Wolf Project office should be contacted immediately should a habituated wolf situation develop. The Wolf Project systematically tracks habituated wolf reports and behavior (*Appendix II*), so the first response will entail passive management activity such as visitor education through direct contacts and posted signs.

2) Conduct hazing and aversive conditioning.

If further monitoring indicates a problem, or an immediately dangerous situation is recognized, negative conditioning will be done immediately. Several techniques are available to discourage wolves from close human encounters. Cracker shells are commonly used already on bears and have been used in YNP on wolves successfully. Only trained personnel would be allowed to use cracker shells (e.g., rangers, Bear Management, Wolf Project). We will also use beanbag rounds or rubber bullets. These munitions are fired from a shotgun and not fatal if used properly. Again, only trained personnel will be authorized to use them. Additional staff will be necessary if this technique is used, as this activity may occur in view of the public and visitor control and/or education will be necessary. We will make the public aware of the consequences of improper wildlife viewing behavior. Specific use of these munitions is discussed in the YNP bear management plan (Gunther 1996) and appropriate staff will be trained under such protocol.

3) Wolves in developed areas.

Similar to bears, wolves will not be allowed to frequent campgrounds or human developments. If wolves are reported to use developed areas, then negative conditioning will be used to deter them. If necessary, staff will continuously monitor these situations. We will close campgrounds if wolves visit frequently and do not respond to hazing. Campground closure should also be considered as a first response, as this has been successful in Denali National Park.

C) Wolf Removal

If a wolf does not respond to hazing or aversive conditioning, or should a wolf exhibit particularly aggressive and non-modifiable behavior, or attack a person, then it will be removed from the population. Translocation is not recommended because there are few places to take the wolf where it will not come back. Placement in a captive facility is possible but placement under current conditions is difficult (e.g., most places have enough wolves). Therefore, it is likely that removal will entail killing the individual wolf. We will take this action when it appears a wolf may injure a person. Park managers will immediately implement this option without delay. When it becomes necessary to remove a wolf, a rapid response will be essential, and any administrative steps or procedures will be discussed ahead of time. Removal of individual problem wolves will not significantly affect the YNP wolf population. Since removal will entail a specific individual, we will likely be able to find, dart, and sedate the offending wolf, remove it from the field, and lethally inject it out of view of the public.

D) Wolf Management Action and Decision Process

Wolf Project Leader and Biologist (or designee), along with Chief, Branch of Natural Resources (or designee) shall be responsible for all decisions to initiate hazing, aversive conditioning, trapping, immobilization, or management removal of habituated wolves. Following this decision, notification will be made to the Director, Yellowstone Center for Resources, Chief Ranger (or designee), and at least one person (or designee) from the following three positions: Assistant Chief Ranger or District or Sub-district Ranger from the district in which the wolf is a management concern. A permanent record of each habituated wolf management issue will be maintained by the Wolf Project.

APPENDIX I

July 10, 2003

MEMORANDUM

To: Doug Smith, Wolf Project Leader, Yellowstone National Park

From: Ed Bangs, Wolf Recovery Coordinator, U.S. Fish and Wildlife Service

Subject: Harassment and lethal control of habituated wolves

The Service recommends that the National Park Service actively manage gray wolves that appear to be habituated to people in Yellowstone National Park. Wild wolves are rarely a threat to human safety but there have been several instances where people have been attacked by wolves in North America. Almost all of these cases appear to involve wolves that have, to some extent, been habituated to people, usually through food conditioning. The Service, as allowed by the nonessential experimental population regulation, provided training and a permit under 17.32(3)(x) to Yellowstone National Park to participate in a research and management project to injuriously harass wolves that appear to be losing their natural fear and avoidance of humans. In addition the Service would authorize Yellowstone National Park under the experimental population rules to remove any wolf that was habituated to the extent it represented a potential threat to human safety. The Service can issue such authorization under [17.84 (3)(v)] "The Service, or agencies authorized by the Service, may promptly remove (place in captivity or kill) any wolf the Service or agency designated by the Service determines to present a threat to human life or safety."

As allowed by the experimental population regulations, I encourage Yellowstone National Park to continue to actively manage wolves in the Park to reduce the chances of habituation to humans and the potential threat to human safety that habituation may cause. If a wolf behaves in an habituated manner towards humans, the Service recommends that less-than-lethal munitions be utilized initially but that if the habituated behavior continues that the individual wolf be lethally removed, as soon as possible. Any wolf that demonstrates aggressive or threatening behavior toward humans should be immediately removed from the wild.

Thank you for your cooperation in wolf management and recovery. Please contact me if you require any clarification of these comments.

APPENDIX II

ase Incident # ncident Offense Code Date of Encounter: _ Reporting Person (reco	HABITUA AVERSIVE C	ONDITIO DATA	OLF ENG NING - A FORM	ACTIC	ΓER &	Data in	ntered (initial tabase:
SITE DATA: Locat	ion:					(be specific)
Location Type (circle all	that apply): road	de	veloped are	ea	backcountry		
UTM:		ит	M Type (ci	ircle one):	NAD 83 NAD 2	7	
Wolf #1 Data (circle one fi	f Pack: or each category): Wolf # Age: female unknown	# (if known): pup <i>(0-</i> :	yearli 12 months)	(if more than to record Wo ingadult		lved, use co c and Collar NN	
9	or each category): Wolf # Age: female unknown	pup <i>(0-</i> :	yearli 12 months)	ng adult (1-2 yrs) no			
Shortest distance wolf/ Did wolf/wolves appr Did wolves cross road Did wolves cross road Was incident near a ca Was incident near a wo	oach people? (circle on I close to people but then approach peopl rcass or wolf kill? (cir	ne): t without ap e? (circle one) rcle one):	yes proachin	ng? (circle d	no	unknov yes no	vn unknown
HUMAN DATA:# of Peo Did wolves approach p What was the behavior	eople or vehicle? (cir	cle one): pe	ople vehic	le both	unknown		
Was there any action to Was the wolf fed? (circle Were photographers in Was a wildlife/wolf class If so, indicate name o	e one): yes volved? (circle one): ss involved? (circle one	no yes	unkno no		unknown unknov	yes wn	no
	- I	Additional	Comme	ents:			

(continued on back) Created on 03/06/02

AVERSIVE CONDITIONING D	ATA:					
Date of Aversive Conditioning Reporting Person (record full no						
SITE DATA: Location:					(be specific)	
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UTM:// Action Taken: cracker shells		'	UTM Type <i>(circ</i> bean bags	cle one):	NAD 83 NAD 27	
other (specify):				d:	(meters)	
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WOLF RESPONSE DATA:	ycs	'	110	dilition	vii	
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WOLF DATA: Wolf Pack: # of Wolves Involved: (if more than 2 wolves were conditioned, use comment section to record Wolf #, Color, Age, Sex, Collar and Repeat Offender data)						
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Wolf #1 Data (circle one for each	category): Wolf #	(if known):		_		
Wolf #1 Data (circle one for each Color: black gray	category): Wolf # Age:	pup	yearlin	gadult		
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Wolf Conservation & Management

Summer 2014 Field Season Update



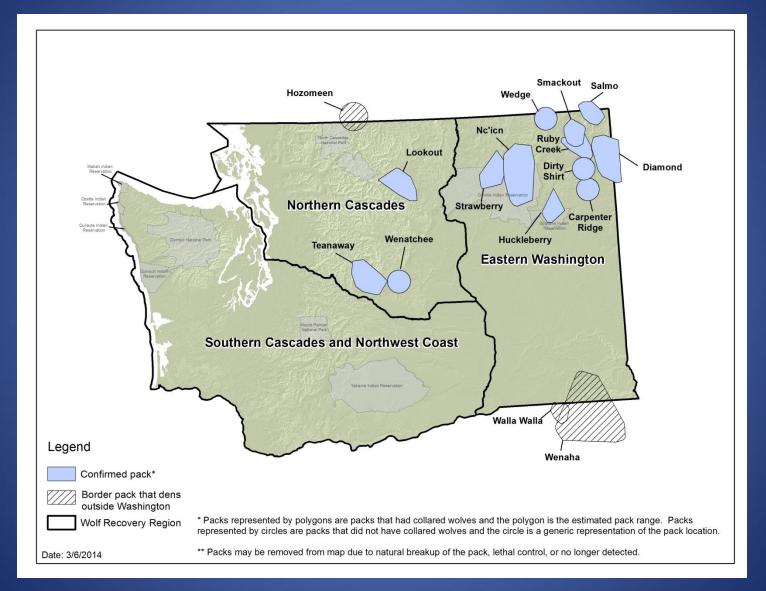
Nate Pamplin | Assistant Director, Wildlife Program

Outline

- 1. Wolf population status
- 2. Legal status
- 3. Protocols for managing wolf-livestock conflict
- 4. 2014 summary of wolf-livestock conflict
 - Statewide
 - Huckleberry Pack
 - Ruby female
 - Profanity Peak Pack
- 5. Public Response
- 6. Improvements

Wolf Status

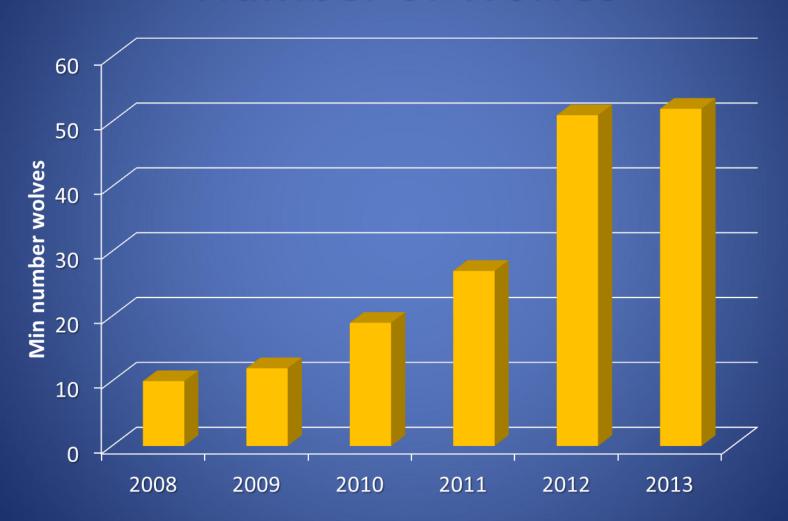
Washington Wolf Packs – Dec 2013



Pack Status Summary

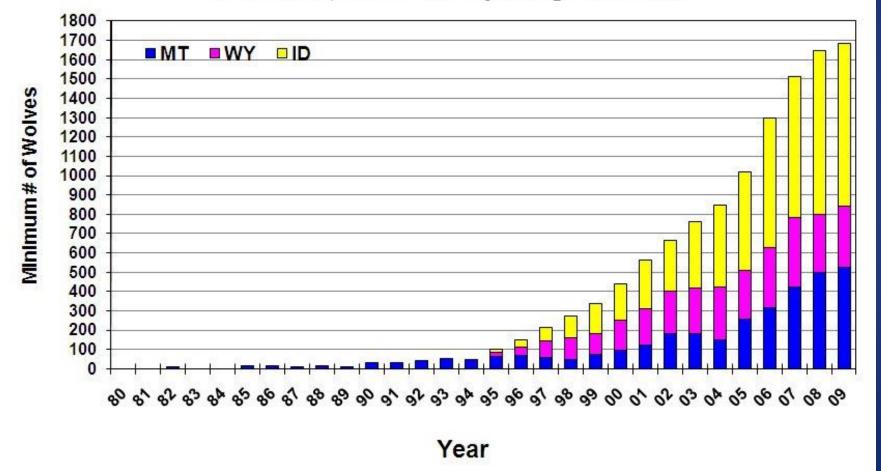
Recovery Region	Pack	Pack Status	Successful Breeding Pairs	Min Count	Captures	Collared 12/31/13
Eastern Washington	Carpenter Ridge	Confirmed	No	2	0	0
	Dirty Shirt	Confirmed	No	2	0	0
	Diamond	Confirmed	Yes	9	2	1
	Huckleberry	Confirmed	Yes	6	2	1
	Nc'icn	Confirmed	No	5	0	1
	Ruby Creek	Confirmed	No	2	1	1
	Salmo	Confirmed	Yes	4	0	1
	Smackout	Confirmed	No	2	3	1
	Strawberry	Confirmed	No	3	1	2
	Wedge	Confirmed	No	2	0	0
	Misc/Loners			1		1
Northern Cascades	Lookout	Confirmed	Yes	5	0	0
	Wenatchee	Confirmed	No	2	0	0
	Teanaway	Confirmed	Yes	6	3	2
	Misc/Loners			1		0
S Cascades & NW Coast	None	None	None	0	0	0
	Statewide	13	5	52	12	11

Trend in Minimum Number of Wolves

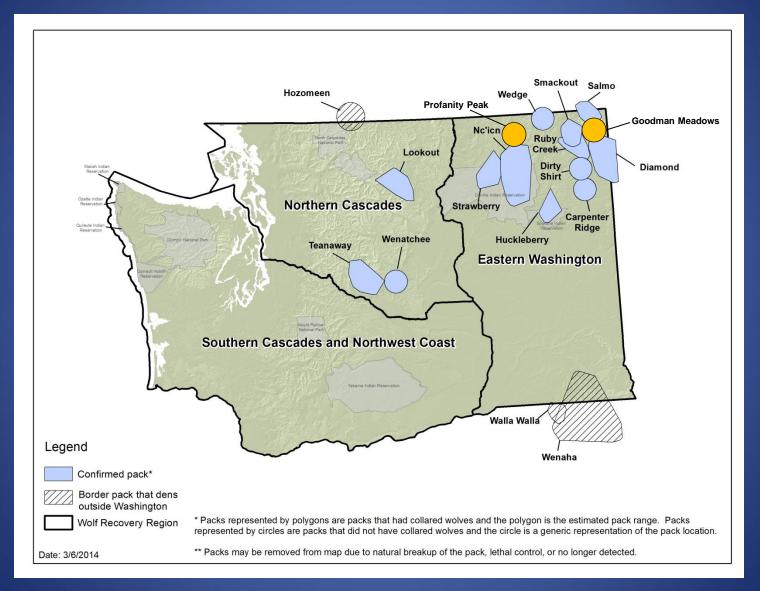


Wolf Population Growth In NRM DPS

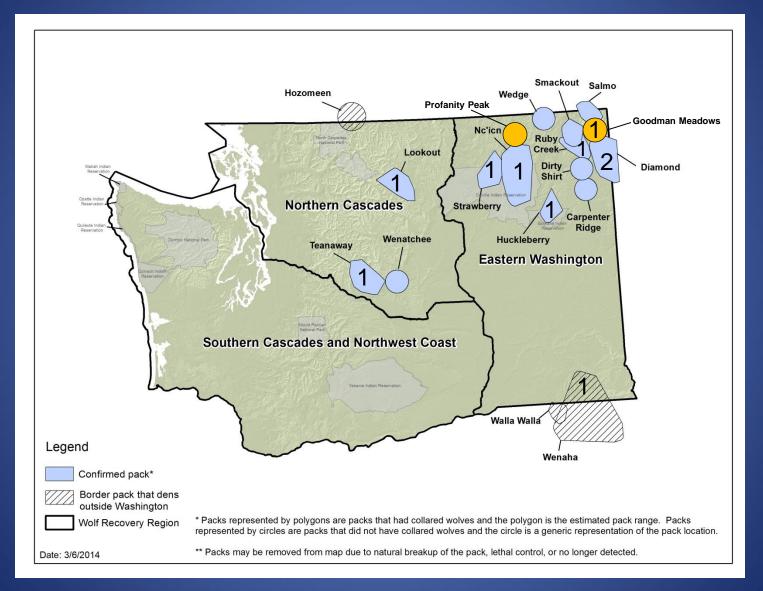
Figure 6. Northern Rocky Mountain Wolf Population Trends in Montana, Idaho and Wyoming: 1980-2009



Washington Wolf Packs – Dec 2013



Eight Packs with Active Radio-Collars



Pack Status Summary

Recovery Region	Pack	Summer Activity	Captures	Active collars
Eastern Washington	Carpenter Ridge	Trapped	0	0
	Dirty Shirt	Trapped	0	0
	Diamond	Monitored	-	2
	Goodman Meadows	Trapped	1	1
	Huckleberry	Trapped	-	1
	Nc'icn	(CCT)	-	1
	Profanity Peak	Trapped	0	0
	Ruby Creek	Monitored	-	1
	Salmo	Trapped	0	0
	Smackout	Trapped	0	0
	Strawberry	(CCT)	-	1
	Wedge	Monitored	-	0
Northern Cascades	Lookout	Trapped	1	1
	Wenatchee	Monitored	-	0
	Teanaway	Monitored	-	1
S Cascades & NW Coast	None	None	0	0
	Statewide		2	9

Legal Status



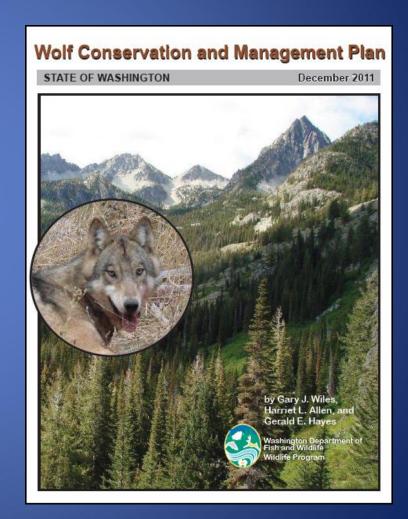


Northern Rocky Mountain Distinct Population Segment (NRM DPS)

Wolf-Livestock Conflict Protocols

Wolf Conservation and Management Plan

- 17 citizen member Wolf Working Group
- Environmental Impact Statement
- 23 public meetings
- 65,000 comments
- Scientific peer review
- Blind peer review
- F&W Commission adopted in December 2011



Wolf Plan Goals

- Restore self-sustaining wolf populations
- Manage Wolf-Livestock Conflicts
- Maintain Healthy Prey Base
- Develop Public Understanding and Promote Coexistence



Contact WDFW

- **1**-877-933-9847
- 911
- Online
- Pamphlets
- Outreach printed materials

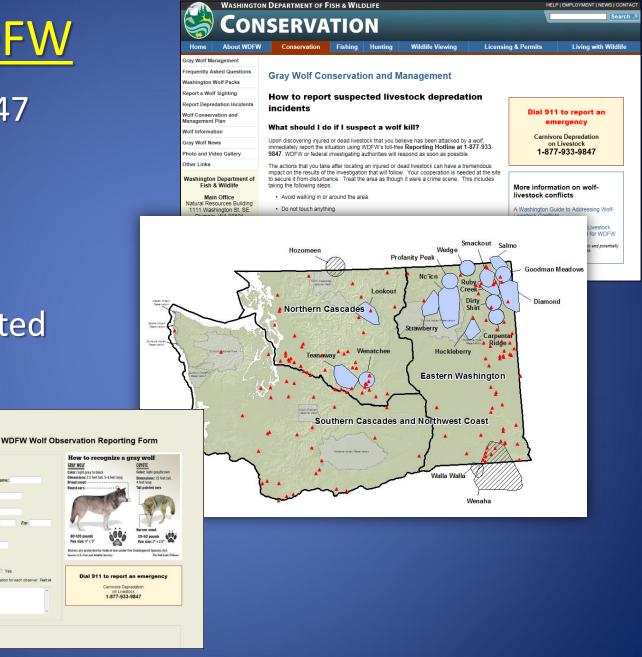
Observer Contact Informatio

Are you the Observer or the Reporter

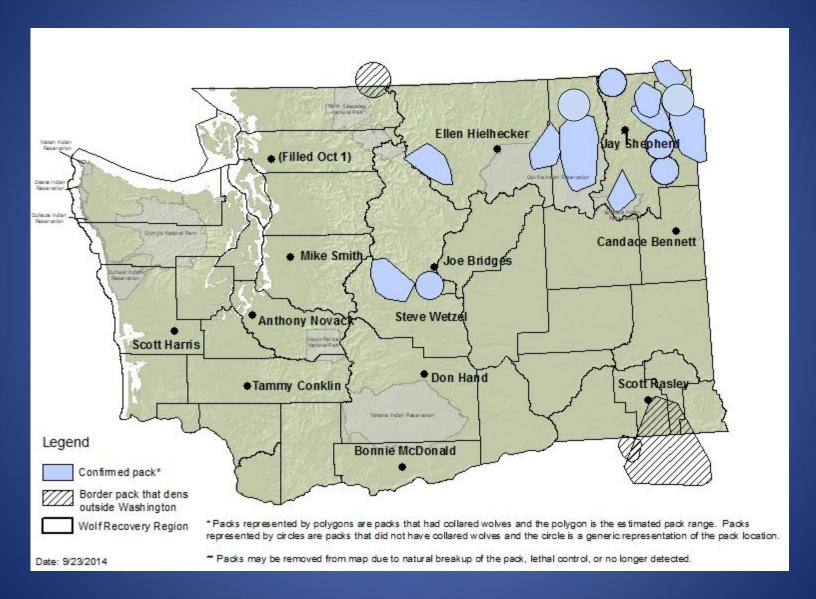
Observation Details

* First Name

GRAY WOLF



Wildlife Conflict Staff Rollout



Wolf Advisory Group

- Mission: Allow a diverse group of stakeholders to advise WDFW in implementation of the Wolf Conservation and Management Plan
- Appointed by Director
- Directive:
 - Advise implementation of wolf plan policy
 - Review board for compensation

- Quad-County Commissioners
- Farm Bureau
- Washington State Cattlemen's Association
- Cattle Producers of Washington
- Conservation Northwest
- Humane Society of United States
- Wolf Haven International
- Sierra Club
- Hunter's Heritage

Checklist of non-lethal tools

Required

- 1. Remove livestock carcasses
- 2. Remove sick/injured livestock
- Secure boneyards where applicable
- 4. Calf/lamb away from wolves
- 5. Haze wolves if encountered



Washington Department of Fish and Wildlife Staff Guidelines: LIVESTOCK-WOLF MITIGATION MEASURES

This checklist contains examples of proactive measures that are recommended for use by livestock operators to help avoid or reduce conflicts between livestock and wolves when practical and applicable. Identified within the checklist are measures that can be implemented to meet the requirements to enact non-lethal measures provided by state law (chapter 77) and WDFW regulations (WAC 232-36). The measures identified as essential are the minimum baseline measures that should be implemented if feasible prior to consideration for compensation or lethal management options. Identification of such measures through this checklist does not guarantee either compensation claims or that requests for lethal control measures will be granted. Effective implementation at the time of the conflict must be verified by WDFW.

SA	NITATION	Compensation or Control Actions		
	Remove or manage livestock carcasses from lambing or calving areas and from cooperator's lands when they are discovered (includes burying, burning, or composting consistent with state law and county or city ordinances).	Essential action		
	Install predator-proof fencing around a bone yard.	Essential action where applicable		
	In areas where available, contact WDFW when livestock carcasses are discovered so that they can be removed or protected from wolves.	Essential action where applicable		
	Rationale:			
SICK AND INJURED LIVESTOCK		Compensation or Control Actions		
	Remove or treat non-ambulatory (sick or injured) livestock from unsafe pastures in areas where wolves are present (when feasible).	Essential action		
	Rationale:			

Depredation Prevention Cooperative Agreement

- 1. Implement preventative measures
 - Sanitation
 - □ Hazing
 - □ Fencing
 - ☐ Repellents
 - Operational
- 2. <u>Proactive Measures Cost Share</u> options
 - ☐ Fencing (50% max \$10,000)
 - ☐ Sanitation (up to 100% max \$5,000)
 - Guard animals (up to 50% max \$5,000)
 - ☐ Range rider (up to 50% max \$10,000)
 - ☐ Other





Projects to Minimize Conflict

One new carcass disposal composting site with 4 bins





Sherman Creek Wildlife Area

Projects to Minimize Conflict

WSU Wolf-livestock research

- Modeling livestock depredations by wolves in the northern Rocky
 Mountains
- Wolf kill rates during the grazing season in Washington State
- 3. Livestock mortality rates in wolf occupied areas of Washington
- 4. Assessing preventative tools for reducing wolf/livestock conflicts in Washington



<u>UW Wolf-livestock research</u>

Developing a wolf economy for Washington

Projects to Minimize Conflict

Western Wildlife Outreach Project

- Assist Washington livestock producers with including wolf-livestock conflict avoidance practices in their livestock operations
- Inform Washington residents of the current status of Washington's wolves and their behavior, biology and ecological roles, as well as safety messages for living and recreating in wolf country
- Provide Washington hunters information on identifying wolves versus coyotes or domestic dogs, and provide hunters with science-based information on the interaction between wolves and ungulate populations across the West

Targeted Outreach

Meetings (n>50)

- Public, Conservation Districts, Nongovernment interest groups, Wolf Advisory Group, Fish and Wildlife Commission
- Trainings: depredation and range rider

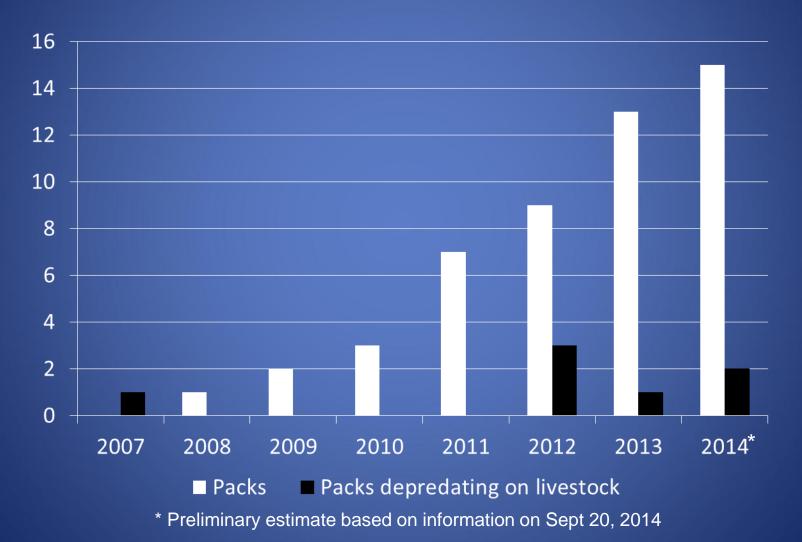
WDFW News releases and other printed materials

Brochures, hunting regulations pamphlet, magnet

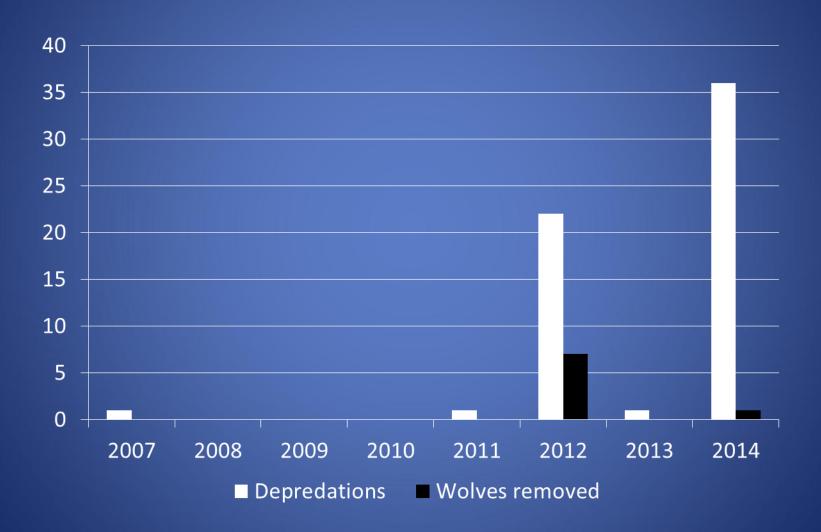


Wolf-Livestock Conflict Summary

Packs Depredating on Livestock



Wolf Depredations in Washington



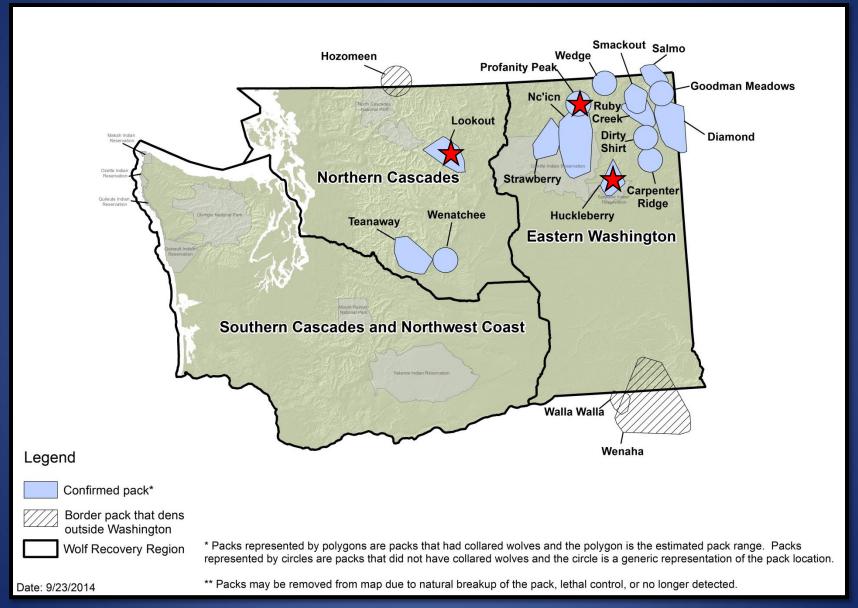
2014 Wolf-Livestock Depredations

Confirmed depredations

- 33 depredations on sheep
- 2 depredations on cattle
- 1 dog



2014 Packs with Livestock Depredations

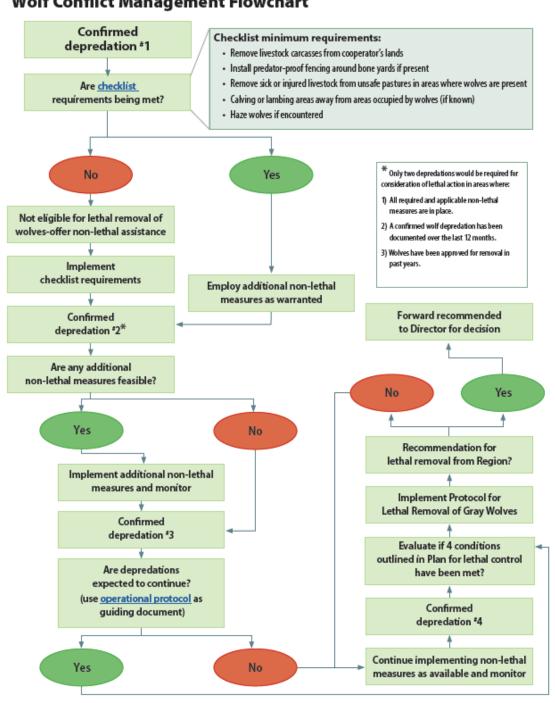


Flowchart for consideration of lethal control

Foundation

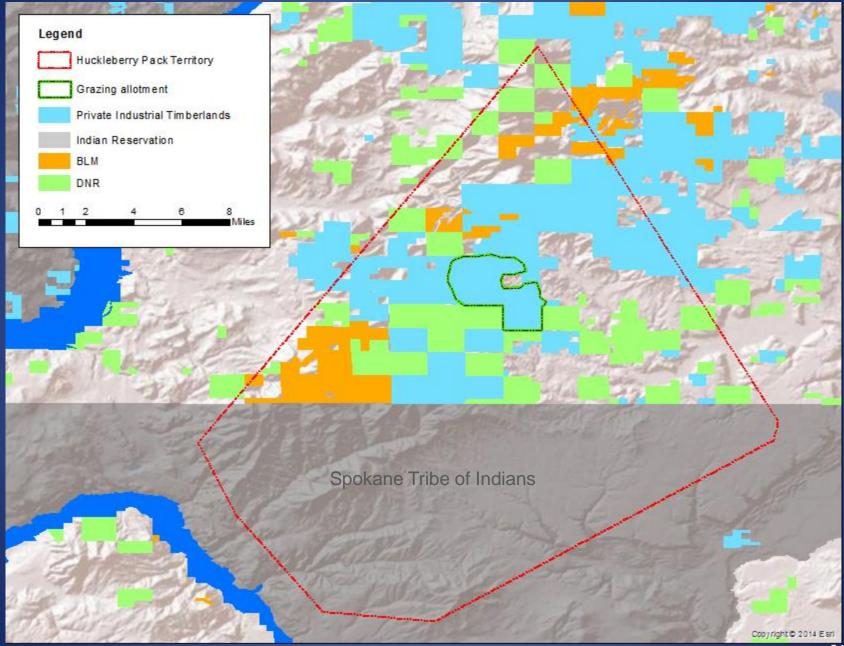
- RCWs & WACs
- Wolf Plan
- WAG
- **Preventative Measures** Checklist
- Lethal Removals Protocol

Wolf Conflict Management Flowchart



Huckleberry Case Study















Checklist Non-lethal Tools

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Sal	nita	TI	าท
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- ✓ Remove livestock carcasses from lambing or calving areas
- Predator-proof fencing around a bone yard
- Contact WDFW when livestock carcasses are discovered so that they can be removed

Sick & injured livestock

✓ Remove sick and injured livestock

Calving & lambing areas

- ✓ Traditional calving or lambing areas are away from areas occupied by wolves
- Use protective fencing or fladry around calving or lambing areas
- ☐ Lambing sheds

Turnout

- Other techniques for managing risks of wolves being attracted to young calves
- Turnout of calves onto forested/upland grazing allotments until calving is finished
- Turnout of calves onto forested/upland grazing pastures or allotments once calves are larger
- ✓ Delay the turnout of livestock onto forested/upland grazing pastures or allotments until June 10th when wild ungulates are born

Checklist Non-lethal Tools

Range Riders and shepherds

✓	Use herders with dogs at night to protect sheep
	Use guarding animals (dogs, llamas, donkeys, etc.) to alert herders and protect livestock
	Manage grazing livestock near the core areas (dens, rendezvous sites) of wolf territories to minimize wolf-livestock interactions
	Use Range Riders to Increase the frequency of human presence
	Increase the frequency of human presence
<u>Haz</u>	zing
	Install light and noise scare devices
	Haze wolves with non-lethal munitions
	Coordinate with WDFW to expand hazing once a depredation event occurs
<u>Fer</u>	ncing
	Use predator-resistant fencing as a permanent barrier
	Use predator-resistant fencing as a temporary barrier for sheep and goats
	Use fladry/turbofladry as a temporary barrier
	Use bio-fencing in coordination with WDFW study

Date	Preventative measures	Depredation Events	Lethal	Comments
June	1 herder4 guard dogs	4 dead sheep; cause of death unknown	None	Prior to notifying WDFW
	Remove sick/injured/dead sheep			

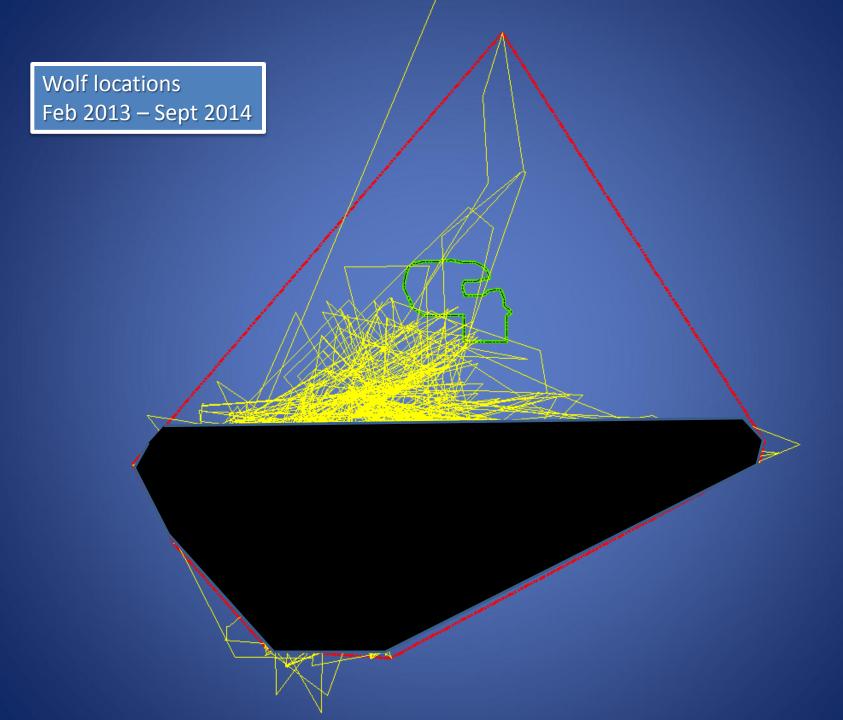
Date	Preventative measures	Depredation Events	Lethal	Comments
June	• 1 herder	4 dead sheep; cause of death	None	Prior to notifying
	 4 guard dogs 	unknown		WDFW
Aug 10	• Remove	5 dead sheep, reported as cougar	None	WDFW Deploys
	sick/injured/dead	depredation		hound hunter to
	sheep			remove cougar

Date		Preventative measures	Depredation Events	Lethal	Comments
June	•	1 herder	4 dead sheep; cause of death	None	Prior to notifying
	•	4 guard dogs	unknown		WDFW
Aug 10	•	Remove	5 dead sheep, reported as cougar	None	WDFW Deploys
		sick/injured/dead	depredation		hound hunter to
		sheep			remove cougar
Aug 11			CONFIRMED DEPREDATION #1;	None	
			12 dead sheep		

Date	Preventative measures	Depredation Events	Lethal	Comments
June	• 1 herder	4 dead sheep; cause of death	None	Prior to notifying
	 4 guard dogs 	unknown		WDFW
Aug 10	 Remove 	5 dead sheep, reported as cougar	None	WDFW Deploys
	sick/injured/dead	depredation		hound hunter to
	sheep			remove cougar
Aug 11		CONFIRMED DEPREDATION #1;	None	
		12 dead sheep		
Aug 12		CONFIRMED DEPREDATION #2; 2	None	
		dead sheep		







Date	Preventative measures	Depredation Events	Lethal	Comments
June	1 herder4 guard dogs	4 dead sheep; cause of death unknown	None	Prior to notifying WDFW
Aug 10	 Remove sick/injured/dead sheep 	5 dead sheep, reported as cougar depredation	None	WDFW Deploys hound hunter to remove cougar
Aug 11		CONFIRMED DEPREDATION #1; 12 dead sheep	None	
Aug 12		CONFIRMED DEPREDATION #2; 2 dead sheep	None	
Aug 14- 21	 3-4 WDFW staff Night patrols Spot lights 1-2 range riders Sharing location data 	CONFIRMED DEPREDATION #3 1 dead sheep CONFIRMED DEPREDATION #4 1 dead sheep	Aug 20 - 2 wolves in vicinity of sheep	Considered night penning – terrain too rugged

Additional non-lethal Tools

Sanitation

- ✓ Remove livestock carcasses from lambing or calving areas
- Predator-proof fencing around a bone yard
- ✓ Contact WDFW when livestock carcasses are discovered so that they can be removed

Sick & injured livestock

✓ Remove sick and injured livestock

Calving & lambing areas

- ✓ Traditional calving or lambing areas are away from areas occupied by wolves.
- Use protective fencing or fladry around calving or lambing areas
- Lambing sheds

Turnout

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- ☐ Turnout of calves onto forested/upland grazing pastures or allotments once calves are larger
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Additional Non-lethal Tools

Range Riders and shepherds

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- Manage grazing livestock near the core areas (dens, rendezvous sites) of wolf territories to minimize wolf-livestock interactions
- Use Range Riders to Increase the frequency of human presence
- Increase the frequency of human presence

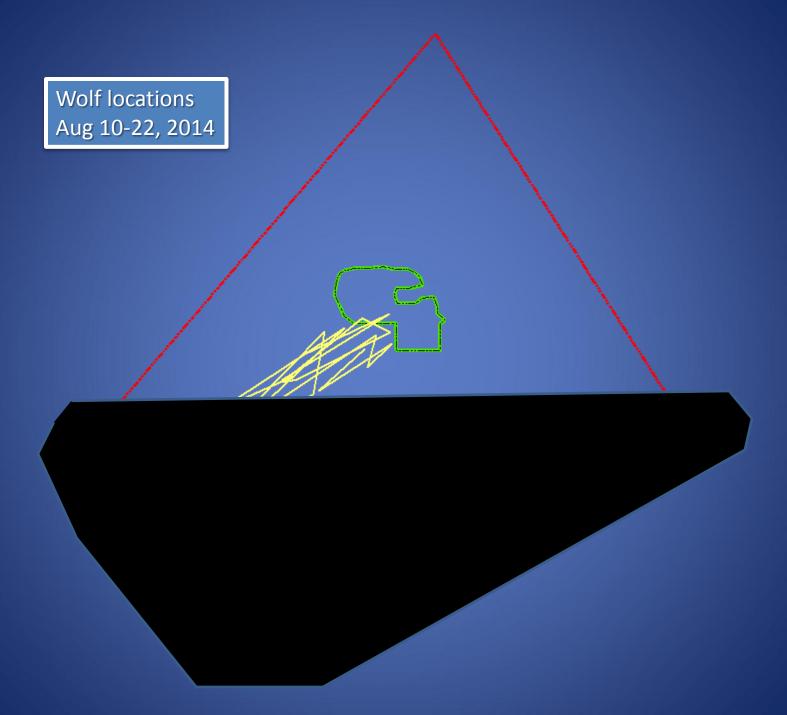
Hazing

- ✓ Install light and noise scare devices
- Haze wolves with non-lethal munitions
- Coordinate with WDFW to expand hazing once a depredation event occurs

Fencing

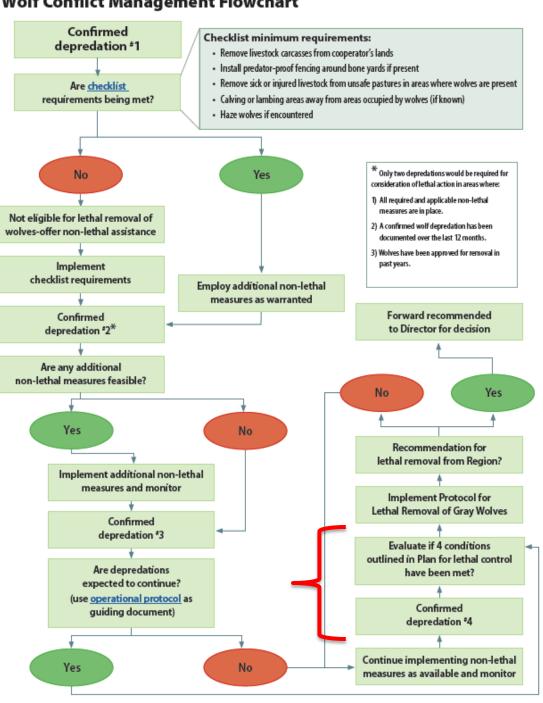
- Use predator-resistant fencing as a permanent barrier
- ☐ Use predator-resistant fencing as a temporary barrier for sheep and goats
- ☐ Use fladry/turbofladry as a temporary barrier
- ☐ Use bio-fencing in coordination with WDFW study





Flowchart for consideration of lethal control

Wolf Conflict Management Flowchart



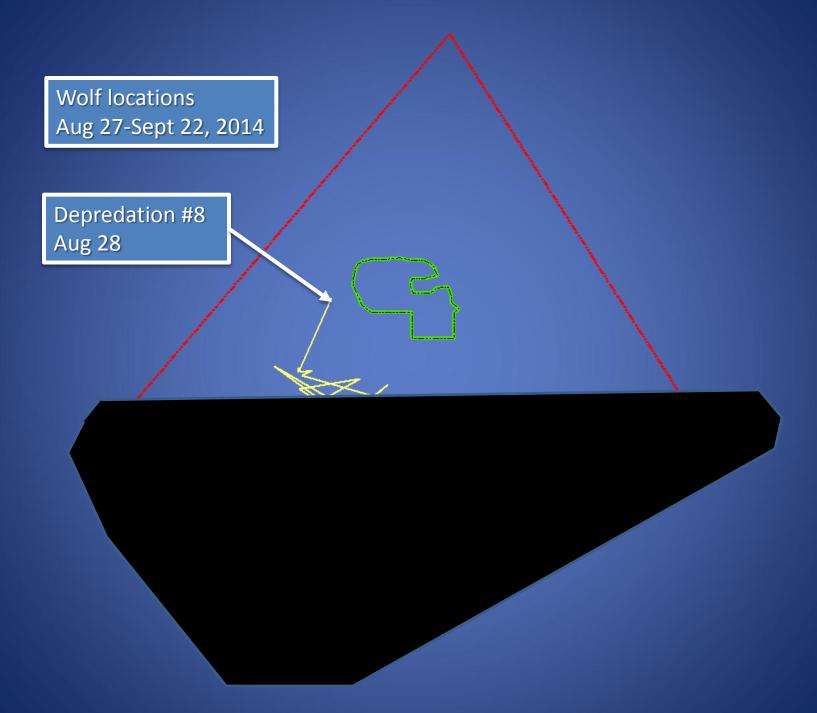
Date	Preventative measures	Depredation Events	Lethal	Comments
June	1 herder4 guard dogs	4 dead sheep; cause of death unknown	None	Prior to notifying WDFW
Aug 10	 Remove sick/injured/dead sheep 	5 dead sheep, reported as cougar depredation	None	WDFW Deploys hound hunter to remove cougar
Aug 11	-	CONFIRMED DEPREDATION #1; 12 dead sheep	None	
Aug 12		CONFIRMED DEPREDATION #2; 2 dead sheep	None	
Aug 14- 21	 3-4 WDFW staff Night patrols Spot lights 1-2 range riders Sharing location 	CONFIRMED DEPREDATION #3 1 dead sheep CONFIRMED DEPREDATION #4 1 dead sheep	Aug 20 - 2 wolves in vicinity of sheep	Considered night penning – terrain too rugged
Aug 22	data	CONFIRMED DEPREDATION #5 1 dead sheep		Director authorizes removal of up to 4 wolves

Date	Preventative measures	Depredation Events	Lethal	Comments
Aug 23	• 1 herder	CONFIRMED DEPREDATION #6	1	WAG update
	4 guard dogsRemove	5 dead and 4 injured sheep		
	sick/injured/dead			
	sheep			
	3-4 WDFW staff			
	Night patrolsSpot lights			
	• 1-2 range riders			
	 Sharing location 			
	data			
				53

Date	Preventative measures	Depredation Events	Lethal	Comments
Aug 23	• 1 herder	CONFIRMED DEPREDATION #6	1	WAG update
Aug 24	4 guard dogsRemove	5 dead and 4 injured sheep	None	
Aug 25	sick/injured/dead sheep		None	WAG update New Release
Aug 26	3-4 WDFW staffNight patrolsSpot lights1-2 range riders	CONFIRMED DEPREDATION #7 1 dead sheep	None	Helicopter effort done
	Sharing location			Trapping initiated
	data			
				54

Date	Preventative measures	Depredation Events	Lethal	Comments
Aug 23	• 1 herder	CONFIRMED DEPREDATION #6	1	WAG update
	 4 guard dogs 	5 dead and 4 injured sheep		
Aug 24	• Remove		None	
Aug 25	sick/injured/dead		None	WAG update
	sheep 3-4 WDFW staff			New Release
Aug 26	3-4 WDFW staffNight patrols	CONFIRMED DEPREDATION #7	None	Helicopter effort
	• Spot lights	1 dead sheep		done
	 1-2 range riders 			
	 Sharing location 			Trapping initiated
Aug 27	data		None	WAG update
Aug 28		CONFIRMED DEPREDATION #8	None	WAG update
		1 dead + 1 injured sheep		
Aug 29-		Aug 29	None	Aug 29-Trapping
31		CONFIRMED DEPREDATION #9		done
		4 injured sheep		
				55

Date	Preventative measures	Depredation Events	Lethal	Comments
Aug 23	1 herder4 guard dogs	CONFIRMED DEPREDATION #6 5 dead and 4 injured sheep	1	WAG update
Aug 24	• Remove		None	
Aug 25	sick/injured/dead sheep		None	WAG update New Release
Aug 26	 3-4 WDFW staff Night patrols Spot lights 1-2 range riders	CONFIRMED DEPREDATION #7 1 dead sheep	None	Helicopter effort done
	 Sharing location 			Trapping initiated
Aug 27	data		None	WAG update
Aug 28		CONFIRMED DEPREDATION #8 1 dead + 1 injured sheep	None	WAG update
Aug 29- 31		Aug 29 CONFIRMED DEPREDATION #9 4 injured sheep	None	Aug 29-Trapping done
Sept 2			None	Sheep moved to fall/interim grazing site WAG update 56



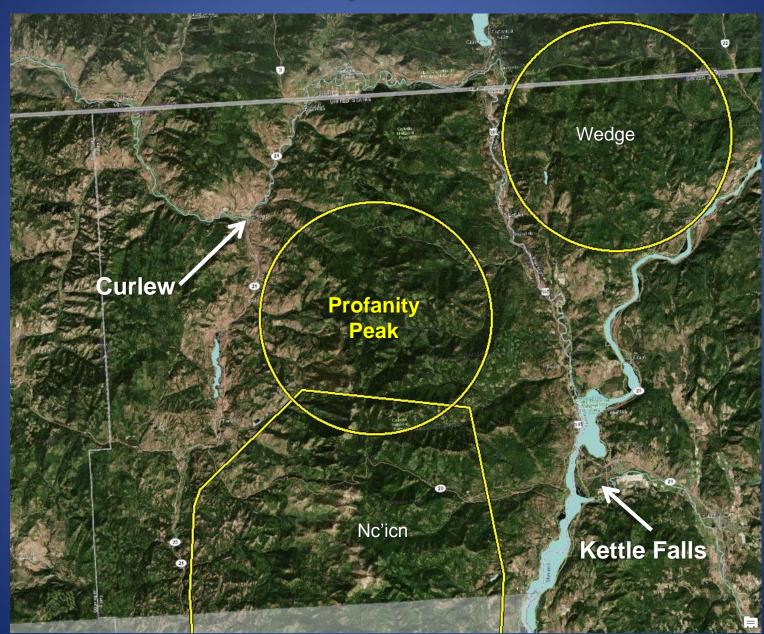
Huckleberry Case Study

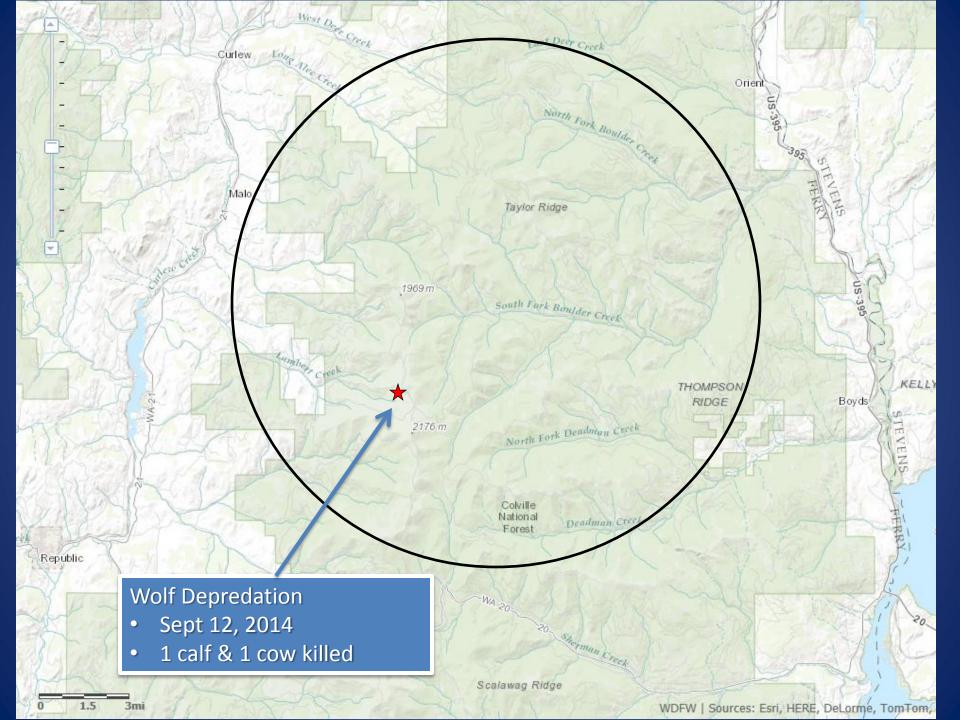
Huckleberry Case Preliminary Cost Estimate				
Action		Cost		
Non-lethal Activity				
	WDFW Staff		\$18,590	
	Range Riders		\$2,500	
	Expenses		\$5,460	
Total Non-lethal		\$26,550		
Lethal Activity				
	WDFW Staff		\$4,000	
	WDFW Expenses		\$2,080	
	Contractor Staff		\$5,205	
	Misc. Equipment		\$325	
	Travel		\$628	
	Pilot		\$1,451	
	Helicopter		\$8,520	
	Expenses		\$65	
	Overhead		\$4,397	
Total Lethal		\$26,671		
Total			\$53,221	

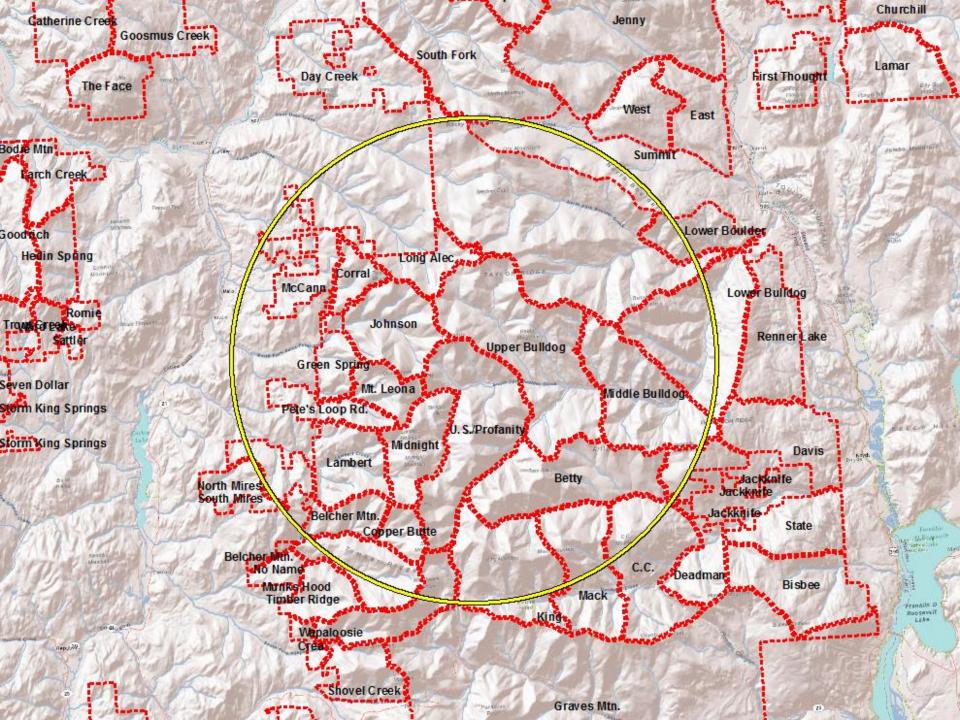
Huckleberry Pack: Next Steps

- Outreach to other producers in area
- Coordination with STOI for data sharing
- Monitor pack movements
- Attempt to collar more pack members
- Prepare preventative measures for next grazing season
- Continue dialogue with producer re: compensation for 2014 losses

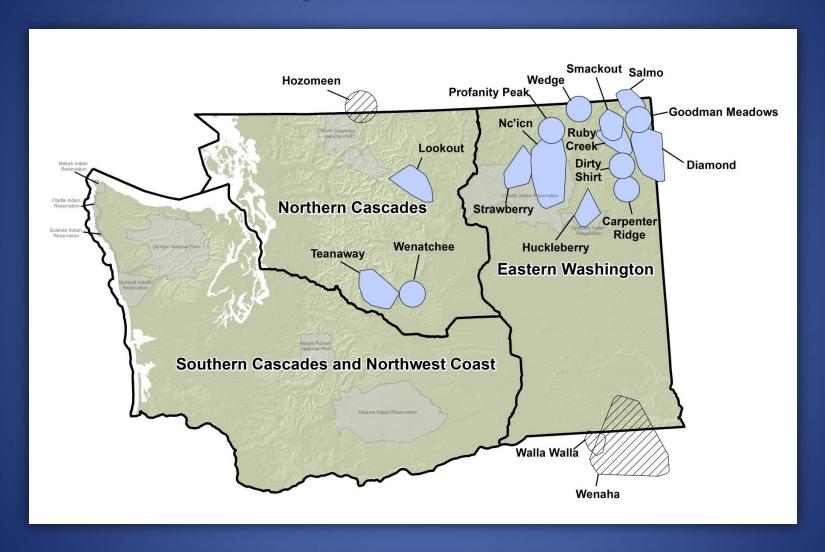
Profanity Peak Pack

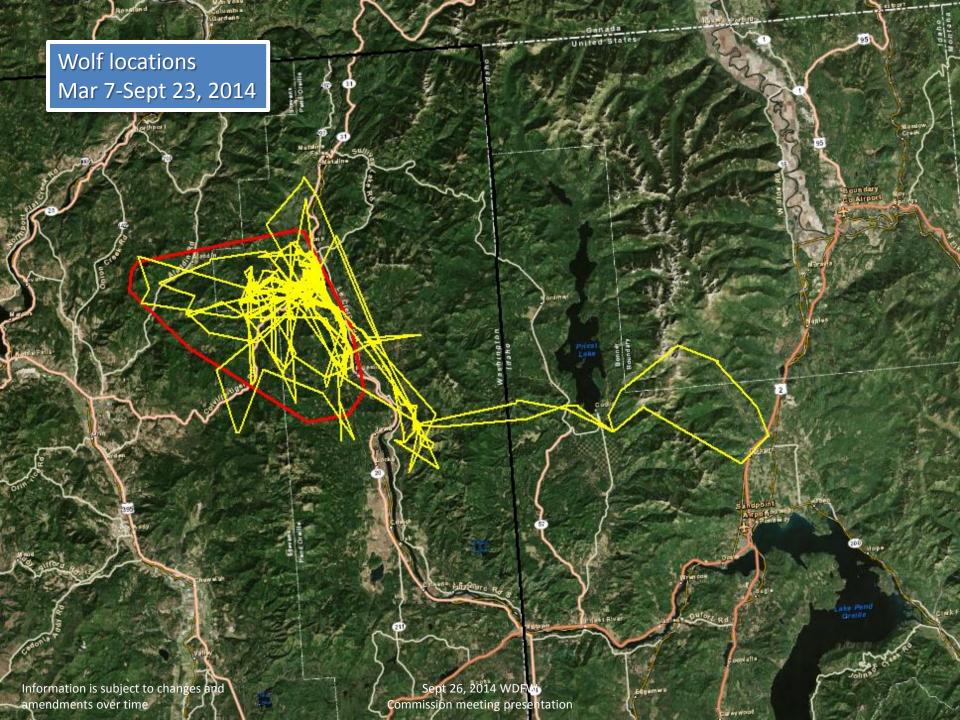


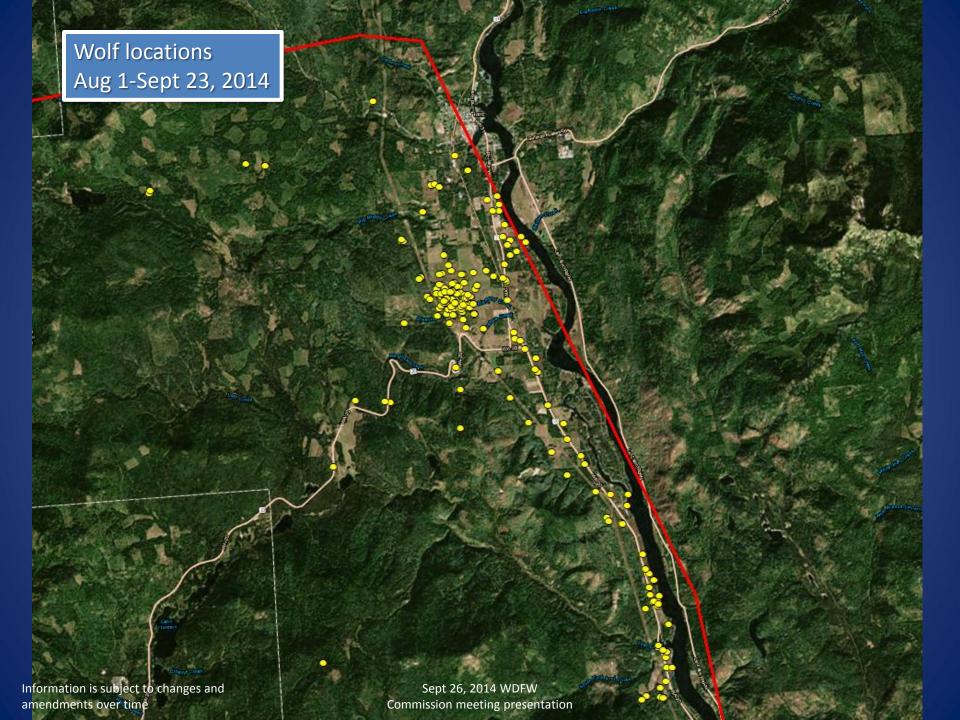




Ruby Creek Female







Ruby Female Behavior

- Acclimated to the area inhabited by people, pets, and livestock
- Frequently visits area where dogs reside
- Observed "playing" with female dog
- Observed around horses, calves, goats, and chickens
- Has not depredated or chased livestock
- Chased by livestock
- Frequently hazed by WDFW staff using rubber bullets, noise makers, etc. but continues to return to site

Cost Estimate: Ruby Creek Female

Ruby Female Preliminary Cost Estimate July 19 - September 23, 2014		
Description	Cost	
WDFW Wildlife Staff (~202 hours)	\$6,312	
WDFW Law Enforcement (~12 hours)	\$636	
· · · · · · · · · · · · · · · · · · ·		
Equipment	\$1,375	
Total	\$8,323*	

^{*}Total does not account for staff time addressing calls to WDFW

Conclusions

- Wolf population increasing
- Wolf Plan anticipated wolf-livestock conflict
- Stay the course with Wolf Plan
- Where can we improve?



Sept 26, 2014 WDFW
Commission meeting presentation

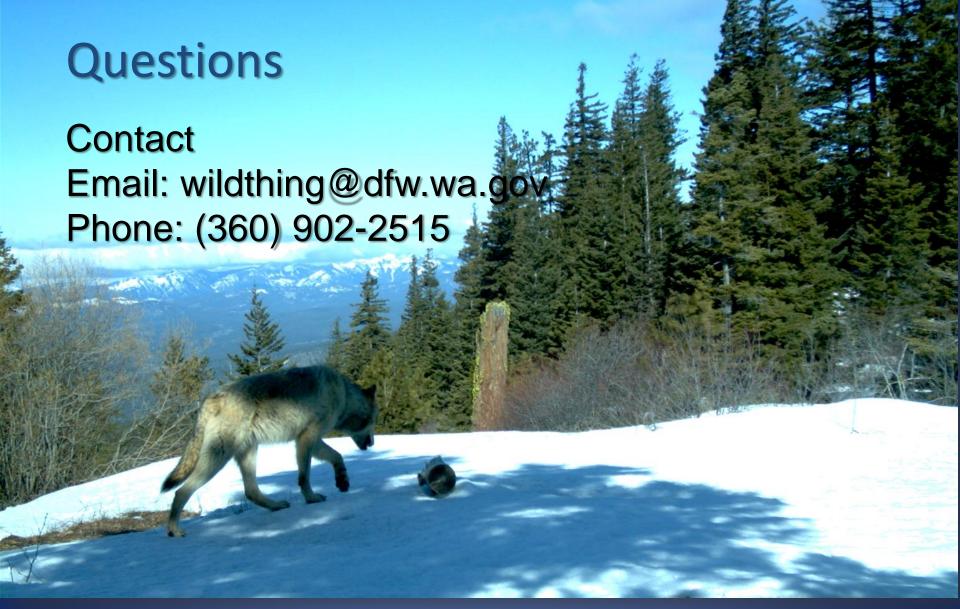
Public Response

Wolf Advocates	Livestock interests
Use more non-lethal tools	Follow through with removal directive
Move livestock	Producer pushed off private property
Lack of transparency	Not sharing wolf location data
Impacts to recovery	Impacts to producer
Petition to Governor's Office	County Resolutions

Challenges

- Restore self-sustaining wolf populations
- Manage Wolf-Livestock Conflicts
- Maintain Healthy Prey Base
- Develop Public Understanding and Promote Coexistence





Teanaway Pack (Photo courtesy of Western Transportation Institute)

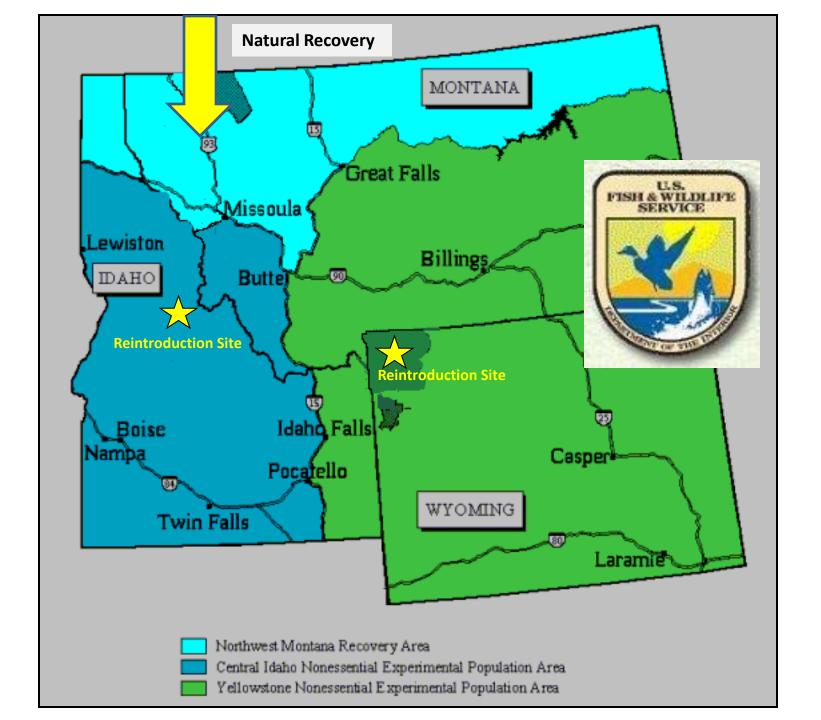
Wolf & Livestock Conflicts:

Montana and the Northern Rockies



- Background
- Livestock Conflicts in Montana
 - Prevention/Non-Lethal Tools
 - Lethal Control

- Background
- Livestock Conflicts in Montana
 - Prevention/Non-Lethal Tools
 - Lethal Control





Federal Wolf Recovery Goal

30 Breeding Pairs of Wolves across the 3 recovery areas for 3 consecutive years

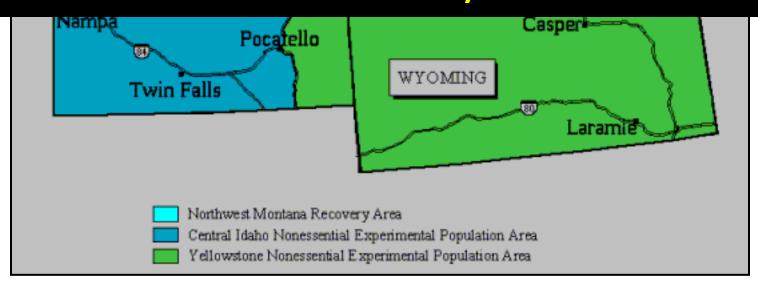
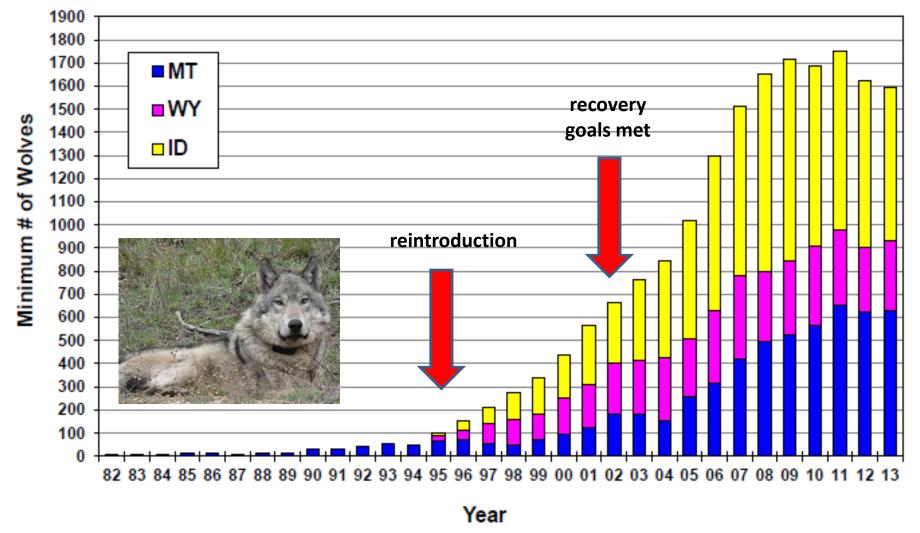
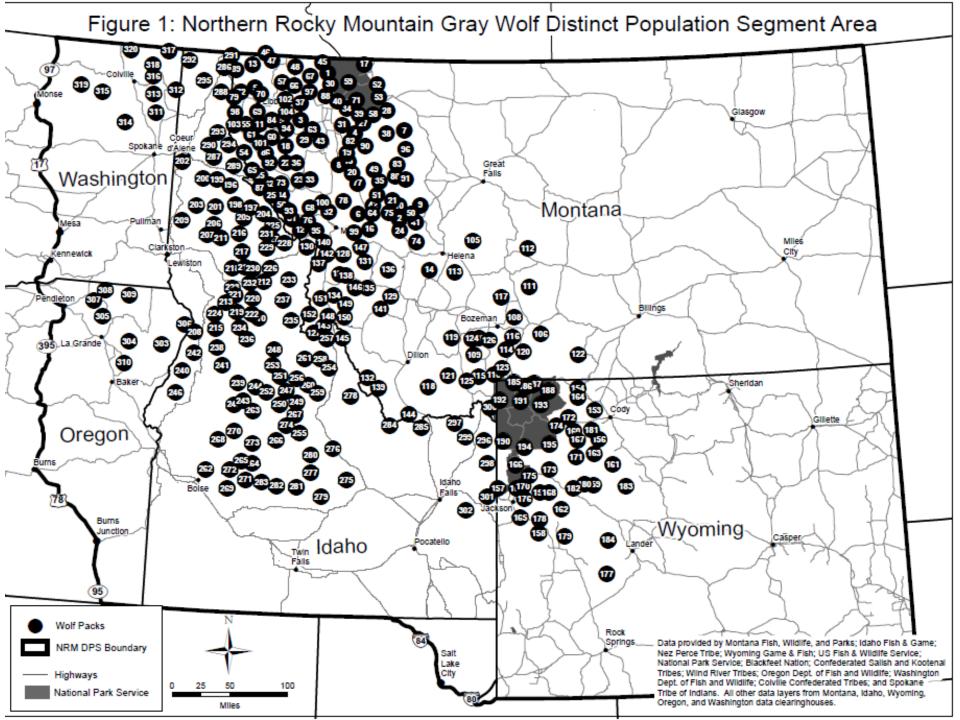
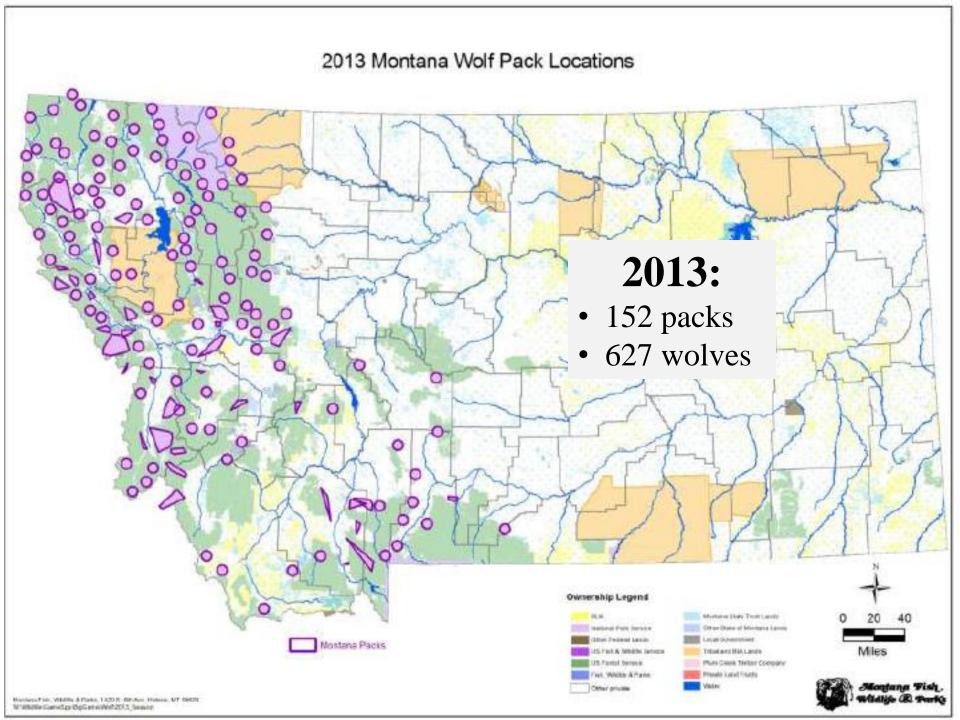


Figure 7a. Northern Rocky Mountain Wolf Population Trends in Montana, Idaho and Wyoming: 1982-2013

(excludes Oregon and Washington)



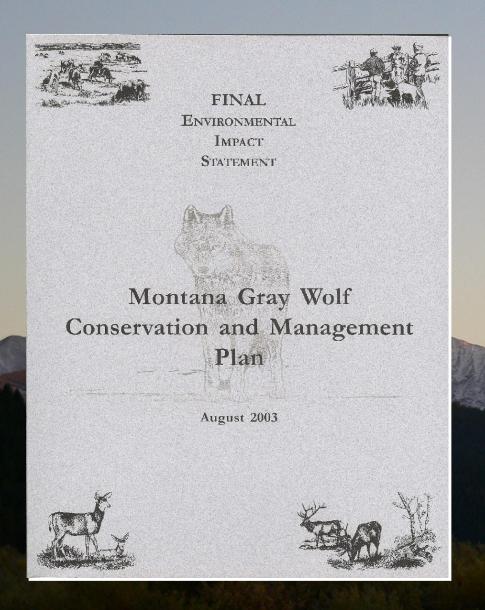




Wolves Delisted by Congressional action: May 5, 2011



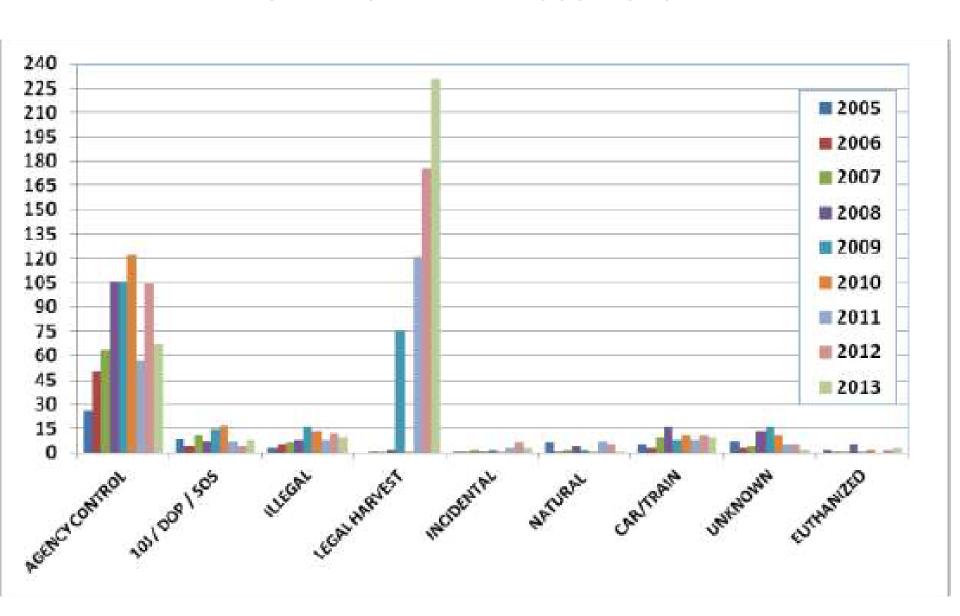
Montana State Management Plan



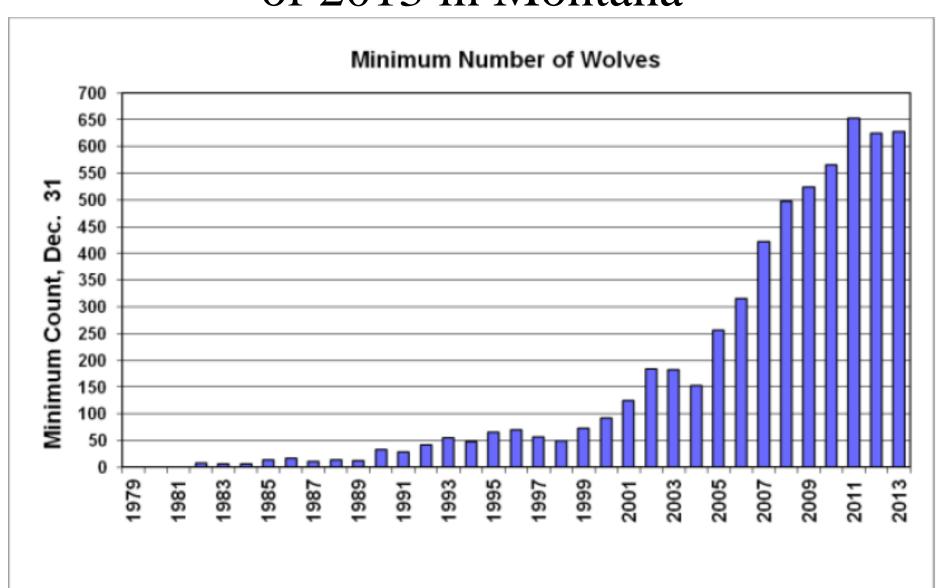
- Public participation
- 15 member wolf management advisory council
- Adaptive management
- Minimum 15 breeding pairs
- Hunting/Trapping as long-term management tool



WOLF MORTALITY 2005-2013



Minimum Number of Wolves at End of 2013 in Montana



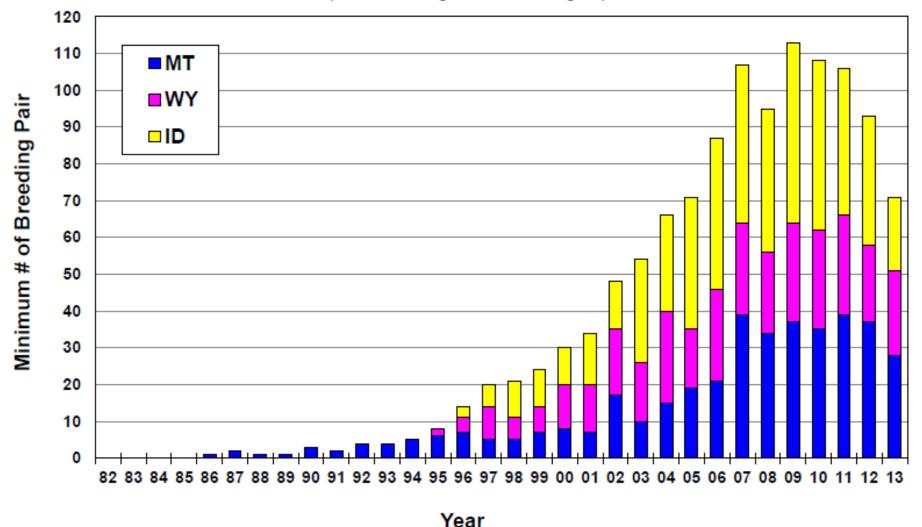
USFWS will initiate status review in Montana and Idaho if wolf population:

- drops below 10 breeding pairs or 100 wolves for 1 year
- drops below 15 breeding pairs or 150 wolves for 3 consecutive years



Figure 7b. Northern Rocky Mountain Breeding Pair Trends in Montana, Idaho and Wyoming: 1982-2013

(excludes Oregon and Washington)

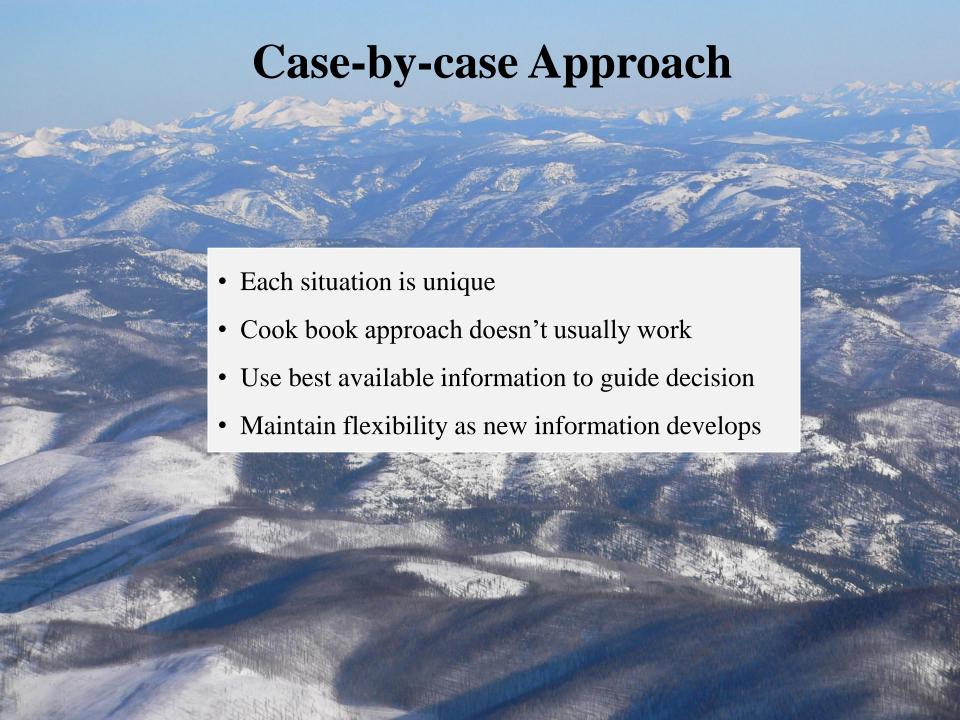


- Background
- Livestock Conflicts in Montana
 - Prevention/Non-Lethal Tools
 - Lethal Control

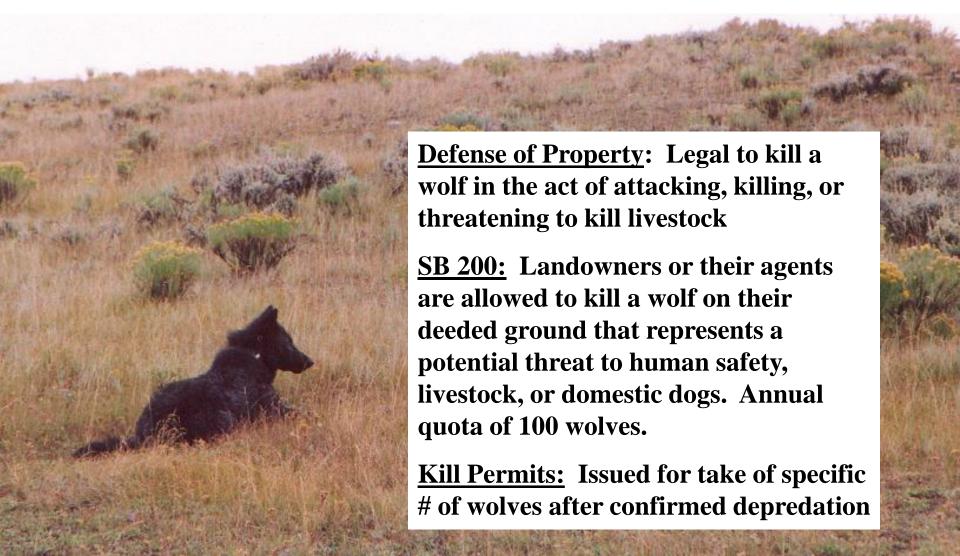


USDA WILDLIFE SERVICES DEPREDATION RESPONSE

- Investigate dead/injured livestock
- > 15 BREEDING PAIRS: Authorized to remove offending wolves by any approved methods after confirmed depredations
- Control period = 45 days
- For probable depredations can radio-collar but need FWP authorization to conduct lethal removal
- < 15 BREEDING PAIRS: Need FWP authorization to conduct lethal control for confirmed depredations



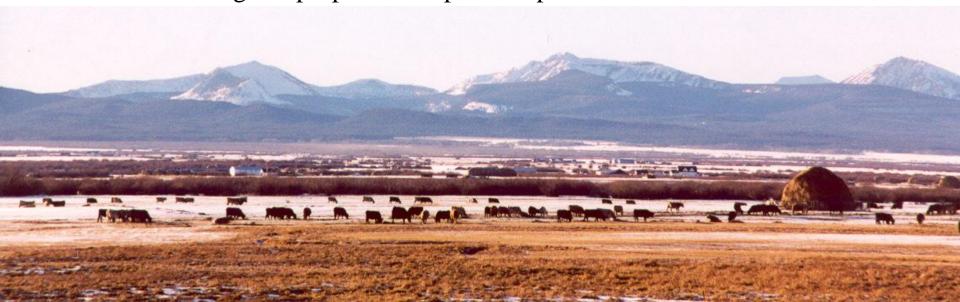
Flexibility for Public Take of Problem Wolves:

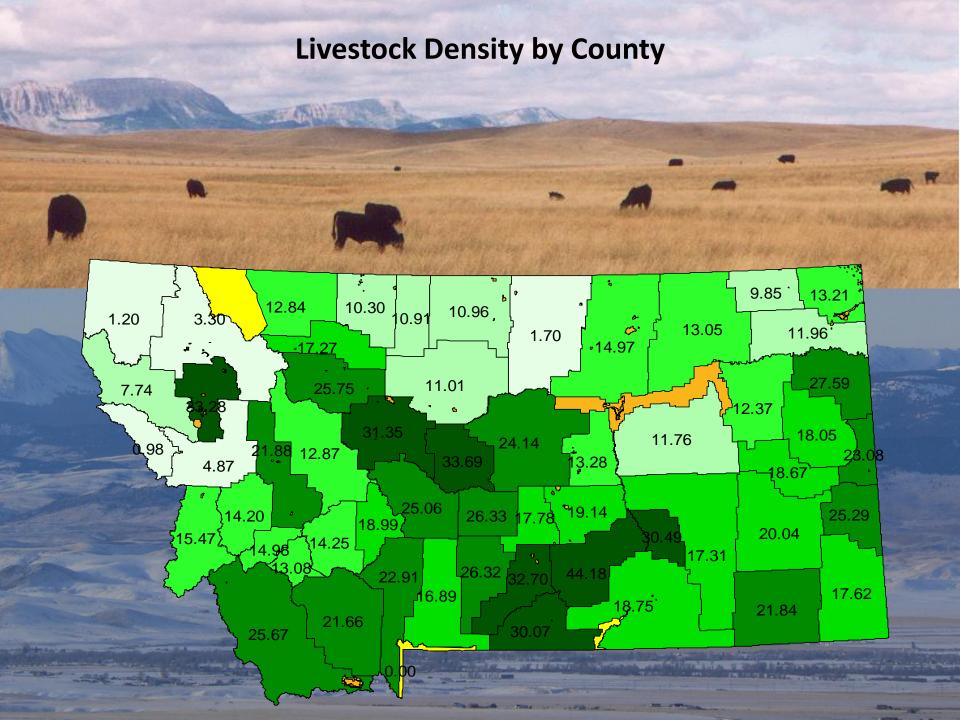


Livestock Depredations in Montana, 2000 - 2013 Cattle Sheep Wolves Killed 2002 2003 2004 2005 2006 2007 2008 2009

Wolf/Livestock Conflicts in Montana:

- ❖ Most depredation events involve cattle
- ❖ More losses per event for sheep depredations
- ❖ 2009: 33% of packs killed livestock (33/101 packs)
- ❖ 2013: 17% of packs killed livestock (26/152 packs)
- ❖ Highest proportion of packs depredate in the GYA





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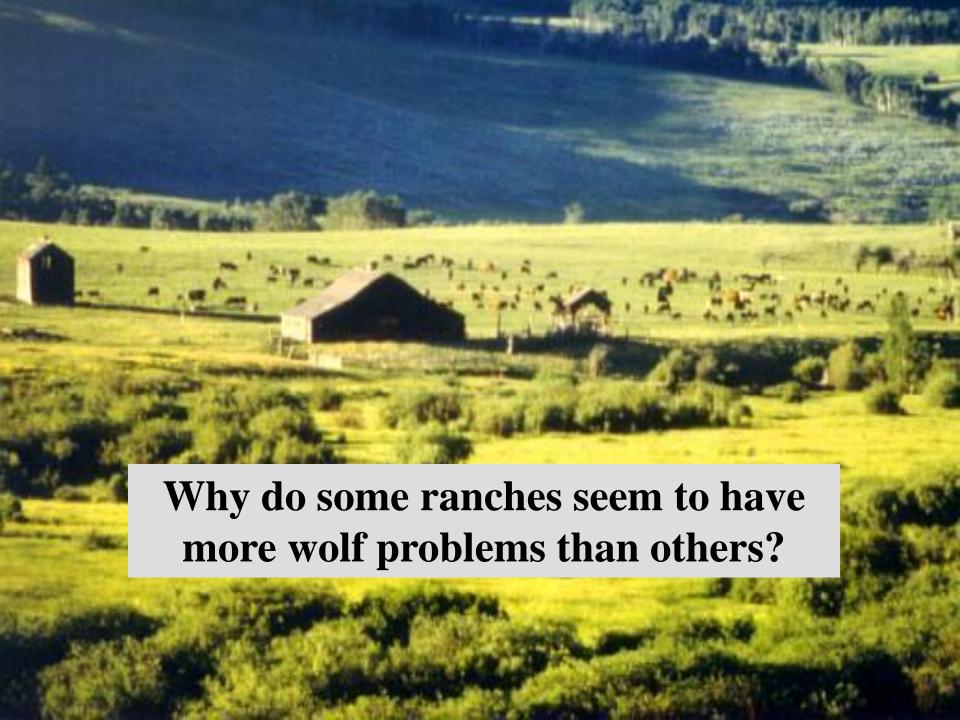


Packs can live in and around livestock without conflicts for years.

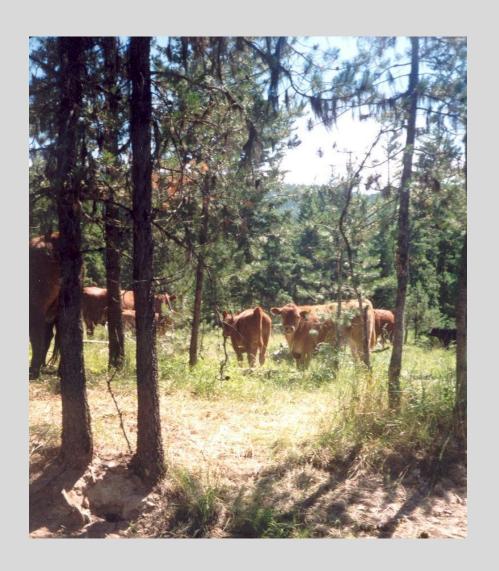
Livestock predation is a LEARNED BEHAVIOR.

Once wolves learn to kill livestock, behavior can be difficult to stop.

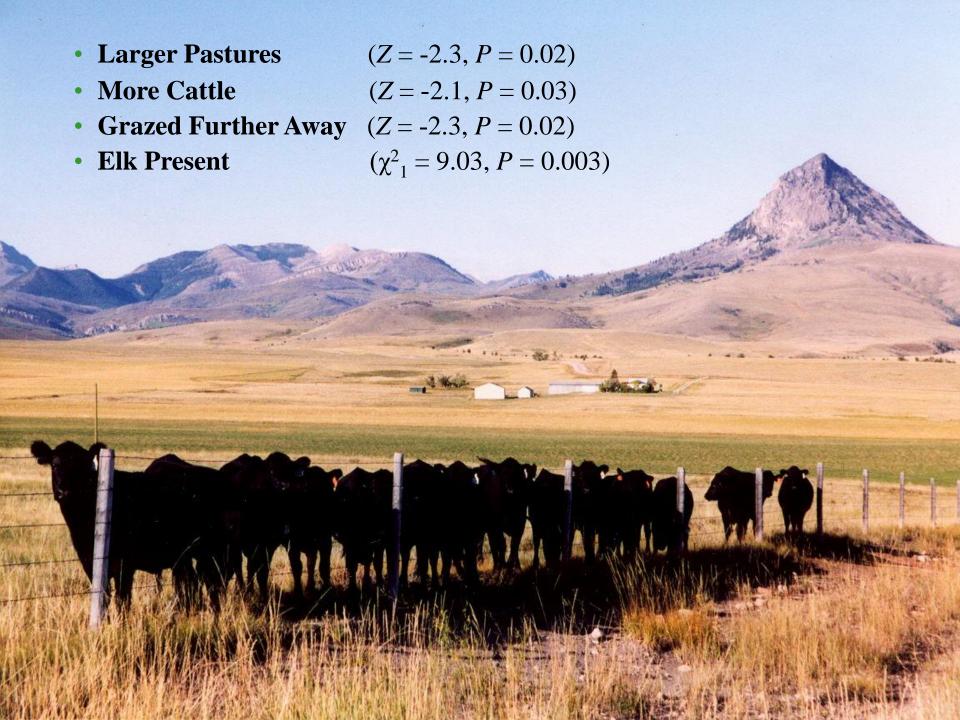
PREVENTION is key.



N = 34 Depredated, N = 62 Non-Depredated Pastures



- Size of Pasture
- No. of Cattle
- Furthest Distance Grazed
- % Vegetation Cover
- Elk Presence/Absence
- Distance to Forest Edge
- Breed of Cattle
- Type of Cattle (pairs, yrls)
- Livestock Carcass Disposal

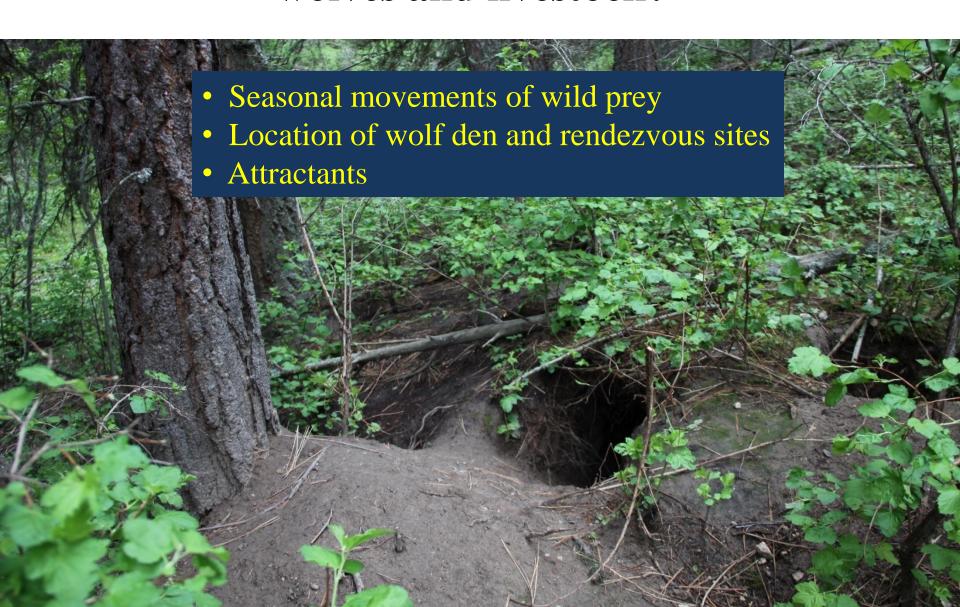




More Livestock x More Area x More Wolves = Higher Encounter Rates = Increased Risk

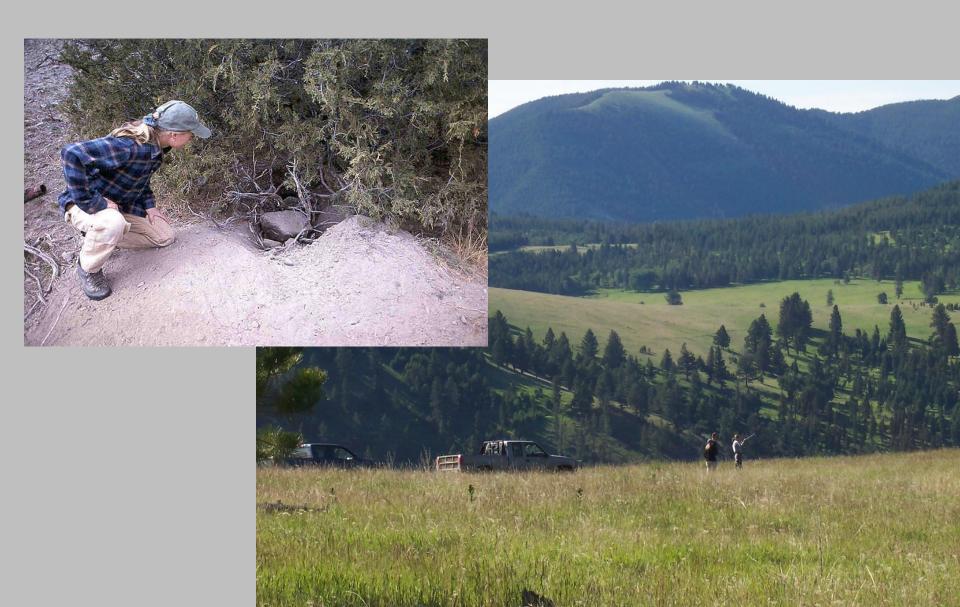


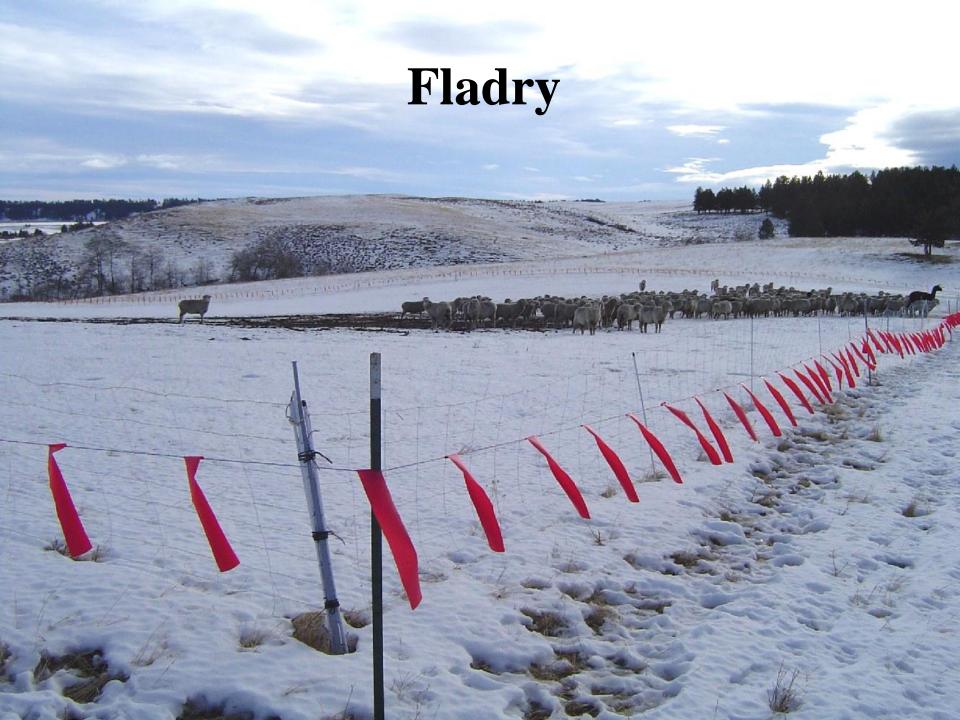
What increases encounter rates between wolves and livestock?





Den Destruction (Pre-denning) Hazing at Den/Rendezvous Sites







Range Riders







- Background
- Livestock Conflicts in Montana
 - Prevention/Non-Lethal Tools
 - Lethal Control

Effects of wolf removal on livestock depredation recurrence and wolf recovery in Montana, Idaho and Wyoming.

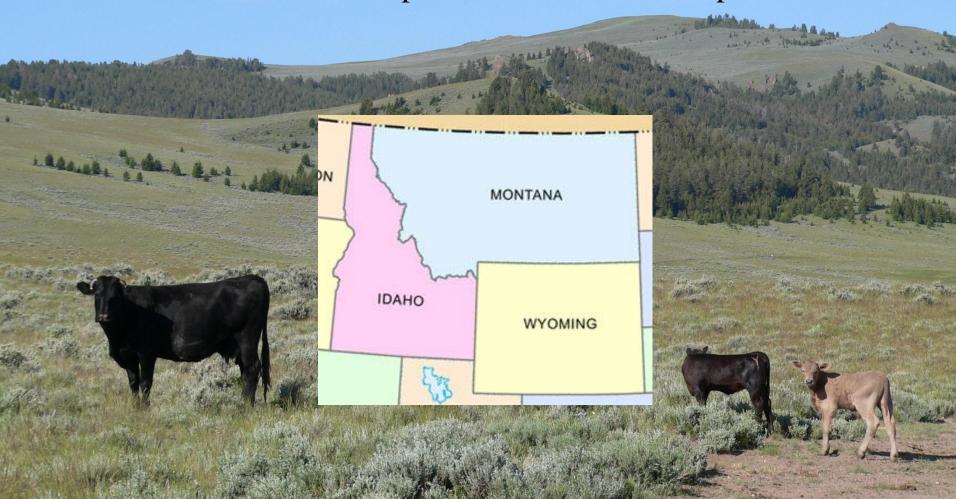


E. H. Bradley, H. R. Robinson, E. E. Bangs, K. Kunkel, M. J. Jimenez, J. A. Gude, and T. Grimm

<u>Collaborators</u>: U.S. Fish and Wildlife Service, Montana Fish, Wildlife & Parks, Idaho Fish & Game, Nez Perce Tribe, Wyoming Game & Fish, USDA Wildlife Services

Montana, Idaho, and Wyoming 1989 - 2010

- 967 depredations by 156 packs
- 228 on sheep, 739 on cattle and other stock
- 593 no lethal, 326 partial removals, 48 full pack removals

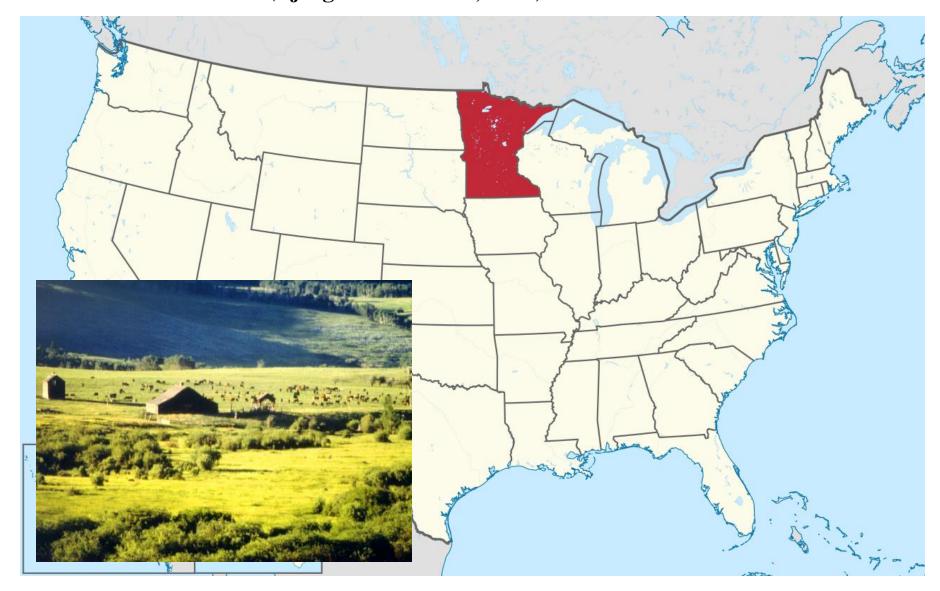


Objective- To evaluate the relative effects of 3 management responses to livestock depredation:

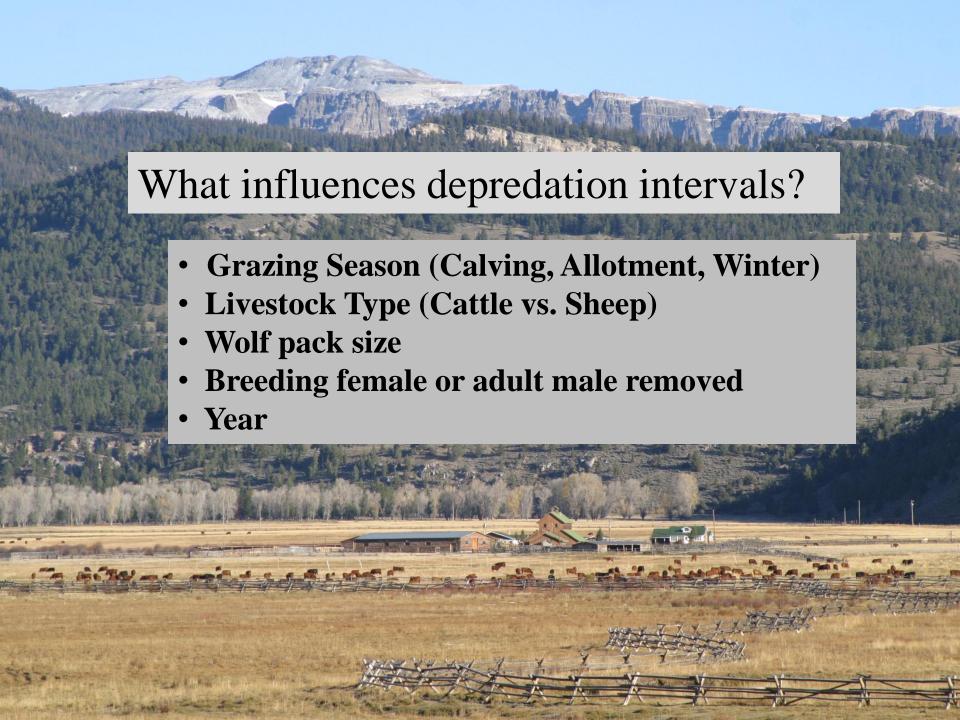
- No Lethal Removal
- Partial Pack Removal
- Full Pack Removal



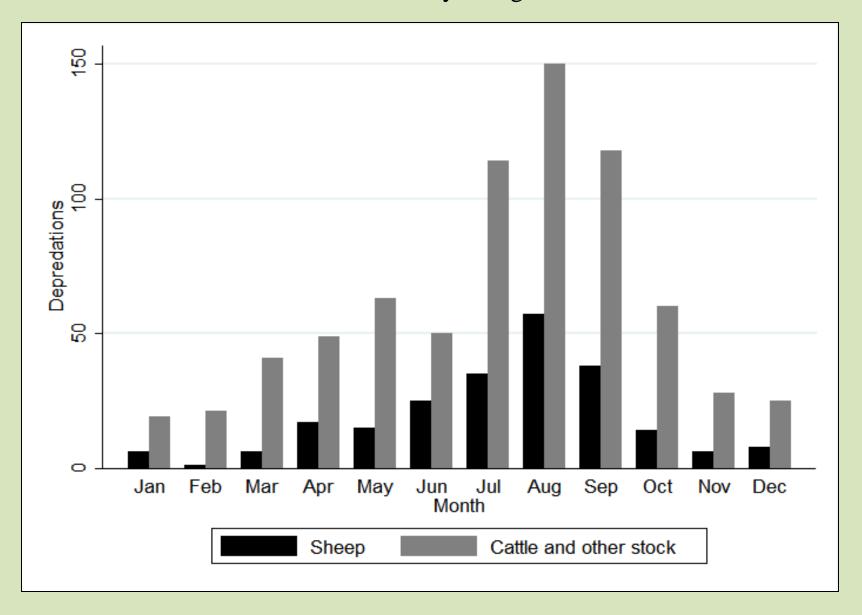
Research on effects of Wolf Control: MINNESOTA (Fritts et al. 1982, 1992; Harper et al. 2008) ALBERTA (Bjorge and Gunson, 1985)







Monthly occurrence of sheep and cattle/other depredation events by wolves in Montana, Idaho and Wyoming 1989-2010.



Results:

Compared to 'No removal':

- ❖ Full pack removal reduced occurrence of subsequent depredations by **79%** over a 5 year period
- ❖ Partial pack removal reduced depredation recurrence by 29%

Median time between depredations:

- ❖ 19 days (2+ weeks) after no lethal action
- ❖ 64 days (2 months) after partial pack removal
- ❖ 730 days (2 years) after full pack removal
- ❖ Partial pack removal most effective if conducted within first 7 days of depredation; no effect if conducted after 14 days

Results:

❖ No difference in depredation recurrence after partial pack removal depending on removal of breeding female or adult male

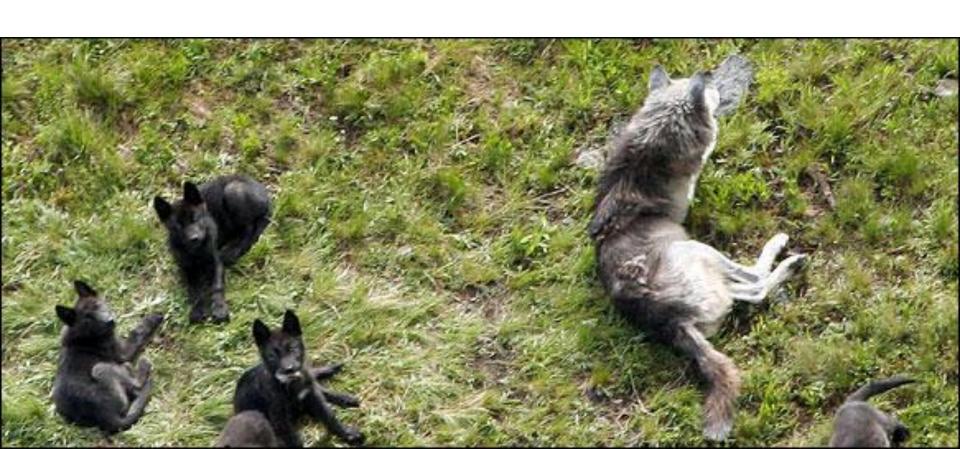
❖ No effect of 'year'

- ❖ Pack size was best predictor of a recurrent depredation event
 - ❖ Probability of a depredation event recurring within 5 years increased by 7% for each animal left in the pack



Breeding Pairs:

- ❖ Probability of a pack counting as breeding pair increased with pack size
- ❖ 53% of packs counted as breeding pairs that had no lethal removal
- ❖ 31% of packs counted as breeding pairs that had partial removal



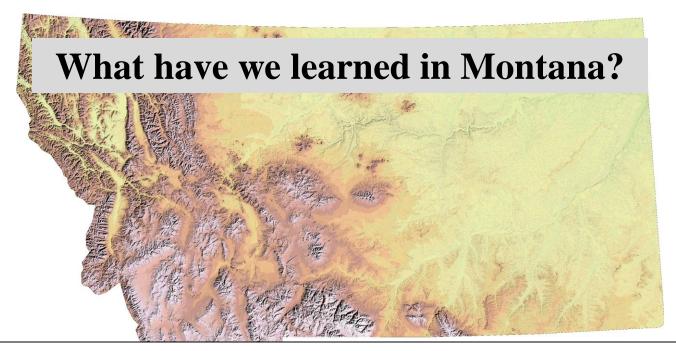
Conclusions:

- Pack removal was most effective response at reducing depredations
- Small partial pack removals were mostly ineffective
- If conducting partial pack removal efforts should ideally be focused in first 7 days, no later than 14 days
- **Pack size** was most important factor effecting probability of further depredations <u>AND</u> whether pack would count as breeding pair
- Removal of individuals can be non-selective, unless trying to preserve breeding pairs

Does social disruption of packs from lethal control lead to more depredations?

- No evidence of this in the Northern Rocky Mountains
- Depredations either decreased or stayed at similar levels to when no lethal control occurred



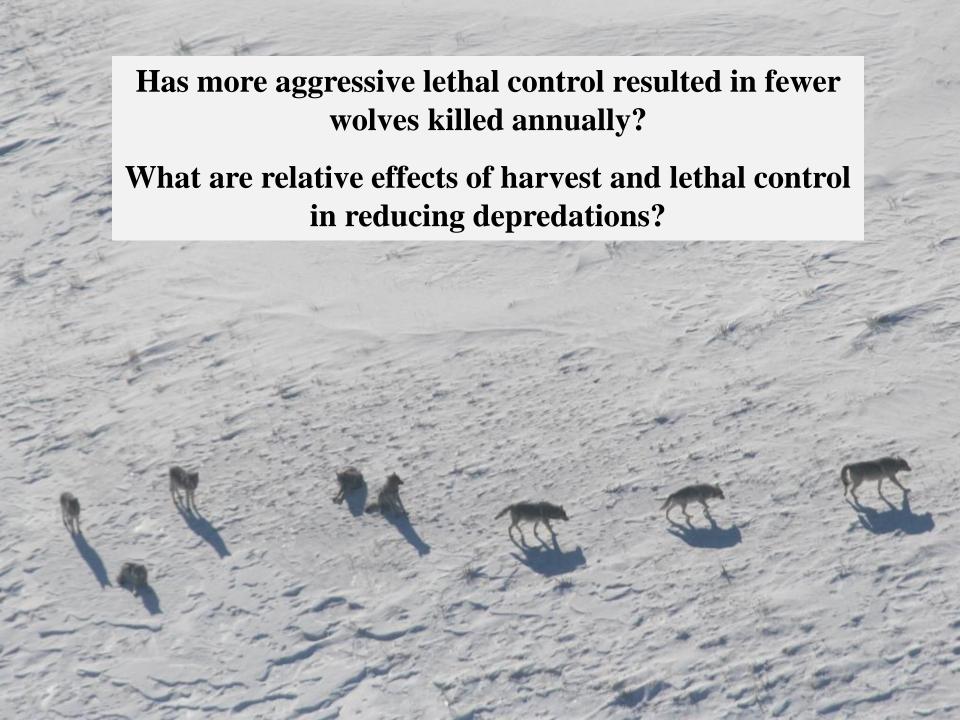


- Wolf population is recovered, delisted, and stable
- Livestock depredations have decreased
- Lethal control for depredations has become more aggressive
- Smaller average pack sizes across state for past 2 years





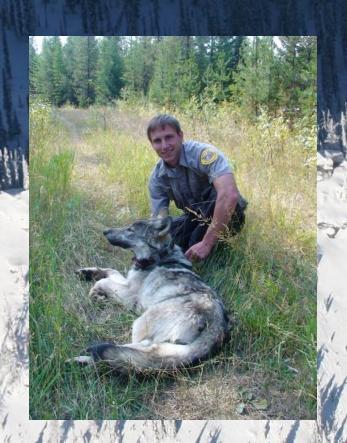
Livestock Depredations in Montana, 2000 - 2013 Cattle Sheep Wolves Killed 2002 2003 2004 2005 2006 2007 2008 2009



Wolf Management is a team effort:

- Montana landowners/residents
- FWP team
- Other agencies/organizations
- Seasonal Crew
- Pilots









Wolf web site:

http://fwp.mt.gov/wolf